

### TE KAUNIHERA Ā-ROHE O TE MATAU-A-MĀUI

# **Meeting of the Risk and Audit Committee**

Date: 12 Febuary 2025

**Time:** 9.00am

Venue: Council Chamber

Hawke's Bay Regional Council

159 Dalton Street

NAPIER

# **Attachments excluded from Agenda**

Available online only

Item	Title		Page	
4.	Risk managemer	nt update		
	Attachment 1:	HBRC Enterprise Risk Dashboard - January 2025	3	
5.	External Audit Report - Control Findings for the year ended 30 June 2024			
	Attachment 1:	EY Report on Control Findings for the year ended 30 June 2024	9	

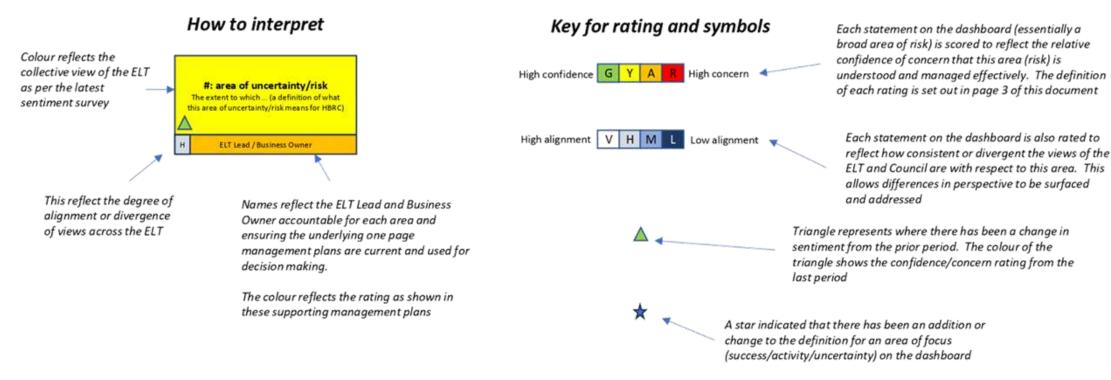
# Attachment 1: HBRC Enterprise Dashboard

## How the HBRC Enterprise Dashboard Works

This dashboard in effect presents the Strategic Risk Profile for HBRC.

Rather than traditional risk reports, that provide a list of 'things that could go wrong', this dashboard provides a broad overview of 'the things that matter the most' for HBRC, and expresses risk in terms of:

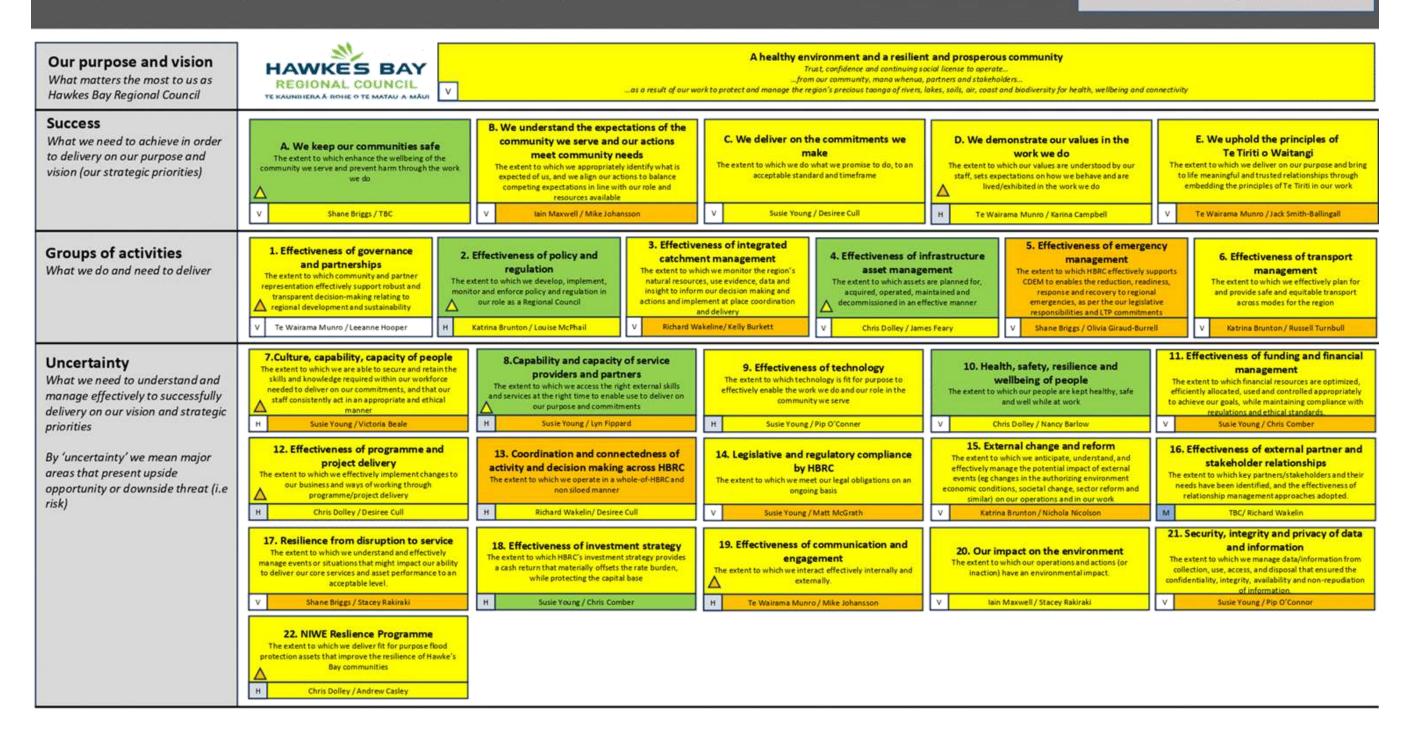
- Our purpose and vision: what we are here to achieve
- · Success: what success looks like for us that broadly indicates we are delivering on our purpose and vision
- Groups of activities: the work we do
- Uncertainty: the major areas of risk (i.e the effect of uncertainty on our objectives) that we need to understand and manage effectively to be successful. Note, these areas of uncertainty may present both upside opportunity or downside risk, depending on how effectively this is anticipated and managed



1

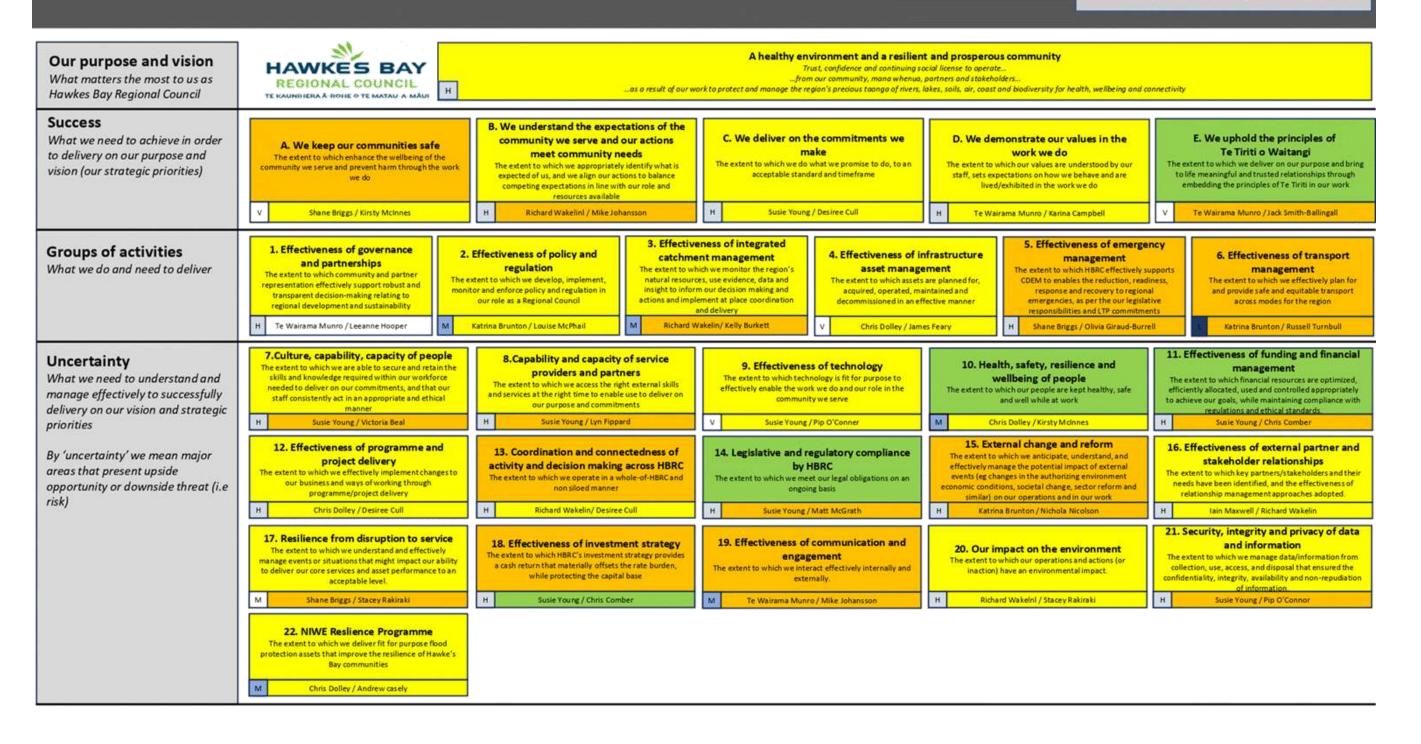
# HBRC: Enterprise Dashboard – perspective of the ELT

For the period ending: December 2024



# HBRC: Enterprise Dashboard – perspective of Councillors

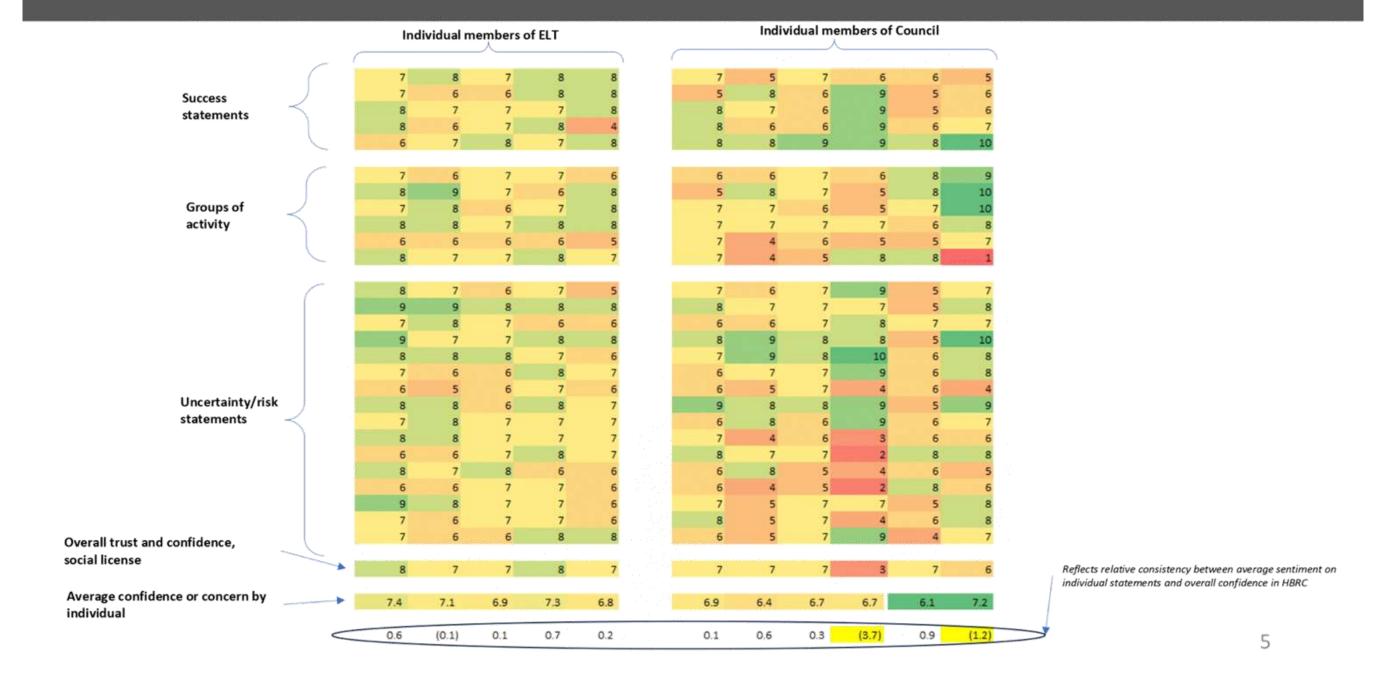
For the period ending: January 2025



# Difference in assessment across leadership

Area	ELT Owner	Business Lead	ELT	Owner/Lead	Councillor	# causes	Red rated
			Sentimen t	Sentiment	Sentiment	(sub risks)	sub risks
A. We keep our community safe through the work we do	Ian McDonald	Shane Briggs	G	Y	A	5	No
B. We understand the expectations and needs of the community we serve and our plans meet community needs	Richard Wakelin	Mike Johnason	Υ	А	Y	8	Yes
C. We deliver on the commitments we make	Susie Young	Desiree Cull	Y	Y	Y	8	No
D. We live our values of collaboration, accountability, transparency, integrity and excellence	Te Wairama Munro	Karina Campbell	Υ	Υ	Y	9	No
E. We uphold the principles of Te Tiriti o Waitangi in all that we do	Te Wairama Munro	Jack Smith-Ballingall	Y	А	G	7	No
1. Effectiveness of Governance and Partnerships	Te Wairama Munro	Leeanne Hooper	Y	Not yet rated	Y	9	tbd
2. Effectiveness of Policy and Regulation	Katrina Brunton	Louise McPhail	G	Y	γ	9	Yes
3. Effectiveness of integrated catchment management	Iain Maxwell	Kelly Burkett	γ	A	Y	9	No
4. Effectiveness of infrastructure asset management	Chris Dolley	Jon Kingford	G	Y	Y	9	No
5. Effectiveness of emergency management	Shane Briggs	Olivia Giraud-Burrell	A	А	А	9	Yes
6. Effectiveness of transport management	Katrina Brunton	Russell Turnbull	Y	А	A	9	Yes
7. Culture, capability and capacity of people	Susie Young	Victoria Beal	Y	А	γ	11	Yes
8. Capability and capacity of service providers and partners	Susie Young	Lyn Fippard	G	А	Υ	9	No
9. Effectiveness of technology	Susie Young	Pip O'Connor	Υ	Υ	γ	9	Yes
10. Health, safety, resilience and wellbeing of people	Chris Dolley	Nancy Barlow	G	Y	G	5	No
11. Effectiveness of funding and financial management	Susie Young	Chris Comber	Y	А	G	10	No
12. Effectiveness of programme and project delivery	Chris Dolley	Desiree Cull	Y	Y	Υ	9	No
13. Coordination and connectedness of activity and decision making across HBRC	Richard Wakelin	Desiree Cull	A	Y	А	10	No
14. Legislative and regulatory compliance by HBRC	Susie Young	Matt McGrath	Υ	А	G	8	Yes
15. Impact of external change and reform	Katrina Brunton	Nichola Nicolson	Y	А	A	10	Yes***
16. Effectiveness of external partner and stakeholder relationships	Richard Wakelin	Richard Wakelin	Y	Y:	Υ	9	Yes
17. Resilience from disruption to operations	Shane Briggs	Stacey Rakiraki	Y	А	Y	9	Yes
18. Effectiveness of investment strategy	Susie Young	Chris Comber	Y	G.	А	7	No
19. Effectiveness of communication, consultation and engagement	Te Wairama Munro	Mike Johansson	Υ	А	А	9	Yes
20. Our impact on the environment	Richard Wakelin	Stacey Rakiraki	Υ	Υ	Y	9	Yes
21. Security, integrity and privacy of information	Chris Dolley	Pip O'Connor	Υ	А	Υ	10	Yes
22. Effectiveness of North Island Weather Event Programme	Chris Dolley	Andrew Casely	Y	Y	Y	15	No

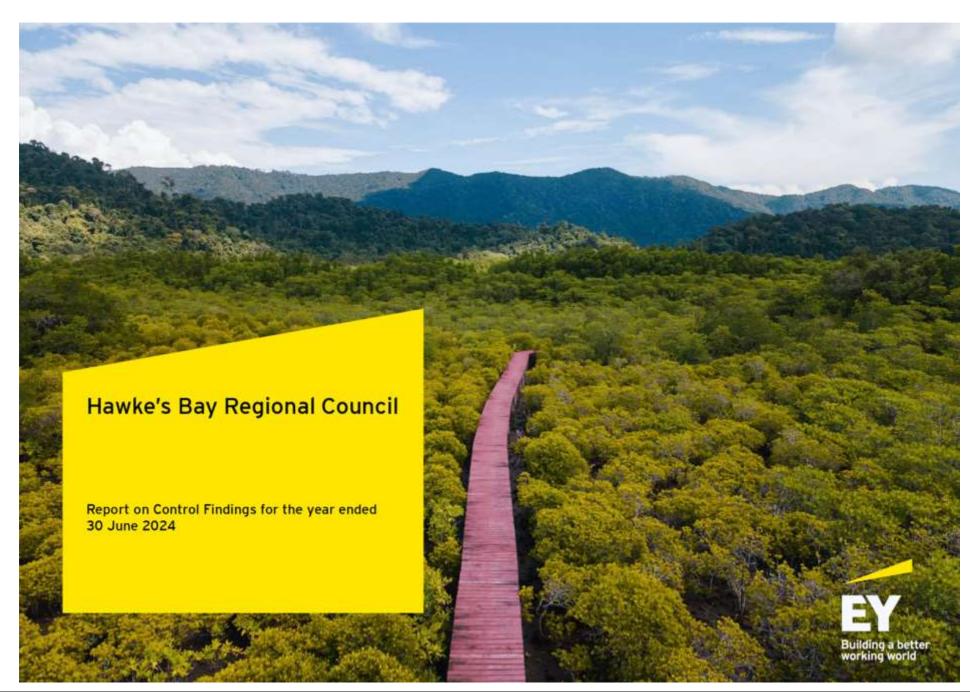
# Spread of your views



# Defining risk in terms of relative confidence or concern

Rating	What this means in terms of risk	or in terms of uncertainty	and in terms of opportunity	Risk appetite	
Red	Extreme risk  Very significant potential impact on HBRC's operations, people, rightsholders and wider stakeholder trust and confidence Current management practices (controls/mitigations) insufficient to reduce potential exposure to an acceptable level	Extreme volatility Very uncertain or changeable environment, that presents major downside (threats) or upside (opportunities) Insufficient or ineffective mechanisms to monitor or respond appropriately to the threats or opportunities that may present themselves	Extreme opportunity  Very significant areas of opportunity or potential for positive change  Current plans, initiative or projects do not fully capture these opportunities and significant gaps exist between what we want to achieve and what we are currently doing to achieve this	Outside of 'risk appetite' so action required to	
	Fundamental concern	manage this to a level that we are			
Amber	High risk Relatively high level of exposure or impact to HBRC Some controls or mitigations in place however these may not be sufficient to reduce exposure to an acceptable level	High volatility  Quite a changeable environment with respect to areas of major priority or commitment to your organisation  A lower level of ability to respond quickly than is desirable	High opportunity A relatively high level of opportunity or potential to do things differently Some initiatives in place but may not be sufficient to deliver on our commitments or achieve our strategic priorities	comfortable to live with	
	Significant concerns, ui				
Yellow	Moderate risk A reasonable level of risk faced by HBRC but with a level that your are able to respond to Some controls in place, but could do more or uncertain as to the effectiveness of these controls in practice May cause some pain or disruption, potentially could mitigate further, but broadly in line with risk appetite	Moderate volatility Some level of uncertainty or variability faced Reasonable mechanisms to identify and respond to threats or opportunities, should they present themselves	Moderate opportunity A reasonable level of opportunity to do things better, more consistently and effectively Some controls in place, but scope to strengthen, enhance and improve these Reasonable opportunity to increase the level of assurance that what we expect to occur is in place and working effectively	<b>Within</b> our 'risk appetite', i.e we think we are doing	
	Some conce	enough at this			
Green	Low risk  Relatively low level of exposure, but not necessarily no risk  Confidence that effective management practices and controls in place	Low volatility Highly stable or predictable, little impact on your mandate, commitments or priorities Effective mechanisms identify and respond to change	Low opportunity Major areas of opportunity have been captured Little areas of major improvement or potential for positive change Effective initiatives in place to deliver on commitments	stage and can live with any residual uncertainty (risk)	
	Rea				

6



## WELCOME

# CONTENTS

### Dear Management Team

We have completed our audit of the financial statements and performance information of Hawke's Bay Regional Council ("Council" or "HBRC") for the year ended 30 June 2024.

This Report on Control Findings includes all control matters and issues arising from our audit findings that we consider appropriate for review by management.

In accordance with Auditor-General's Auditing Standards we have gained an understanding of internal controls, as relevant to the audit, in order to assist in the design of our audit procedures. Our audit does not address all internal control and accounting procedures and is based on selective tests of accounting records and supporting data and is not designed to make detailed recommendations. As a result our procedures would not necessarily disclose all weaknesses in the Council's internal control environment, and you should not assume that there are no additional matters that you should be aware of in meeting your responsibilities. We have provided our comments along with individual risk ratings as assessed by us. We have not considered the impact of risks ratings being combined with either other findings we have raised or other risks identified internally by HBRC.

We wish to express our appreciation for the courtesies and co-operation extended to our team during the course of their work. If you have any questions or comments, please do not hesitate to call me on 021 923 431.

Yours faithfully





David Borrie Partner

© 2024 Ernst & Young New Zealand

#### 02 Executive Summary

### 03

#### Medium Risk Observation

Reconciliation of community loans

### 04 - 09

#### Low Risks Observation

Performance measures should be reported against annually

Certain performance measures can be enhanced to focus on outputs and outcomes rather than processes or legislative compliance requirements

Review of earnings multiples used for capitalisation of HBRIC management and governance costs

#### 04 - 9

#### Low Risks Observation (cont'd)

Appropriate one up approval of sensitive expenditure

Alignment of sensitive expenditure with HBRC's Policy

Inaccurate class of infrastructure asset and WIP balance

09

Ŋ



# Hawke's Bay Regional Council

# **EXECUTIVE SUMMARY**

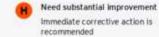
For the year ended 30 June 2024

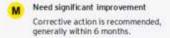
The following table provides an overview of the number of observations and our assessment of the associated risk.

	•	M	<b>C</b>	
Open	-	1	7	8
New	161		3	3
Closed		*	(4)	(4)
Total Open Observations at 30 June 2024	-	1	6	7

#### Overview of Risk Rankings

To ensure that you can prioritise the rectification of the control insights, we have categorised the rankings as follows. Though we have rated each insight individually on a stand-alone basis, you should also assess the collective impact of these matters, together with other findings from within your organisation:





 Need some improvement
 Corrective action is recommended generally within 6 to 12 months,

Disdainer: blues identified are those found within the course of the 30 June 2024 year-end audit. Recommendations are intended solely for the use of Countris management. We disclaim any assumption of responsibility for any reliance on this report, to any person other than the Council for any purpose other than that for which it was prepared.

(a)

**EXECUTIVE SUMMARY** 

MANAGEMENT LETTER

### Medium Risk Observations













Risk Rating

Reconciliation of community loans Hawke's Bay Regional Council has a book of community loans. These loans are primarily granted to rate payers so they can transition to energy efficient homes. The loans are normally repayable via a targeted rate over a 10 year period.

The Council utilise the following three systems to manage and maintain the community loans.

- Shimes database records the original loan balance, underlying loan documentation, interest rate, and details of services and supplier records such as quotes and payments made to suppliers on behalf of rate payers.
- MagiQ rates system records repayments collected through rates, but not the loan balance at the end of each period.
- TechOne general ledger records the loan balance at the end of each period but in aggregate and not on a loan by loan basis.

Each system reflects different components of the relevant information and loan balances are not periodically reconciled to the underlying data.

As the data is extracted from various systems to determine the outstanding community loan balances, Council manually calculates the period end balances in an excel document. This process includes using some approximations such as interest rates, expected payment intervals, and at times the loan start and end dates to calculate the present values of loans at balance date. This method is inherently susceptible to human error. The reconciliation was not completed for FY24 until we requested the reconciliation as part of the financial statement audit process and the final reconciliation included an unexplained variance of \$33k between the calculation and the general ledger.

Without a reconciliation for community loans being prepared on a periodic basis there is a risk either financial reporting is incorrect or underlying loan records are incorrect and these inaccuracies aren't identified on a timely basis.

To mitigate the risk identified, management should:

EY Recommendation

- Manually reconcile individual loan balances to the aggregate loan balance per the general ledger on a periodic basis ensuring all loan balances used in the reconciliation process should be able to be proved by rolling forward the balance based on the transactions in the period.
- Review options for how to better integrate the relevant systems to remove the need to complete the reconciliation work manually.

Management's Response

For each individual loan we are comfortable that our systems and records allow us to show a transaction history and calculate a toan balance at any point in time. This is used where ratepayers want to repay their loan or are selling their property.

variances are resolved. Individual However, due to system limitations we are unable to generate a report of the collective total loan balance at a point in time to reconcile to the general ledger balance. Doing individual calculations for every loan on a regular basis would require a lot of resourcing.

> In the 2024-2027 3 year plan these community loans were discontinued. It will take up to 10 years for the loans to be fully settled. As there will no longer be additions to the list of loans we are investigating the ability to have a full list of all outstanding loans that can easily be updated to show payments and balances.

Responsibility: Senior Group Accountant

Timeline: Jun 2025

**EXECUTIVE SUMMARY** 

MANAGEMENT LETTER

# Low Risk Observations













Risk Rating

Observations

Performance measures should be reported against annually

The current performance framework was set during the last Long. Term Plan ("LTP") process. Council has an opportunity to revise the performance framework as part of the planning process currently underway. There were several performance measures that were not reported against for the year ended 2024 either because the measures were reliant on externally sourced data that is not available annually or because Council did not plan to undertake the relevant studies for the 2024 year (i.e. stakeholders surveys). The effectiveness of measures is reduced if results cannot be reported annually at a minimum. Given the current pace of change a year is a long time between measurements plus it would take three years for enough data to be available for a reasonable trend analysis. We acknowledge Council has decided not to complete certain surveys due to the impact of Cyclone Gabrielle, but the surveys referred to above aren't not measured due to Cyclone disruptions.

- There is a risk that Council isn't meeting its obligations to report to the community on an annual basis.
- Measurement periods longer than a year make meaningful trend analysis on a timely basis difficult.

EY Recommendation

We recommend Council consider adopting measures where results are able to be measured annually.

Management's Response

Staff agree that internal surveys should and can be carried out and reported annually. However, there is an affordability issue to engage resident surveys more than twoyearly.

In our current LTP, we do not have any measures based on two-yearly resident surveys and so this won't be an issue going forward.

Responsibility: Team Leader Strategy and Performance

Timeline: Completed

**EXECUTIVE SUMMARY** 

## Low Risk Observations













Risk Rating

Observations

Certain performance measures can be enhanced to focus on outputs and outcomes rather than processes or legislative compliance requirements

A performance measure should relate to outputs or outcomes and be useful, meaningful, and reliable. The Auditor-General's Auditing Standard 4 The Audit of Performance Reports defines outcomes as changes in the state, condition, effects on, or consequences for the community, society, economy, or environment resulting from the existence and operations of the public entity.

Some of the HBRC performance measures could be improved through focusing on outputs and outcomes rather than processes and legislative compliance requirements. This allows readers to assess how effectively the Council has delivered services over the course of the year and the impact of those services on the community. For example, the measure "Following a flood event, affected areas are surveyed and repairs are programmed" could be enhanced by focusing on the timeliness or quality of the fix rather than the process. Another example is measures that relate to business as usual activities such as compliance with legislation or conducting meetings in accordance with guidelines.

There is a risk the chosen measures are not

comprehensive enough to provide a system wide performance assessment.

EY Recommendation

We encourage the Council to review performance measures as part of the current planning process and make changes to improve the performance framework.

Management's Response

HBRC has a mix of process, output and outcome measures. While we agree that output and outcomes measures are preferable, given the nature of some services we provide as a regional council we rely on process measures to cover the full range of our services and provide us with a broad platform to tell the story for the relevant year and explain the outcomes for the community.

We always look to improve the commentary with specificity where required. In response to EY's observation in last year's audit, many of our measures are now measurable e.g. '% of the work programme completed' rather than 'achieved/not achieved'.

Responsibility: Team Leader Strategy and Performance

Timeline: No further work required.

**EXECUTIVE SUMMARY** 

MANAGEMENT LETTER

# Low Risk Observations













Risk Rating

There is a risk that the multiplier used no longer reflects the best estimate based on current conditions at the valuation date.

EY Recommendation

We recommend that management continues to assess whether the earnings multiplier used for capitalisation of management and governance costs remains appropriate for each year.

Consideration should be given to obtaining an updated third party valuation of the HBRIC group given the time that's passed since the last valuation.

Management will continue to assess whether the earnings multiplier used for capitalisation of management and governance costs remains appropriate for each year.

Consideration will be given each year as to whether a third party valuation of the HBRIC group will add benefit over cost to the ratepayer.

Responsibility: Senior Group Accountant

Timeline: Annually

Review of earnings multiples used for capitalisation of HBRIC management and governance costs

The valuation of HBRIC Limited was based on the value of its shareholding in NPHL, net assets of FoodEast, value of managed funds and loans, less the value of debt and future management

The earnings multiplier used for management costs was based on a CCO valuation completed by a third party in 2019. Costs were capitalised using an earnings multiplier of six.

**EXECUTIVE SUMMARY** 

# Low Risk Observations













Risk Rating

Appropriate one up approval of sensitive

expenditure

In our testing of sensitive expenditure, we observed two instances where the approver was not senior to the person to whom the expenditure related. The OAG defines sensitive expenditure as any spending by an organisation that could be seen as providing private benefit to a staff member, their family, or friends.

According to the HBRC sensitive expenditure policy and the guidance provided by the OAG regarding expense claim approvals, an expense claim should be:

- Made only when budgetary provisions and delegated authority
- Approved by a person senior to the individual who will benefit or might be perceived to benefit from the sensitive expenditure (the "one-up" principle). This principle means that sensitive expenditure incurred by the ELT should be approved by the CE. Sensitive expenditure incurred by the Chief Executive should be approved by a Councillor. A suitable arrangement should be put in place for the Chair's expenditure (i.e. could be approved by the Chair of the Risk and Audit Committee).

There is a risk that either HBRC funds are spent inappropriately or that there is a perception HBRC controls relating to spend where there 🗽 is the potential for personal benefit are not rigorous enough.

We recommend that expenses incurred are approved in line with the Council's policies as follows:

- Sensitive expenditure incurred by SLT is approved by the CE.
- Sensitive expenditure incurred by the CE is approved by a Councillor (potentially a specific Councillor if agreed, ie Chair or RAC Chair).
- Sensitive expenditure incurred by the Chair is approved by a Councillor where there is a nonreciprocal approval process in place. Consideration should also be given to Council or Committee monitoring of this expenditure.

Management's Response

The instances highlighted had approval from the EA on behalf of the correct "one-up" approver. We agree that EAs approving on behalf of the GM/CE does not prove the GM/CE have sighted the expenditure.

In response to this, the Sensitive Expenditure Policy and finance system will be updated in the 2024-25 year to remove the ability for EAs to approve on behalf of their managers. This requirement has also been reemphasised with ELT.

Responsibility: Finance Manager

Timeline: January 2025

**EXECUTIVE SUMMARY** 

# Low Risk Observations











EY Recommendation



Risk Rating

Alignment of

expenditure with

HBRC's Policy

sensitive

Observations

In our testing of sensitive expenditure, we observed two instances where expenditure was reimbursed without appropriate receipts which was not in line with section 28 of HBRC's Controlling Sensitive Expenditure Policy.

In addition, we noted one instance where pre-approval for mileage was not sought per section 9 of the Controlling Sensitive Expenditure Policy before reimbursement

Lastly, we noted two instances where expenditure occurred outside of the Sensitive Expenditure Policy and was subsequently reimbursed by staff.

There is a risk that either HBRC funds are spent inappropriately or that there is a perception HBRC controls relating to spend where there Expenditure Policy is the potential for personal benefit are not rigorous enough.

We recommend that expense claims should only be approved if they comply with the Council's policies, particularly the Controlling Sensitive

Management's Response

The lack of receipts on some expenses has been raised directly with those involved and they have been reminded of the Council's policies. Once the Sensitive Expenditure Policy is updated, it will be shared with all HBRC staff to ensure all are knowledgeable as to what is required for expenses.

For mileage claims, pre-approval must now be obtained before the trip is made and that approval will be added to the expense claim.

We do note that all instances identified in the observations did have a clear business purpose.

Responsibility: Finance Manager

Timeline: March 2025

**EXECUTIVE SUMMARY** 

MANAGEMENT LETTER

## Low Risk Observations













Risk Rating

and aged WIP

balance

Observations

Inaccurate class of

In our procedures performed in relation to Infrastructure Assets, we identified that the valuation performed at 30 June 2024 does not infrastructure asset include Tutira Reserve, However, Tutira & Other Reserve are disclosed in the infrastructure asset note in the financial statements. According to PBE IPSAS 17 Property, Plant and Equipment, if an item of infrastructure asset is revalued, the entire class to which

that asset belongs shall be revalued.

As discussed with management, we note that there is lack of available information to confirm whether the identification of Tutira Reserve as an infrastructure asset is appropriate.

In addition, as part of our procedures performed over Work In Progress, we identified aged WIP balances relating to FY23 and earlier.

As discussed with management, we note that there is lack of information for these projects in order to identify whether they remain in progress or should be released from WIP.

There is a risk that the infrastructure assets have not been revalued in full in accordance with PBE IPSAS 17.

There is a risk of overstatement of the WIP balance in relation to aging WIP that is no longer in progress.

EY Recommendation

We recommend that management consider the grouping of assets by asset class and consider whether the grouping remains appropriate. If so, Tutira Reserve should be revalued consistently with the remaining infrastructure assets.

In addition, we recommend that management monitor projects that relate to aged WIP and consider whether the project is still appropriate to hold in WIP.

Management's Response

The inclusion of Tütira and other reserves in the infrastructure class of assets is a historical one. We will work to resolve this by next annual

We have the information required on the projects still held in Work in progress and these will be capitalised in the FY25 year.

Responsibility: Senior Group Accountant

Timeline: June 2025

**EXECUTIVE SUMMARY** 

MANAGEMENT LETTER

#### EY | Building a better working world

EY exists to build a better working world, helping to create longterm value for clients, people and society and build trust in the capital markets.

Enabled by data and technology, diverse EY teams in over 150 countries provide trust through assurance and help clients grow, transform and operate.

Working across assurance, consulting, law, strategy, tax and transactions, EY teams ask better questions to find new answers for the complex issues facing our world today.

EY refers to the global organization, and may refer to one or more, of the member firms of Ernst & Young Global Limited, each of which is a separate legal entity. Ernst & Young Global Limited, a UK company limited by guarantee, does not provide services to clients. Information about how EY collects and uses personal data and a description of the rights individuals have under data protection legislation are available via ey.com/privacy. EY member firms do not practice law where prohibited by local laws. For more information about our organization, please visit ey.com.

© 2024 Ernst & Young, New Zealand

All Rights Reserved.

E

This report is intended solely for the information and use of the Risk and Assurance Committee, Council and senior management of Hawke's Bay Regional Council, and should not be used for any other purpose nor given to any other party without our prior written consent. We disclaim all responsibility to any other party for any loss or liability that the other party may suffer or incur arising from or relating to or in any way connected with the contents of this report, the provision of this report to the other party or the reliance upon this report by the other party.

ey.com

