

TE KAUNIHERA Ā-ROHE O TE MATAU-A-MĀUI

## Meeting of the Risk and Audit Committee

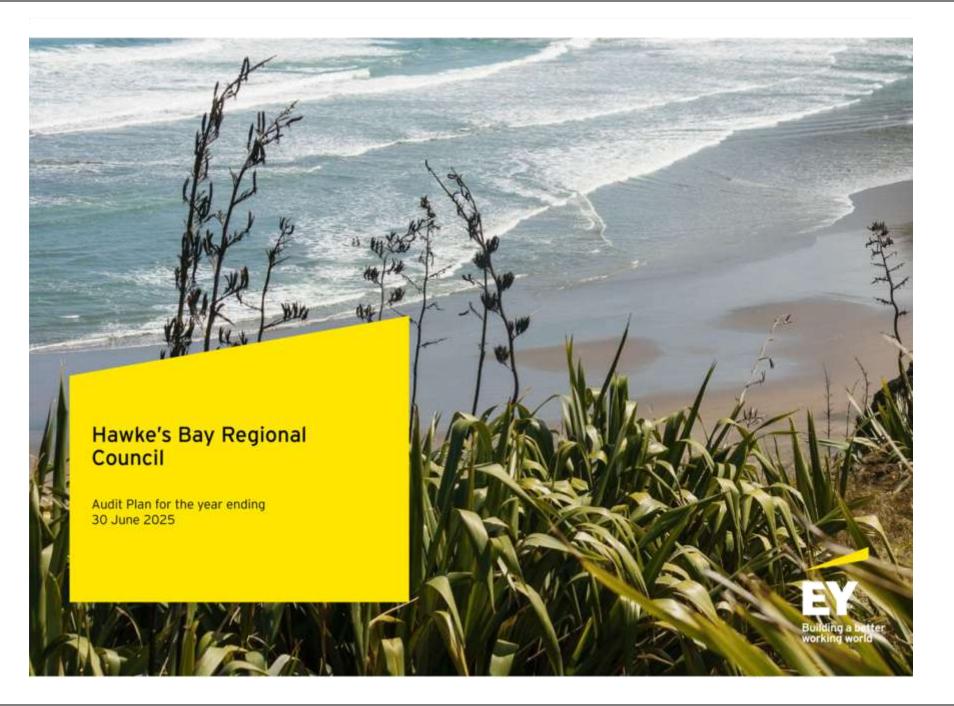
Date: 7 May 2025

Time: 9.00am

Venue: Council Chamber Hawke's Bay Regional Council 159 Dalton Street NAPIER

## Attachments excluded from the Agenda available online only

Item	Title		Page
4.	Audit Plan for th	e 2024-2025 Annual Report	
	Attachment 1:	HBRC Audit Plan for year ending 30 June 2025	2



WELCOME

expectations.

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923 431.

Yours faithfully

Dear Risk and Audit Committee Members

We are pleased to present our Audit Plan ("Plan") for the audit of the financial statements and service performance information of Hawke's Bay Regional Council ("HBRC") and its controlled

entities ("the Group") for the year ending 30 June 2025. This Plan outlines the scope of our work, your current expectations and ensures that our efforts are aligned with your

We conduct our audit in accordance with the Auditor General's auditing standards which incorporate International Standards on Auditing (New Zealand). Our audit will be conducted to

Our Plan has been prepared based on our understanding of HBRC and the local government

sector. We have considered, and will continue to consider. HBRC's current and emerging

operating risks and assess those that could materially affect the financial statements and

Should you have any questions or comments, please do not hesitate to contact me on 021

performance reporting and align our procedures accordingly. The Plan will be responsive to

your needs and will maximise audit effectiveness so we can deliver the high-quality audit you

provide reasonable assurance that the financial statements and service performance information for the year ending 30 June 2025 are free of material misstatement.

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**David Borrie** Appointed Auditor

#### Charlie Cramond

Manager

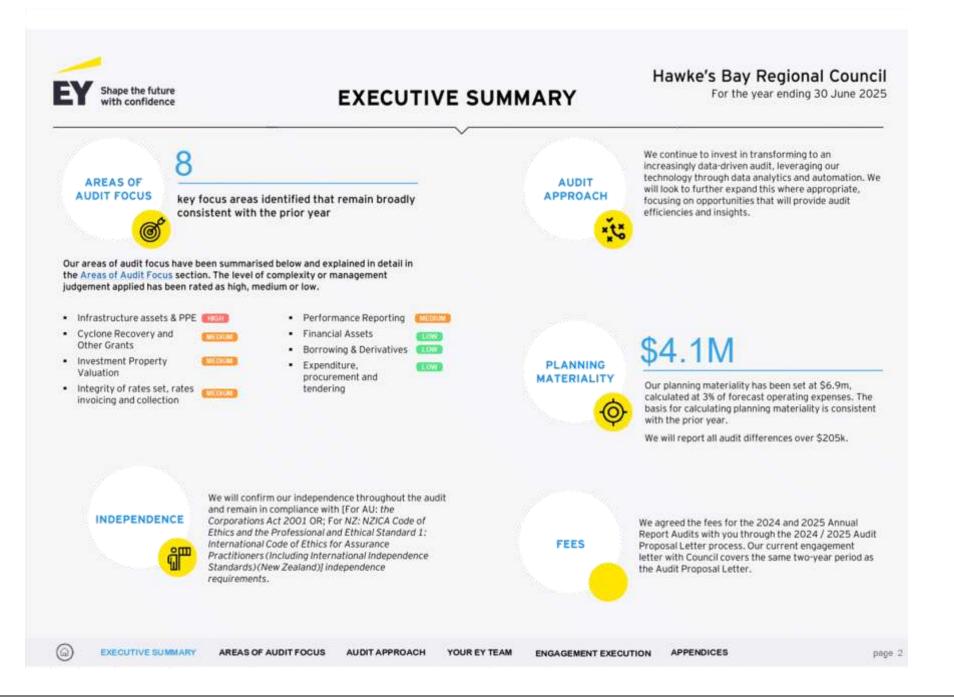
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## Infrastructure assets & PPE

#### Background

- Infrastructure assets and PPE represent a significant component of the Council's balance sheet with carrying values of \$436m and \$38m at 30 June 2024.
- Infrastructure assets primarily comprise of land, stopbanks, and drainage networks and are valued at Optimised Depreciated Replacement Cost (ODRC).
- A full valuation of infrastructure assets was undertaken by PDP as at 30 June 2024. Management intend to consider whether there has been a material movement in the value of these assets since 30 June 2024 and, if not, won't undertake another valuation of infrastructure assets at 30 June 2025.
- Misclassification of maintenance and/or capital expenditure given nature and useful life of work completed can be a risk.
- PPE assets are revalued triennially, with a full valuation of Land and Buildings scheduled for 30 June 2025. This will be completed by an independent third party.
- The valuation of PPE is judgmental and there are key assumptions that the valuer is required to make based on their experience. Each of these judgements have the potential to materially impact the resulting valuation and future depreciation.
- Valuation adjustments arising from significant movements in market values or replacement costs may be material. There is a risk that the useful life assumptions used in the valuations are not reflective of up-to-date information maintained in the Council's Asset Management Plans.

AREAS OF AUDIT FOCUS.

AUDIT APPROACH

YOUR EY TEAM

## **Planned Audit Approach**

- For assets planned to be revalued this year, we will review the respective valuations for appropriateness. In particular, we will review key inputs to the valuations and consider valuation techniques for appropriateness as well as appropriateness of data used in valuation.
- For any asset classes that are not being revalued in the current year, we will
  examine the assumptions underlying the historical valuation against current asset
  management plans to assess whether the value remains materially correct.
- We will examine management's assessment for significant asset impairments and the resultant write-down of Council assets.
- We will consider management's assessment of possible material changes in asset classes where a revaluation is not planned for the current financial period in light of other available evidence.
- We will review the fixed asset reconciliation of underlying data to the general ledger with a focus on significant additions and disposals during the year.
- We will examine the appropriateness of depreciation against the estimated useful lives in the Council's accounting policies. We will also consider the useful lives included in the most recent valuations.
- We will test on a sample basis the classification procedures relating to capital, renewal and maintenance work as well as cut off at year end for capital works to check it is consistent with work completed at that point.
- We will test, on a sample basis, the accounting for significant additions and disposals of assets during the year.
- We will check the appropriateness of disclosures in the financial statements.

Relevant accounting standards: PBE IPSAS 17 Properties, Plant and Equipment Level of complexity or management judgement:

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# Cyclone Recovery and Other Grants

## Background

- Cyclone Gabrielle caused significant damage to the region's infrastructure, economy and community. Council plays an important role in the coordination of central government initiatives and funding to support local government and businesses in the region. Council is also responsible for repairing damaged flood protection assets and improving future resilience and flood mitigations.
- In May 2023 Government allocated \$133.2m of funding for removal of sediment and debris on residential and commercial properties in the region and entered into two agreements for this to be distributed through HBRC. By 30 June 2024, this funding had increased to \$193.2m consisting of \$142.6m for local and regional councils and \$50.6m for commercial entities. As at 30 June 2025, we expect all funding relating to these projects to have been utilised and any small residual amounts will be reflected in the balance sheet as awaiting distribution.
- HBRC is responsible for allocating and ensuring funds provided to other entities are spent on approved purpose and in line with the contractual agreements with government agencies. Therefore, it is important that focus is placed on the contractual clauses included within contracts with fund recipients for funds that require return to Central Government agencies if not spent on approved purpose.
- HBRC also needs to be vigilant that funds recognised as revenue meet the funding conditions and where there is no return obligation for funds revenue should be recognised upon receipt.
- In addition to the above, Council receives payments from NEMA and insurers with respect to damaged infrastructure assets.
- Council also continues to receive ongoing Waka Kotahi funding for bus services and road safety
  projects. For the year ended 30 June 2024, grant and subsidies from Waka Kotahi amounted to
  \$5.5m. Financial reporting standards require NZTA subsidies to be recognised as revenue, while a
  portion of the associated expenditure is capitalised.

## **Planned Audit Approach**

We will perform the following audit procedures to validate the revenue and emergency works costs recognised during the year:

- Inquire updates with the Council on any progress related to these grants
- Obtain any new agreements, amendments or correspondence between HBRC and central government (and other providers) in respect of funding approved.
- Review HBRC's procedures for revenue recognition and monitoring the conditions of the various grants.
- Review HBRC's approach to filing insurance claims for physical damage or lost earnings.
- Check on a sample basis, that revenue is being recognised in line with obligations/undertakings being satisfied.
- For a sample of revenue recognised in the year across all grants, we will vouch receipt
  of funds to cash received.
- Examine costs claims from Waka Kotahi, on a sample basis, to check the expenditure is allowed to be claimed and the funding assistance rate applied was appropriate.
- Carry out an assessment of the reasonability of Waka Kotahi income and its completeness in consideration of the level of costs incurred for the period.
- Assess the disclosures in the annual report in relation to each funding agreement is in line with relevant accounting standards.

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					ant accounting standards: PBE IPSA actions	IS 23 Revenue from Non-Ex	change
				Level	of complexity or management judg	ement:	
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## **Investment Property Valuation**

#### Background

 HBRC properties in Napler and Wellington are recorded as investment property (IP) at fair value. As at 30 June 2024 the portfolio of Investment property was valued at \$66.7m (2023; \$67.2m).

Components	Fair vaiue (Sm)
Napier Endowment properties	42.0
Wellington properties	24.1
Other	0.6
Total value	66.7

- The Napier leasehold endowment portfolio comprises of 134 individual properties, all being residential and 1 commercial lease. These are all perpetual renewal ground leases with all but 1 being subject to a 21-year review. Many leases have the rents at prescribed 5% of land value on review. Under the Hawke's Bay Endowment Land Empowering Act 2002, freeholding is only allowed to the current lessee under a specified valuation methodology.
- The Wellington portfolio comprises of 11 properties located in inner residential and commercial areas of Wellington.
- IP is revalued annually in line with accounting policies by registered independent valuer, Telfer Young. The valuation requires significant judgement as fluctuation in assumptions including yield can materially impact the valuation outcome.

AREAS OF AUDIT FOCUS

AUDIT APPROACH

YOUR EY TEAM

## Planned Audit Approach

Our audit procedures will include:

- Reviewing key assumptions used in the valuations and assessing whether they are
  reasonable, in accordance with accounting standards.
- Discussing the valuation reports with Telfer Young to understand the changes to significant judgements and assumptions they have applied in the valuation.
- Testing, on a sample basis, property specific information supplied to the valuer by management to the underlying records held by the Council.
- Understanding the changes to the market and the portfolio which would result in movements in assumed discount rates and tenure periods.
- Obtaining assurance as to the valuers' independence and objectivity.
- Considering the appropriateness of management's disclosures of the key estimates and judgements for investment property within the financial statements.

Key Judgements: Forecasted cashflows, average occupancy period, capitalisation rated, market rental yields

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Relevant accounting standards; PBE IPSAS 16 Investment Property

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Level of complexity or management judgement:

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# Integrity of Rates set, Rates Invoicing and Collection

#### Background

- Rates income levied represents the Council's primary revenue source. There is specific legislation in place which must be adhered to for the rates set to be lawful. In the local authority context, failure to comply with rating law and the associated consultation requirements can create significant risks to the integrity of rates revenue.
- The requirement for there to be consistency between the rates resolution, Funding Impact Statement and the Finance Policy in the LTP is fundamental because this is the thread that links community consultation to the rates levied by HBRC forming the core of the Council's revenue.
- The accuracy of a rates set is dependent on the integrity of the rates database. The reliability of the rates billing system should ensure rates are billed appropriately.
- Legal challenges against certain local authorities have identified a range of issues relating to the legislative compliance, and therefore legality of rates sought.
- Management have a history of consulting with external legal counsel to check compliance with rating legislation is maintained.

## **Planned Audit Approach**

Our work in relation to rates revenue and debtors will include:

- Testing Council's controls over the rate setting processes including testing the accuracy of the underlying valuation information.
- Reviewing Council's procedures for ensuring the rates set is compliant with the Local Government Rating Act.
- Examining the application of the rates set to the rating database.
- Reviewing the billing to specific ratepayers and subsequent collection on a sample basis.
- Reviewing the provision for doubtful rates debtors to consider whether it is appropriate in the circumstances.

Key Judgements: Compliance with the Local Government (Rating) Act and provisioning for outstanding rates debtors.

Relevant accounting standards: PBE IPSAS 23 Revenue from Non-Exchange Transactions
Level of complexity or management judgement:

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## Performance Reporting

#### Background

- Council is required to report its performance against performance measures included in the Long-Term Plan (LTP). These measures are key to the Council providing a 'performance story' to the community.
- Our audit opinion on the service performance reporting covers compliance with generally accepted accounting practice, and whether the service performance report fairly reflects the Council's actual service performance for the period.
- The performance framework set as part of the Three Year Plan 2024/27 is applicable to the current financial year.
- We will select measures we deem significant across the group of activities for detailed testing in the context of our audit of the 2024/25 annual report.
   However, we will consider the entire performance report as part of our feedback to management. Council is required to report on mandatory measures in relation to flood protection, as governed by DIA. Our selected measures include these mandatory measures.
- HBRC performance framework includes a measure to assesses HBRC's greenhouse gas (GHG) emissions with a target of reducing emissions over time. HBRC will continue to engage the services of EKOS to prepare a GHG inventory report for the year ending 30 June 2025 which will be verified by independent auditors. The quantification of GHG emissions is subject to inherent uncertainty because scientific knowledge and methodologies to determine the emission factors and processes to calculate and estimate quantities of GHG sources are still evolving.
- There is a risk of inadequacy of reporting systems to monitor performance and hence the potential failure to adequately report the provisions of core utility services to the public.

## **Planned Audit Approach**

Our audit procedures will include:

- Obtaining an understanding of key performance reporting processes and reviewing the collation methodologies applied by Council.
- Examining, on a sample basis, the Statement of Service Performance to determine that the measures have been reported on and outputs have been achieved where stipulated. For the selected measures this will include obtaining the underlying supporting documentation and re-performing the calculations.
- Assessing the completeness and effectiveness of the performance framework utilised.
- Checking whether all mandatory performance measures stipulated by the Non-Financial Performance Measures rules 2013 have been included in Council's reporting.
- Providing feedback on the overall annual report and the summary annual report.
- Our audit procedures on the Greenhouse gas (GHG) emissions measure will include:
  - Obtaining and reviewing the EKOS Inventory reports for the year ending 30 June 2025.
  - Assessing whether the report covers adequately factors that are normally included in GHG inventory report.
  - On a sample basis testing the accuracy of the GHG activities and related emission factors applied to externally sourced documentation.
  - Assessing the adequacy of the disclosures in the annual report that describe the judgements involved in determining the reported results.

Key judgements: Selection of measures relevant to reporting non-financial performance

Level of complexity or management judgement:

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Low Risk Focus Areas

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Audit Approach Areas of Audit Focus Background Planned Audit Approach Examining key investment reconciliations. Council has a managed investments portfolio which amounted to Confirming the existence and valuation of all investments with \$119m at 30 June 2024. The administration of investments is **Financial Assets** investment managers at balance date through external outsourced to Harbour Asset Management. confirmations. Council's investments in Hawkes Bay Regional Investment Obtaining and evaluating the ISAE 3402 reports of the investment Company (HBRIC) amounted to \$352m as at 30 June 2024. This managers and custodians to place reliance over the external investment is eliminated at group level as Council consolidate its confirmations regarding existence and valuation. subsidiaries in line with accounting standards. On a sample basis assessed the valuation of direct investments to HBRC has community loans receivable which amounted to \$19.8m externally sourced prices. at 30 June 2024. This is designed to support ratepayers transition to energy efficient homes. The loans are repayable by a targeted On a sample basis verifying the community loans movement during the year to agreements with ratepayers and the levy of rates to rates over 10-year period. repay the loans. Investments in the Port through HBRIC, our procedure will include reperforming the fair value calculation based on an externally sourced share price and verification of shares held. Assessing the appropriateness of disclosures in accordance with financial reporting standards. Borrowing represents one of the main sources of funding for HBRC's We will carry out the following audit procedures regarding the capital projects and debt levels change with the timing of planned capital Council's public debt and interest rates swaps: projects and the repayment profile. The total value of debt at 30 June Borrowing & Derivatives Obtain an understanding of debt facility agreements 2024 was \$130m. Majority of the outstanding borrowing is through LGFA maintained in the year and reviewing the relevant debt facility (\$110m), and Westpac (\$2.1m). HBRC also has borrowing amounting to agreements including the process for managing drawdowns. \$16.7m from HBRIC and \$1.5m provincial growth fund lending. Consider the term and classification of debt. HBRC continues to maintain interest rate swaps to manage the Council's Obtain an LGFA confirmation of the outstanding debt position exposure to interest rate fluctuations arising from borrowing activities. The mark to market value of swaps as at 30 June 2024 amounted to an at year end. asset of \$1.9m. Confirm derivative positions in place at year end and independently value a sample of derivative contracts. Apart from the LGFA borrowing, there are no financial covenants relating to the either borrowing from the banks or HBRIC. HBRC is also a Review disclosures associated with the debt and derivative guarantor of LGFA total debt, and financial reporting standards require positions. the Council to recognise the fair value of the guarantee liability if it is Review the prudence benchmark measures relating to debt. material. interest levels and sustainability as required by legislation. The Council is also responsible for preparing Reporting Certificates to the We will also complete procedures required of us by the . Trustee in accordance with the requirements of the Trust Deed and we are debenture trust deed. required to report to the Trustee with respect to the accuracy of the

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reporting certificates.

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 Reviewing, on a sample basis, expenditure and credit card statements of councillors and management and checking expenditure is appropriate and in line with Council Policies.

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Attachment 1

Digital Audit Approach

Delivering a digital audit is standard to the way we execute. What is personalised is the journey.

EY | Hawke's Bay Regional Council | For the Year ending 30 June 2025

Digitalisation continues to be one of the most important drivers of transformation, especially in these changing times. The evolving business landscape has challenged the usual accounting and reporting cycles for many companies, prompting a faster transition to digital work environments. It is even more critical now for companies to share trustworthy and readily available financial information for stakeholders.



## Data-driven Audit

The latest EY Assurance technology releases include the launch of additional Al-powered capabilities, such as supporting EY teams with financial statement tie-out procedures globally. EY also introduced pilots of generative AI (GenAI) technologies - driving toward the integration of the award winning EY.al.EYQ ecosystem of GenAl capabilities with EY's next-generation Assurance technology platform.

The EY Digital Audit improves the way our auditors look at risk, reduces management burden in supporting the audit and provides recommendations to improve Hawke's Bay Regional Council's finance processes.

#### **Driving Value**

Stakeholders' expectations of the purpose and objective of the audit are even-increasing. The EY response to this includes continuous investment in the digital audit. Infusing it with data and technology, allows EY audit teams to drive value in three distinct areas:

Confidence through sustainable audit quality and exceptional global service delivery

Clarity through real-time visibility into audit progress and full population data analysis that supports insights into trends and anomalies

Context through right-sized approaches that align to company transformation agendas and provide perspectives framed within the broader landscape

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# Internal Control Environment

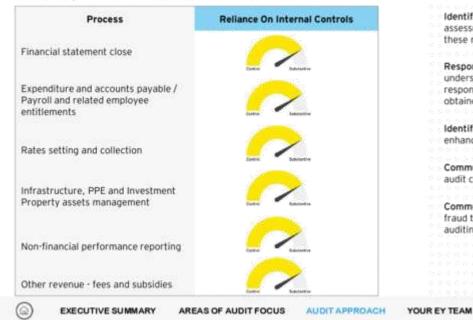
The primary responsibility for the design and operating effectiveness of the internal control environment, including the prevention and detection of fraud and error, rests with those charged with governance and management.

We obtain an understanding of internal control sufficient to plan our audit and determine the nature, timing and extent of testing performed. Although our audit is not designed to express an opinion on the effectiveness of internal control we are required to communicate significant deficiencies in internal control to you.

Our assessment of internal controls covers:

- The control environment including entity level controls
- Council's risk assessment procedures
- The design and operating effectiveness of internal controls
- Monitoring of controls

Set out below is the level of control reliance we expect to achieve over key financial statement processes. Substantive audit approach is more efficient or effective in most areas. We provide management with a report, outlining our findings and our recommendations on where improvements in internal controls can be made. Where significant deficiencies come to our attention, we will communicate these to the RAC Committee.



## Assessing the Risk of Fraud

Our responsibility as the external auditor is to consider the risk of fraud and the factors that are associated with it so as to provide reasonable assurance that the financial statements and performance information are free from material misstatement resulting from fraud. However, it is important to note that while our external audit work is not primarily directed towards the detection of fraud or other irregularities, we will report any matters identified during the course of our work.

When developing our Audit Plan we use professional judgement in determining whether a fraud risk factor is present. We determine fraud risk factors in the context of the three conditions generally present when fraud occurs (i.e., incentive/pressure, opportunity and attitude/rationalisation).

#### Our approach to fraud risks are outlined below:

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Understanding the business and the control environment - We will enhance this understanding to provide a foundation for our risk assessment. Our understanding includes the business model as well as external factors and internal factors, including the governance and monitoring structures in place.

Identification of risks of material misstatement due to fraud - we will challenge risk assessments in line with the current environment, applying the fraud triangle when making these risk assessments, focusing on sources of fraud risk factors.

Responding to risks of material misstatements due to fraud - we will take into account our understanding of the entity's business and its control environment, designing tailored responses to identified risks of fraud and evaluating the reliability of audit evidence obtained

Identifying and responding to fraud risks in an audit – We will apply data analytics to enhance identification of and response to identified fraud risks.

Communicating our audit approach to fraud risks - We will discuss fraud risks with the audit committee including our approach to addressing those risks.

Communicating identified or suspected fraud - We will report any instances of suspected fraud to management and the audit committee in accordance with obligations under both auditing and ethics standards.

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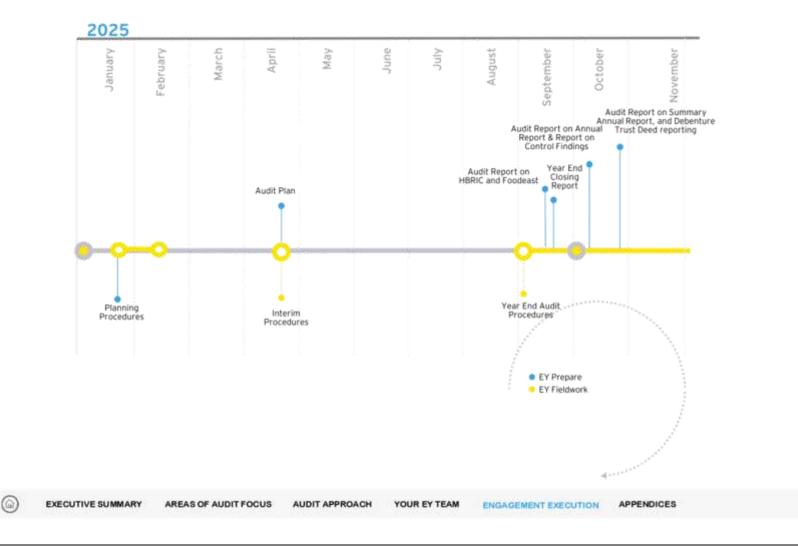
## Your EY Team

We understand that our team is the most important element of your relationship with us.

Our team has been involved in the audit of Hawke's Bay Regional Council for a number of years. This stability provides HBRC with continuity, historical knowledge of your business and industry expertise. These combined factors enable us to focus on the significant matters relevant to your business. Further we have incorporated experts to assist us in addressing the financial risks relevant to HBRC.



# **Engagement Execution**





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EY | Hawke's Bay Regional Council | For the Year ending 30 June 2025

## A. Independence

Independence is fundamental to EY as our ongoing reputation and success is connected to our ability to meet both the Council's and broader regulatory independence requirements.

We have consistently complied with all professional regulations relating to auditor independence including those outlined in:

- PES 1 International Code of Ethics for Assurance Practitioners (including International Independence Standards) (New Zealand)
- Auditor General's (OAG) independence standards.

Accordingly, we ensure that there are controls in place and actions taken on a regular basis that mitigate any risks to our independence.

There are no matters that, in our professional judgement, bear on our independence which need to be disclosed to the Committee.

We identify in the table the threats to our independence from the services we provide or relationships with the entity and the safeguards adopted to reduce or eliminate those threats. We consider that our independence in this context is a matter that should be reviewed by both you and ourselves. It is therefore important that you and your Council consider the facts of which you are aware and come to a view. Should you have any specific matters that you wish to discuss, please contact us.

	Fees (\$'000)-	Independence threats	Actions taken to eliminate or address the threat and safeguards adopted
FEES PAID TO EY	FOR NON AU	DIT WORK:	
Debenture Trust Deed Reporting	3	Self interest threat	Permitted service. Independent assurance services. Work required to be completed by the entity's auditor.

Because HBRC is a Public Interest Entity those charged with governance are required to approve the provision of non-assurance services by HBRC's auditor. We have agreed with those charged with governance that such services will be approved on a case by case basis.

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## **B.** System of Quality Management

The annual evaluation conclusion for EY New Zealand is that that the objectives of the System of Quality Management are being achieved as of 30 June 2024 and that they support the consistent performance of quality audits and related engagements.

### EY's approach to quality management

Professional and Ethical Standard 3 ("PES 3", which is the NZ version of ISQM 1) is applicable to all firms that perform audits and other similar engagements. As a result, we are required to design, implement and operate a system of quality management ("SQM") to provide reasonable assurance that:

- The member firm and its personnel fulfil their responsibilities in accordance with
  professional standards and applicable legal and regulatory requirements, and
  conduct engagements in accordance with such standards and requirements
- Engagement reports issued by the member firm or engagement partners are appropriate in the circumstances.

We are also required to monitor, remediate and annually evaluate the SQM as well as communicate to those charged with governance how the SQM supports the consistent performance of quality engagements. The following slides explain our approach and the results of our most recent assessment.

Individuals with SQM roles have the appropriate experience, knowledge, influence and authority, and sufficient time to fulfil their System of Quality Management roles and are accountable for fulfilling their responsibilities.

Note: In the context of the annual evaluation of the SQM, EY New Zealand refers to the following member firms performing audits or reviews of financial statements or other assurance or related services engagements: Ernst & Young (partnership), Ernst & Young Limited and Ernst & Young Strategy and Transactions Limited.

AREAS OF AUDIT FOCUS

AUDIT APPROACH

YOUR EY TEAM

EY is dedicated to delivering high-quality audits and assurance engagements and serving the public interest.

Key elements of EY's SQM







Common processes, policies, programs and technologies Consistent quality objectives, quality risks and responses Commitment to conduct high-quality audits across the EY organisation

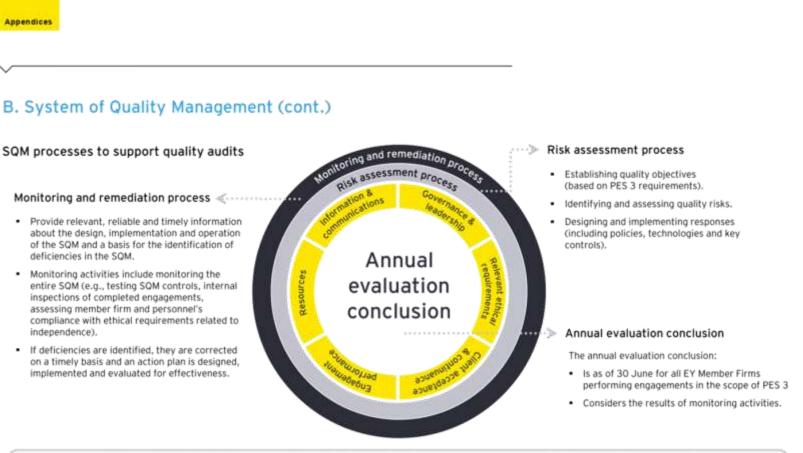
EY member firms, which include the relevant New Zealand firms, are ultimately responsible for the design, implementation, and operation of their SQM, and have the responsibility to:

- Evaluate policies, technologies, strategies, programs and baseline elements provided to them
- Determine if they need to be supplemented by the member firm to be appropriate for use.

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## Key roles within the SQM include:

independence).

- The Country Managing Partner: assigned ultimate responsibility and accountability for the SQM by concluding on its effectiveness.
- The Country Assurance Managing Partner: assigned operational responsibility for the System of Quality Management. This includes recommending the System of Quality Management annual evaluation conclusion to the Country Managing Partner.
- The Country Independence leader: assigned operational responsibility for compliance with independence requirements.
- The Country Professional Practice Director: assigned operational responsibility for monitoring the SOM including concurring with or proposing changes to the recommended SOM annual evaluation conclusion.
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## EY | Building a better working world

EY is building a better working world by creating new value for clients, people, society and the planet, while building trust in capital markets.

Enabled by data, AI and advanced technology, EY teams help clients shape the future with confidence and develop answers for the most pressing issues of today and tomorrow.

EY teams work across a full spectrum of services in assurance, consulting, tax, strategy and transactions. Fueled by sector insights, a globally connected, multi-disciplinary network and diverse ecosystem partners, EY teams can provide services in more than 150 countries and territories.

## All in to shape the future with confidence.

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#### ED None

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