

## **Meeting of the Regional Planning Committee**

Wednesday 20 February 2019 Date:

Time: 10.00am

Venue: Council Chamber

Hawke's Bay Regional Council 159 Dalton Street

**NAPIER** 

## **Agenda**

İTEM	Subject	PAGE
1.	Welcome/Notices/Apologies	
2.	Conflict of Interest Declarations	
3.	Confirmation of Minutes of the Regional Planning Committee held on 12 December 2018	
4.	Follow-ups from Previous Regional Planning Committee Meetings	3
5.	Call for Minor Items of Business Not on the Agenda	7
Decisio	on Items	
6.	Potential Tukituki Plan Change	9
Informa	ation or Performance Monitoring	
7.	Regional Three Waters Review	87
8.	Tangata Whenua Remuneration Review Process Update	91
9.	Resource Management Policy Projects Update	93
10.	Statutory Advocacy Update	99
11.	Discussion of Minor Items of Business Not on the Agenda	105

1pm Workshop - Members only.

#### **Parking**

There will be named parking spaces for Tangata Whenua Members in the HBRC car park – entry off Vautier Street.

**Regional Planning Committee Members** 

Name	Represents
Karauna Brown	Te Kopere o te Iwi Hineuru
Tania Hopmans	Maungaharuru-Tangitu Incorporated
Nicky Kirikiri	Te Toi Kura o Waikaremoana
Jenny Nelson-Smith	Heretaunga Tamatea Settlement Trust
Joinella Maihi-Carroll	Mana Ahuriri Trust
Apiata Tapine	Tātau Tātau o Te Wairoa
Matiu Heperi Northcroft	Ngati Tuwharetoa Hapu Forum
Peter Paku	Heretaunga Tamatea Settlement Trust
Toro Waaka	Ngati Pahauwera Development and Tiaki Trusts
Paul Bailey	Hawkes Bay Regional Council
Rick Barker	Hawkes Bay Regional Council
Peter Beaven	Hawkes Bay Regional Council
Tom Belford	Hawkes Bay Regional Council
Alan Dick	Hawkes Bay Regional Council
Rex Graham	Hawkes Bay Regional Council
Debbie Hewitt	Hawkes Bay Regional Council
Neil Kirton	Hawkes Bay Regional Council
Fenton Wilson	Hawkes Bay Regional Council

Total number of members = 18

#### **Quorum and Voting Entitlements Under the Current Terms of Reference**

#### Quorum (clause (i))

The Quorum for the Regional Planning Committee is 75% of the members of the Committee

At the present time, the quorum is 14 members (physically present in the room).

#### Voting Entitlement (clause (j))

Best endeavours will be made to achieve decisions on a consensus basis, or failing consensus, the agreement of 80% of the Committee members present and voting will be required. Where voting is required all members of the Committee have full speaking rights and voting entitlements.

Number required for 80% support
14
14
13
12
11

#### HAWKE'S BAY REGIONAL COUNCIL

#### **REGIONAL PLANNING COMMITTEE**

#### Wednesday 20 February 2019

# Subject: FOLLOW-UPS FROM PREVIOUS REGIONAL PLANNING COMMITTEE MEETINGS

#### **Reason for Report**

 On the list attached are items raised at Regional Planning Committee meetings that staff have followed up. All items indicate who is responsible for follow up, and a brief status comment. Once the items have been reported to the Committee they will be removed from the list.

#### **Decision Making Process**

2. Staff have assessed the requirements of the Local Government Act 2002 in relation to this item and have concluded that, as this report is for information only, the decision making provisions do not apply.

#### Recommendation

That the Regional Planning Committee receives the report "Follow-up Items from Previous Meetings".

#### Authored by:

Leeanne Hooper
PRINCIPAL ADVISOR GOVERNANCE

#### Approved by:

Tom Skerman
GROUP MANAGER STRATEGIC
PLANNING

#### Attachment/s

5 Followups for Feb19 RPC meeting

#### Follow-ups from Previous Regional Planning Committee Meetings

#### Meeting held 12 December 2018

	Agenda Item	Action	Responsible	Status Comment
1.	TANK Plan Change (PC9)) Pre- Notification Planning Pathway	Targeted pre-notification consultation with relevant iwi authorities, territorial local authorities, and relevant Ministers of the Crown to commence early 2019	T Skerman	TANK Plan Change sent to parties on Friday 1 February.
2.	Tangata Whenua Remuneration Review	CE to work collaboratively with the Co-chairs to commission an independent review	J Lawrence	Update on status of process to appoint independent reviewer(s) on 20 February agenda
3.	RPC Performance Review - Summary of Feedback from Appointers	Staff to redistribute the feedback provided to the 31 October Committee meeting agenda to all RPC members	T Skerman	Completed
4	Request from the Tukituki Water Taskforce	Staff to scope and initiate a preliminary Tukituki plan change process	T Skerman	Update on process findings to date on 20 February agenda
5	Discussion of minor items not on the agenda	Request for an update on unconsented feedlots across the region	W Wright	As reported in the 2018 Compliance Report to Council: Initially 16 operations that had been operating as permitted activities, have become consented. These are now being monitored and are complaint with those consents. It is reported that a number of previous operators have now stopped operating feedlots as they do not believe they can operate under the rules. One high profile operation that was operating under the permitted activity rule has since ceased after being sold.
6	Discussion of minor items not on the agenda	Independent advice provided to RPC to be made available to all committee members retrospectively back to August 2018	J Lawrence	In progress

#### HAWKE'S BAY REGIONAL COUNCIL

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### Subject: CALL FOR MINOR ITEMS OF BUSINESS NOT ON THE AGENDA

#### **Reason for Report**

Hawke's Bay Regional Council standing order 9.13 allows:

"A meeting may discuss an item that is not on the agenda only if it is a minor matter relating to the general business of the meeting and the Chairperson explains at the beginning of the public part of the meeting that the item will be discussed. However, the meeting may not make a resolution, decision or recommendation about the item, except to refer it to a subsequent meeting for further discussion."

#### Recommendation

That the Regional Planning Committee accepts the following "Minor Items of Business Not on the Agenda" for discussion as Item 11:

Item	Торіс	Raised by
1.		
2.		
3.		

Leeanne Hooper
PRINCIPAL ADVISOR GOVERNANCE

Joanne Lawrence GROUP MANAGER OFFICE OF THE CE & CHAIR

#### HAWKE'S BAY REGIONAL COUNCIL

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### Subject: POTENTIAL TUKITUKI PLAN CHANGE

#### **Reason for Report**

- This report provides an assessment of the merits of proceeding with a plan change to ease the transition to the Plan Change 6 minimum flow regime for the Tukituki Catchment community, following a scoping process that sought preliminary stakeholder feedback.
- 2. A decision is now required on whether or not to initiate a proposed plan change to defer the application of the 2018 minimum flow regime for the Tukituki Catchment.

#### **Executive Summary**

- 3. Preliminary feedback has shown that the community has mixed views on the merits of making a plan change. Substantial issues have been identified that require resolution for any plan change to achieve the above objective.
- 4. It is unlikely that a plan change process can be undertaken quickly, and consequently staff recommend that no plan change is initiated.
- 5. However, if the Committee remains committed to undertaking a plan change, a preliminary options assessment is provided. Staff could also be requested to engage with all parties to find an agreeable path to enable a plan change, but this will take more time.

#### **Background**

- 6. In December 2018, in response to a request by the Tukituki Water Taskforce to defer application of the 2018 minimum flow regime subject to the public notification of Tranche 2 groundwater consent applications, and notwithstanding the concerns raised by the Royal Forest and Bird Protection Society, the Committee resolved 'to scope and initiate a preliminary Tukituki plan change process'.
- 7. The primary objective of making such a plan change is to defer the 2018 changes to the minimum flow regime for the Tukituki Catchment. The Tukituki Water Taskforce consider that this will provide for community wellbeing and enable the Tukituki Catchment community to focus on achieving the best possible long term solutions for summer water security in the catchment.
- 8. Plan Change 6 (PC6) for the Tukituki Catchment became operative on 1 October 2015. PC6 amended minimum flow and allocation provisions in the Regional Resource Management Plan (RRMP), providing for the following progressive changes to the minimum flow regime.
  - 8.1. Higher minimum flows for a number of rivers within the catchment to apply from 1 July 2018
  - 8.2. A 2-stage increase in the minimum flow for the Tukituki River at Red Bridge, the first applying from 1 July 2018 and a higher flow applying from 1 July 2023
  - 8.3. The final catchment minimum flow regime applying from 1 July 2023.
- 9. All relevant water permits in the Tukituki catchment include conditions that reflect these minimum flow requirements.
- 10. Late last year, a possible change to the RRMP was drafted as a starting point for seeking preliminary feedback. Table 5.9.3, in Chapter 5 of the RRMP could be changed so that references to when the minimum flows apply are deferred for a further two

- irrigation seasons, to 1 July 2021. This possible change is shown in *Attachment 1:* Possible proposal for deferral of Tukituki minimum flow regime.
- 11. Given the proposed plan change's primary objective, a swift and efficient plan change process is essential. An elongated process or a process with significant opposition risks not changing the RRMP within sufficient time to have any benefit. To that end, it is fundamental to proceed on any such process with the support of all parties, or with only minimal opposition.
- 12. There has been some consternation about the proposed deferral period being two summers beyond the current 2018-19 summer. Staff determined that it would be practically impossible to make the plan change operative for the 2019-20 irrigation season alone as it would only provide relief for about half an irrigation season *even if* the plan change had no significant opposition. Accordingly, staff sought community feedback on the basis of a two year deferral from now (to 1 July 2021) so that the benefits could be reasonably balanced against the costs of undertaking a plan change. This issue is picked up again in the Discussion section that follows.
- 13. In order to ascertain support or opposition for the proposed change, a letter/email was sent to approximately 500 people and organisations in mid-January 2019, with a request for feedback by 1 February 2019 (refer to Attachment 2). Those contacted were:
  - 13.1. Parties who participated in the 2013 Board of Inquiry proceedings for the Tukituki Catchment Proposal
  - 13.2. Iwi authorities on behalf of tāngata whenua who may have an interest in the Tukituki catchment
  - 13.3. All holders of water permits to take and use water in the Tukituki catchment, whether from ground or surface water bodies.

#### **Preliminary Response**

- 14. By Tuesday 12 February 2019, a total of 55 people and organisations had responded via letter, email or telephone call. Of those responses, 21 generally supported the proposal to defer, 29 generally opposed the proposal and 5 took a neutral position, neither in support nor opposition. Their responses are summarised in Table 1 following.
- 15. Note that responses from tangata whenua representatives on this committee and taiwhenua leaders are discussed later in this report under Considerations of tangata whenua (paragraph 34), and have not been included in Table 1.

Table 1: Summary of responses

Position	Number of responses	Response by organisation or agency
Support deferral	18	Hawke's Bay Vegetable Growers Association Environment Defence Society Central Hawke's Bay District Council
Support deferral by 1 year (1 July 2019)	1	
Support deferral by 2 years (1 July 2020)	1	Hawke's Bay Fruitgrowers Association
Support with additional method	1	Hawke's Bay Fish & Game Council
Neutral / neither in support nor opposition	2	Hastings District Council
Neutral, more information required	3	Department of Conservation
Oppose deferral	22	Te Taiao Environment Forum Ngāti Kahungunu lwi Inc.
Oppose deferral, or Taskforce to sign contract	1	

Position	Number of responses	Response by organisation or agency
Oppose deferral, additional method necessary	6	Royal Forest & Bird Protection Society:  Central Hawke's Bay Branch  National Office
TOTAL RESPONSES	55	

- 16. **In support of the possible plan change**, further comments provided by respondents addressed the following themes.
  - 16.1. Benefits for the wider Central Hawke's Bay community
  - 16.2. Information on the nature of water resources available within the catchment is continuing to change
  - 16.3. The need for more time to consider and implement appropriate individual or communal water management solutions
  - 16.4. The need for an additional method setting out the implementation programme to meet the 2021 timeframe
  - 16.5. The 2023 Tukituki minimum flow requirement remains unchallenged.
- 17. **In opposition to the possible plan change**, further comments provided by respondents addressed the following themes.
  - 17.1. The need to treasure and protect the river and water resources, and avoid continuing degradation
  - 17.2. The need for more information to justify any transition
  - 17.3. There has been sufficient time to transition from 2013
  - 17.4. The need to comply with the Board of Inquiry's decision and give effect to the National Policy Statement on Freshwater Management
  - 17.5. The need to consider longer term and wider community benefits, including the impact on the people in Tikokino and Ongaonga
  - 17.6. The cost and precedent set of changing the plan
  - 17.7. Dissatisfaction about process including the scope and decisions of the Tukituki Taskforce.
- 18. Respondents' other feedback that does not directly relate to the deferral proposal included requests for further commitments from the Council to enable the transition, and comments on resource consenting matters and communication modes.
- 19. Staff note the continued dissatisfaction of the Royal Forest and Bird Protection Society (locally and nationally) with the processes that have led to this plan change proposal.
- 20. A copy of all written responses is attached.

#### **Discussion**

- 21. Based on preliminary responses, there is serious doubt about whether the primary objective for initiating the plan change is achievable.
- 22. While a number of key stakeholders have indicated general or qualified support for deferral of the 2018 minimum flow regime (e.g. Hawke's Bay Fish and Game Council, Environmental Defence Society, Hawke's Bay Vegetable Growers Association, Hawke's Bay Fruitgrowers Association), the position of other key stakeholders cannot be ignored (e.g. Royal Forest and Bird Protection Society, Ngāti Kahungunu Iwi Inc, Te Taiao Environment Forum), nor can the requests to adhere to the Board of Inquiry decision be dismissed lightly.

- 23. While some hold the view that the Board of Inquiry decision should simply be left alone, others have indicated that a number of significant issues would need to be resolved prior to their supporting a plan change. These include requests to:
  - 23.1. Include methods setting out an implementation programme describing in some detail how the transition to 2021 will be achieved and to obtain information about groundwater connectivity
  - 23.2. Detail how the life-supporting capacity of freshwater will be safeguarded, and how adverse effects would be avoided, remedied or mitigated (over the deferral period)
  - 23.3. Ascertain how biodiversity will be protected, how minimum flows will be complied with, and how water takes can be equitably shared between surface and groundwater users
  - 23.4. Make public notification of Tranche 2 groundwater consent applications a condition of support for a proposed plan change to defer the 2018 minimum flow regime.
- 24. While these are all related resource management matters, such requests would extend the scope of the plan change considerably and require more work upfront to prepare any change for notification. Regarding Tranche 2 applications, resource consent notification decisions are a separate matter for plan implementation, not plan making.
- 25. Now that staff have had the opportunity to consider the response to the initial community consultation, in particular the position of those opposed, the prospects and merits of initiating a plan change for a deferral through to the 2020-21 irrigation season can be balanced against the likelihood of meeting the objectives of the proposed plan change.

#### **Conclusions**

- 26. Staff consider that notwithstanding the challenges of implementation, if the primary objective is to give time to focus on transitioning and implementing water management solutions by deferring the changes to the minimum flow regime, then:
  - 26.1. A two year deferral is highly unlikely to achieve that objective, and
  - 26.2. A one year deferral (2019-20 season only) will not achieve that objective.
- 27. Accordingly, staff do not recommend proceeding with the plan change as it is unlikely to achieve the primary objective, given the nature of opposition to the proposal.
- 28. If the Committee, based on other considerations, determines that it remains committed to undertaking a plan change, then a preliminary assessment of plan change options is attached (Attachment 4). The Committee should also identify the appropriate RMA planmaking process. The Ministry for the Environment provides a comparison summary of the planning tracks available (Attachment 5). Regardless of which track is chosen, more preparation is required in advance of presenting a proposal to either the Minister for the Environment (using the streamlined process) or prior to notification (using the standard process) if risks leading to a prolonged process are to be minimised.
- 29. Alternatively, prior to committing to progressing the proposed plan change, the Committee could direct staff to further engage with all parties to find an agreeable path to enable a plan change. However this additional step will in turn incur further delay and thereby jeopardise the objective of the exercise.

#### Strategic Fit

30. The proposal to make a plan change has arisen from the Committee's consideration of a request by the Tukituki Water Taskforce. This proposal recognises that the sustainable management of natural and physical resources, as set out in section 5 of the Resource Management Act 1991, includes with respect to enabling people and communities to provide for their social and economic wellbeing alongside other specified matters.

- 31. The proposal relates to the Council's first priority: 'water quality, safety and certainty', and contributes to the second and third priorities: 'smart sustainable land use' and 'healthy and functioning biodiversity'.
- 32. The process for progressing the possible plan change is in accordance with the values 'Partnership and Collaboration', 'Accountability' and 'Transparency'.

#### Considerations of tangata whenua

- 33. Eleven iwi authorities and five marae considered to have an interest in the Tukituki catchment area were contacted as part of the preliminary consultation exercise in January 2019. A written response was received from Ngāti Kahungunu Iwi Inc, who was in opposition.
- 34. Two Te Taiwhenua o Tamatea members sit on the Tukituki Taskforce and their continued support for the plan change can be inferred from Taskforce's original letter to the Committee (contrasting that with the position of Forest and Bird at both a local and National level). Members of this Committee provided feedback in support of the proposed deferral: Toro Waaka and Jenny Nelson-Smith expressed their support to defer the commencement of the minimum flow regime by two years, as did Mike Mohi (Chair of Māori Committee).
- 35. Should the Council decide to further progress a plan change, statutory considerations and requirements must be completed (for example, consideration of relevant iwi planning documents, pre-notification consultation with tangata whenua via iwi authorities, etc).

#### **Financial and Resource Implications**

- 36. There is no specific budget allocated in the 2018-28 Long Term Plan to develop and notify a plan change to revise the minimum flow regime for the Tukituki catchment. Either an additional source of funding would be required, or reprioritisation of the existing policy development work programme and supporting work programmes for other groups within the Council.
- 37. The earlier staff report to the RPC's December 2018 meeting had indicated that a plan change to defer application of the 1 July 2018 regime could cost around \$100,000 to \$150,000, exclusive of staff time or any Court proceedings. For the streamlined plan path, upfront costs will be higher to satisfy the Minister for the Environment that the process proposed is sound, thereby minimising the risk of High Court judicial review of his decision.
- 38. The Science work programme (overseen by the Environment and Services Committee) over the next few years will not provide additional timely information to inform this possible plan change. Rather, the science work programme involves looking at more sustainable longer term options for taking groundwater over the Ruataniwha Plains, as part of a wider programme of work for regional water security. Scheduled projects are for:
  - 38.1. New bores for Ongaonga and Tikokino to be installed summer 2018-19, to provide real time groundwater levels
  - 38.2. By the end of 2019, an upgrade of the groundwater model and roll-out for collaborative solutions
  - 38.3. A prefeasibility study for Managed Aquifer Recharge in April 2019, possibly followed by a staged development model to 2022
  - 38.4. A SkyTEM airborne aquifer survey and modelling, assessing groundwater resources (2019-2022).

#### **Decision Making Process**

39. Council and its Regional Planning Committee are required to make every decision in accordance with the requirements of the Local Government Act 2002 (the Act). Staff have assessed the requirements in relation to this item and have concluded:

- 39.1. The decision does not significantly alter the service provision or affect a strategic asset.
- 39.2. The persons affected by this decision are all persons with an interest in management of the natural and physical resources for the Tukituki catchment.
- 39.3. Any decision to pursue a plan change would need to be within the overall budget for the 2018-28 Long Term Plan, however existing priorities and work programmes would be impacted.

#### Recommendations

That the Hawke's Bay Regional Planning Committee:

- Receives and notes the "Potential Tukituki plan change" staff report.
- 2. Recommends that Council:
  - 2.1. Agrees that the decision to be made is not significant under the criteria contained in Council's adopted Significance and Engagement Policy, and that the Committee can exercise its discretion and make this decision without conferring directly with the community in addition to the feedback already provided by stakeholders.

#### AND EITHER

2.2. Agrees **to not progress** a proposed plan change to defer the 2018 minimum flow regime until 1 July 2021

OR

2.3. Agrees **to progress** a proposed plan change to defer the 2018 minimum flow regime by a further two years to 1 July 2021 using the **standard** *or* **streamlined path** (select one option) for plan making.

#### Authored by:

Dale Meredith
SENIOR POLICY PLANNER

#### Approved by:

Gavin Ide MANAGER POLICY AND PLANNING

Tom Skerman
GROUP MANAGER STRATEGIC
PLANNING

#### Attachment/s

- Possible proposal for deferral of Tukituki minimum flow regime
- 1 Letter to various parties on Tukituki Minimum Flow Regime
- **3** Written responses to Tukituki Jan 2019 proposal contact details redacted
- **4** Preliminary assessment of plan change options
- Planning tracks summary comparison

#### Attachment 1: Possible proposal for deferral of Tukituki minimum flow regime

Table 5.9.3: Tukituki River Catchment Minimum Flows

Surface Water Allocation	Flow Management	Level of habitat	Minimum Flows	Period to which
Zone	Site	protection	(L/sec)	Minimum Flow applies
		Current level of protection	3500	Until 30 June 2018 <u>2021</u>
Zone 1	Tukituki River at Red	80% habitat protection for trout upstream of Red Bridge	4300	From 1 July 2018 2021 until 30 June 2023
Lower Tukituki	Bridge V22: 466581	90% habitat protection for trout upstream of Red Bridge	5200	From 1 July 2023
		80% habitat protection for trout between Red Bridge and Black Bridge	4300	From 1 July 20182021
Zone 1 Papanui Stream	Papanui Stream at Middle Rd V22: 278432	90% habitat protection for longfin eel (estimated equivalent)	53	Ongoing
Zone 2	Waipawa River at	Current level of protection	2300	Until 30 June 20182021
Waipawa River	RDS/SH2 V22: 153339	90% habitat protection for longfin eel	2500	From 1 July 2918 <u>2021</u>
Zone 2	Mangaonuku Stream	Current level of protection	n/a	r/a
Mangaonuku Stream	Ú/S Waipawa V22: 116373	90% habitat protection for highest flow demanding fish species (estimated equivalent)	1170	From 1 July 2018 <u>2021</u>
Zone 3	Tukituki River at Tapairu Road	Current level of protection	1900	Until 30 June 20182021
Tukituki River	V22: 183312	90% habitat protection for longfin eel	2300	From 1 July 20182021
Zone 3 Tukipo River	Tukipo River at SH50 U22: 948324	Current level of protection	150	Ongoing
Zone 3 Tukipo River	Tukipo River Ashcott Road U22: 080311	90% habitat protection for highest flow demanding fish species (estimated equivalent)	1043	From 1 July 2018 <u>2021</u>

#### Rules relating to take and use of water in the Tukituki catchment

(these rules are included for information and would not be included in the plan change proposal)

TT3, Takes (Permitted)

TT3A Takes (Controlled)

TT3B Takes (Restricted Discretionary)

TT4 Takes (Discretionary)

Rule 53 Minor takes and uses of ground water (Permitted)

Rule 54 Minor takes and uses of surface water (Permitted)

Rule 55 Other takes and uses of surface and ground water (Discretionary



16 January 2019

Dear sir/madam,

#### **Tukituki Minimum Flow Regime**

The Hawke's Bay Regional Council is considering a **possible plan change to defer the commencement of the new July 2018 minimum flow regime by two years**, in response to a request by the Tukituki Water Taskforce late last year. The deferral is intended to provide sufficient time for water takers to develop and implement sustainable long term ways to meet the new minimum flow regime, which takes full effect in 2023. The Taskforce is concerned that individual short term solutions may not achieve longer term community wellbeing. A copy of the Taskforce's request is attached, for your information (refer to **Attachment 1**).

#### Plan change proposal to defer application of minimum flow

Such a plan change requires a simple change of words to the Hawke's Bay Regional Resource Management Plan. A draft proposal is attached which defers the commencement of the new minimum flow regime for a further two irrigation seasons, from now to **1 July 2021** (refer to **Attachment 2**). The date from which the final minimum flow regime applies, 1 July 2023, remains unchanged.

#### Why we are contacting you

As a participant in the original Tukituki Plan Change, a water permit holder in the Tukituki Catchment, or iwi with an interest in the Tukituki Catchment, you may have an interest in any deferral proposal.

It is desirable to have support from all stakeholders and affected parties before proceeding, as the purpose of such a plan change is, at minimal cost, to ease the transition to the final 2023 minimum flow regime. This should enable the Tukituki Water Taskforce and those with takes that are directly or highly connected to surface water to focus on priorities for rationing and sharing water, as well as developing other more sustainable ways of taking and using water.

#### Your response please

We are contacting you at this early stage to find out what you think about this proposal, and if you have concerns, what is the nature of your concerns.

If you have any concern, or would like to voice your support to proceed with this deferral proposal, please let me know by **Friday 1 February 2019**.

#### Offer to meet

If you have serious concerns about deferring the application of the revised minimum flow regime (remembering that a minimum flow regime has already been in place for the Tukituki for some years), a meeting may be more appropriate to discuss your concerns and how they might be addressed.

Hawke's Bay Regional Council

Attachment 2

Please contact me if you would like to meet to discuss this matter further.

#### Next steps

A report will be prepared for the Regional Planning Committee, which next meets on Wednesday 20 February 2019, informing them of your responses and advising further action accordingly.

We will also contact those of you who have water permits with minimum flow conditions to better understand how this proposal might affect you.

I look forward to hearing from you.

Yours sincerely

DALE MEREDITH

SENIOR POLICY PLANNER

Phone: (06) 835 9200 extn 9378 Email: dale.meredith@hbrc.govt.nz Letter to Regional Planning Committee

Attachment 1

20 November 2018

To the Hawke's Bay District Council Regional Planning Committee

Attention: Rex Graham and Toro Waaka

The Tukituki Water Taskforce was established in response to water issues in the Tukituki Catchment to enable the management of short, medium, and long term water quantity issues in Central Hawke's Bay.

The Taskforce was formed following a joint meeting between the staff and councillors of the Central Hawke's Bay District Council and Hawke's Bay Regional Council concerned about the future water management challenges in Central Hawke's Bay, including the increased flow triggers now in effect under the Tukituki Plan and concerns by Tikokino and Ongaonga residents about access to water and subsequent challenges during the dry summer months.

The Tukituki Water Taskforce has been selected to assist in finding solutions and share a mutual understanding of the science and information at hand. The group will consider and discuss issues to ensure that local iwi/hapu, community and primary sector groups are involved and have the opportunity to input and provide comment on the work of the group.

The Taskforce has met over the last few months to better understand the current issues and what short, medium and long term solutions look like.

At its meeting on the 20 November 2018 the Tukituki Water Taskforce unanimously resolved:

"To request that the Hawke's Bay Regional Council's Regional Planning Committee urgently reconsider 2018 operative dates for increased minimum flows within the Tukituki Plan to provide two summers (2018/2019 and 2019/2020) to allow the taskforce to work with the community and the Ruataniwha science programme to create a transitional plan for summer water security, subject to Tranche 2 consents being publically notified, to meet Plan Change 6 by 2023"

The Tukituki Water Taskforce requests a meeting with the Regional Planning Committee at its earliest convenience, and look forward to further discussion about the Taskforce's request to the Hawke's Bay Regional Council's Regional Planning Committee.

By Milt.

Yours Sincerely

Trem 9 Request FROM tHE TURITURI WATER TASKFORCE

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(Hawke's Bay Regional Resource Management Plan: Draft 16 January 2019)

Table 5.9.3: Tukituki River Catchment Minimum Flows

Surface Water Allocation Zone	Flow Management Site	Level of habitat protection	Minimum Flows (L/sec)	Period to which Minimum Flow applies
Zone 1 Lower Tukituki	Tukituki River at Red Bridge V22: 466581	Current level of protection	3500	Until 30 June 20182021
		80% habitat protection for trout upstream of Red Bridge	4300	From 1 July <u>2018 2021</u> until 30 June 2023
		90% habitat protection for trout upstream of Red Bridge	5200	From 1 July 2023
		80% habitat protection for trout between Red Bridge and Black Bridge	4300	From 1 July 20182021
Zone 1 Papanui Stream	Papanui Stream at Middle Rd V22: 278432	90% habitat protection for longfin eel (estimated equivalent)	53	Ongoing
Zone 2	Waipawa River at	Current level of protection	2300	Until 30 June 20182021
Waipawa River	RDS/SH2 V22: 153339	90% habitat protection for longfin eel	2500	From 1 July <del>2018</del> 2021
Zone 2	Mangaonuku Stream U/S Waipawa V22: 116373	Current level of protection	n/a	n/a
Mangaonuku Stream		90% habitat protection for highest flow demanding fish species (estimated equivalent)	1170	From 1 July 20182021
Zone 3	Tukituki River at Tapairu Road V22: 183312	Current level of protection	1900	Until 30 June 20182021
Tukituki River		90% habitat protection for longfin eel	2300	From 1 July <del>2018</del> 2021
Zone 3 Tukipo River	Tukipo River at SH50 U22: 948324	Current level of protection	150	Ongoing
Zone 3 Tukipo River	Tukipo River Ashcott Road U22: 080311	90% habitat protection for highest flow demanding fish species (estimated equivalent)	1043	From 1 July 20182021

#### Rules relating to take and use of water in the Tukituki catchment

(these rules are included for information and would not be included in the plan change proposal)

TT3, Takes (Permitted)

TT3A Takes (Controlled)

TT3B Takes (Restricted Discretionary)

TT4 Takes (Discretionary)

Rule 53 Minor takes and uses of ground water (Permitted)

Rule 54 Minor takes and uses of surface water (Permitted)

Rule 55 Other takes and uses of surface and ground water (Discretionary

# Attachment 3

#### Index: Written Responses on Jan 2019 Tukituki minimum flow deferral

Ref	Name	Organisation or Agency
1	Gerald Wilson	
6	Craig Hickson	
7	Luke Challies	
10	Kathryn Bayliss	
12	SJ Nichols	
13	John Campbell	
14	Cameron Gillat	
16	Margaret Gwynn	
17	Liz and Ian Bayliss	
18	Adrienne Tully	
19	Bruce Mackay	
20	Guy Bell	
21	Tom Kay	Royal Forest & Bird Protection Society (national)
22	Ricky Jensen	
23	Peter Wilson	Hawke's Bay Fish & Game Council
24	Murray Olsen	
25	Donna London	
27	Isabel Morgan	
28	Ian Ritchie	
29	Arthur Rowland	
30	John Wuts	
31	Scott Lawson	Hawke's Bay Vegetable Growers Association
32	Angus Robson	
33	Tony Knight	
34	Dianne Vesty	Hawke's Bay Fruitgrowers Association
35	Joe Devonport	
36	Mary Legg	
37	Tabitha Bristow	
39	Cordelia Woodhouse	Environmental Defence Society
40	Rose Hay	
42	Marie Long	Department of Conservation
43	ME Warren	
47	Terry Kelly	Ta Taiao Environment Forum
48	Dr Trevor Le Lievre	
49	Anne Wallace	
50	Ngaio Tuka	Ngati Kahungunu Iwi Inc
51	George Harper	
52	Morry Black	
53	Paddy Maloney	
54	Jenny Baker	
55	Taryn Jones	
57	Angela Wylie	
59 60	Jeremy Dunningham	
60	GF Pain	
61	Paula Fern	David Forest 9 Died Destruction Challet Co. 1 11 1
62	Louise Philips & Clint Deckard	Royal Forest & Bird Protection Society Central Hawke's Bay

# Attachment 3 **Dale Meredith**

From:

Monique Thomsen

Sent:

Wednesday, 16 January 2019 4:26 PM

To:

Dale Meredith

Subject:

FW: LETTER: TUKITUKI MINIMUM FLOW REGIME

From: Gerald Wilson

Sent: Wednesday, 16 January 2019 4:25 PM

To: Monique Thomsen <Monique.Thomsen@hbrc.govt.nz> Subject: Re: LETTER: TUKITUKI MINIMUM FLOW REGIME

This is very good news thank you Dale

Regards Gerald Wilson

On Wed, Jan 16, 2019 at 3:54 PM Monique Thomsen < Monique. Thomsen@hbrc.govt.nz > wrote:

Good afternoon,

Please see attached a Tukituki Minimum Flow Regime letter from Dale Meredith, Senior Policy Planner, Hawkes Bay Regional Council.

Kind Regards

HAWKE'S BAY REGIONAL COUNCIL

#### Monique Thomsen

**Executive Assistant** 06 833 8075 | 027 208 9518



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#### **Dale Meredith**

From: Monique Thomsen

Sent: Thursday, 17 January 2019 8:26 AM

To: Dale Meredith

Subject: FW: LETTER: TUKITUKI MINIMUM FLOW REGIME

From: Craig Hickson

Sent: Wednesday, 16 January 2019 8:50 PM

To: Monique Thomsen < Monique. Thomsen@hbrc.govt.nz>
Subject: RE: LETTER: TUKITUKI MINIMUM FLOW REGIME

I suggest the deferment of the minimum flow regime for two years as proposed.

Craig Hickson.

From: Monique Thomsen (mailto:Monique.Thomsen@hbrc.govt.nz)

Sent: Wednesday, 16 January 2019 3:54 PM
To: Dale Meredith < Dale.Meredith@hbrc.govt.nz>
Subject: LETTER: TUKITUKI MINIMUM FLOW REGIME

Good afternoon,

Please see attached a Tukituki Minimum Flow Regime letter from Dale Meredith, Senior Policy Planner, Hawkes Bay Regional Council.

Kind Regards

HAWKE'S BAY



Executive Assistant 06 833 8075 | 027 208 9518

Hawke's Bay Regional Council | Te Kaunihera ā-rohe o Te Matau a Māui 159 Dalton Street, Napier 4110 | hbrc.govt.nz

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**Attachment 3** 

#### **Dale Meredith**

From: Luke Challies

Sent: Thursday, 17 January 2019 8:51 PM

To: Dale Meredith
Subject: Tukituki river

Hi Dale.

Please adhear to the Board of Inquiry recommend low flows for the Tukituki River. I love this river and have very fond memories of it growing up in Hawkes Bay. It is a great asset to the province and it should be preserved and improved.

Regards, Luke

10

#### Dale Meredith

From: Kathryn

Sent: Tuesday, 22 January 2019 1:52 PM

To: Dale Meredith

Subject: Tukituki minimum flow regime.

Importance: High

Hello Dale,

Thank you for your letter and the opportunity to comment on the possible plan change to defer minimum water flows in the Tukituki catchment.

I oppose any proposals to get a time extension or to change the minimum water flow limits for the Tukituki catchment.

The rivers belong to all New Zealanders and flora and fauna, not just the irrigators. For years the Tukituki catchment has had water over allocated and people and the fauna and the flora have had to put up with poor water quantity and quality. Even when the new minimum flows come in force fauna, including the long-fin eel and torrent fish, (both of which are in the top 150 priority NZ threatened and at risk species in the NZ's Threatened Species Strategy), will have to make a 10% sacrifice of their habitat protection.

The irrigators have known since 2013 when the new minimum water flow limits for the Tukituki catchment would apply. They've had plenty of time to plan their strategies for the possibility of water restrictions.

There was always an 'IF' for the Ruataniwha Water Storage Scheme, it was never guaranteed. The Board of Enquiry stated in it's final report that Plan Change 6 will have to stand on it's own feet regardless of whether the RWSS (or any other irrigation scheme) proceeds.

The DOC conservation land case would not have gone through the courts if Forest and Bird thought they would lose the case.

The Ruataniwha Water Users Group first made a request to the HBRC planning committee in October 2017 which was declined.

The Tukituki Water Task Force request dated 20 November 2018 requested for a deferral of minimum flows for 2018/2019 and 2019/2020, (not until 30 June, 2021 as now suggested by HBRC).

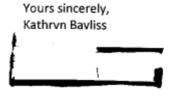
In the November 2018 Planning Committee Agenda it said if a streamlined planning pathway was used for the PC6 change it could take all 2019. Now it could be unlikely to be in time for the 2019/2020 summer season.

So it is senseless to waste time and money doing a Plan Change for 2018/2019 and 2019/2020 as the Tukituki Water Task Force requested. There should be no need to give them an extra year as compensation. The Central Hawke's Bay Surface Water Group has previously had funding assistance from HBRC to help with finding a solution.

No budgets were in the 2018-2028 Long Term Plan for any PC6 changes.

What is done in the Tukituki catchment and Plan Change 6 sets a precedence for other catchment areas. There should be no need to give irrigators more time and to waste HBRC resources doing a plan change. The Ruataniwha Water Users Group and other irrigators should accept the situation. They should use their own time, money and energy planning and adapting for the future regime.

Could you please acknowledge receipt of my email and keep me updated in what is happening about the minimum water flows in the Tukituki catchment and Plan Change 6.



Attachment 3

#### Dale Meredith

From: Nichols

Sent: Tuesday, 22 January 2019 3:21 PM

To: Dale Meredith

Subject: TukuTuki Minimum Floe Regime

Dear sir/madam,

It appears the Tuki Tuki Water Taskforce requests to defer the commencement of the July 2018 minimum flow regime by two years. Whilst such a deferral may involve simple change of words to the H.B. Regional Resource Management Plan, with respect, the deferral involves a significant further degradation of the river.

HBRC is entrusted with the regulation of Hawke's Bay waterways for the benefit of ALL Hawke's Bay, not just the irrigators, who currently appear to have a much greater say in water use.

As I see it, the Tuki Tuki is showing the signs of years of neglect. The water level is low, the temperature is high, the nutrient load is high. The end result is a river full of stinking weed that many of us are reluctant to even wade in, let alone swim. The HBRC has a very poor record of enforcing it's regulatory requirements now. To defer the low flow limits set some time ago, simply to appease irrigators with already over-allocated water consents is unconscionable.

I note the Tuki Tuki Taskforce "requests that the HBRC Regional Planning Committee urgently reconsider 2018 operative dates for increased minimum flows within the Tuki Tuki Plan to provide two summers (2018/2019 and 2019/2020) to allow the Taskforce to work with the community and the Ruataniwha science programme to create a transitional plan for summer water security, subject to Tranch 2 consents being publicly notified to meet Plan Change 6 by 2023."

In my view, this is yet another call by a blatantly self interested group, to further capture the use of a public resource for private gain. Surely we have had years of this nonsense. Until HBRC addresses the current over allocation for water consents; that is in excess of the river and aquifer system's ability to provide, we will continue to have a conscienciously self entitled group doing a good impression of Oliver Twist saying "please sir, can I have some more."

I object to this extension of time, let the farmers involved change their farming practise to suit the environment, rather than extort the environment to maximise profits. It may appear that I am just another bleater on behalf of the environment but I do have some relevant background. Namely a B.Ag.Sci. from Lincoln in Ecology, Soils Science, Dairy Science and Microbiology. Regards,

S. J. Nichols.



# **Davidson Armstrong & Campbell**

Lawyers since 1907

9 Herbert Street, PO Box 54 Waipukurau 4242, New Zealand Tel 64 6 858 6660 Fax 64 6 858 8481 email dac@daclegal.co.nz website www.daclegal.co.nz

22 January 2019

The Senior Policy Planner Hawke's Bay Regional Council Private Bag 6006 NAPIER 4142

Attention: Dale Meredith

Email: dale.meredith@hbrc.govt.nz

#### TUKITUKI WATER TASKFORCE

Thank you for your letter dated 16 January 2019. I appreciate being included in this circulation list.

I support the Tukituki Water Taskforce's request for two summers to allow the task force to work with the community and the Ruataniwha Science Programme to create a transitional plan for summer water security.

Yours faithfully

DAVIDSON ARMSTRONG & CAMPBELL

John Campbell

email: johnc@daclegal.co.nz

#### **Dale Meredith**

From: Cameron Gillatt

Sent: Wednesday, 23 January 2019 3:35 PM

To: Dale Meredith

Subject: Tukituki minimum flow regime

Hi Dale

Thank you for your letter to EPIC Agriculture on the 16<sup>th</sup> of January regarding Tukituki minimum flow regime, we strongly support this Plan Change proposal to defer the application of minimal flow, these new minimal flows will have a detrimental effect to our business and having another 2 years for us to either build our own water storage or participate in a community water storage scheme is very beneficial to our planning. We also fully support any water saving schemes that have a positive outcome for our rivers and will endeavour to help the community where we can in saving water.

Best Regards

Cameron



Cameron Gillatt I General Manager | BEL Group

Ph 0276202308 or 06 858 8921 I PO Box 504, Waipukurau 4242 I www.belgroup.co.nz

#### **Dale Meredith**

From:

gwynn<sub>(</sub>

Sent:

Thursday, 24 January 2019 7:53 AM

To:

Dale Meredith

Subject:

Tukituki plan change

Dear Dale,

I'm responding to your letter of 16 January about a proposed deferral of the proposed minimum flow regime for the Tukituki River. I am opposed to this deferral as I think the people affected by the minimum flow regime have already had plenty of time to work out sustainable water management.

I would therefore prefer no plan change.

Yours sincerely,

Margaret Gwynn

Attachment 3

#### **Dale Meredith**

From: lan & Liz Bayliss

Sent: Thursday, 24 January 2019 9:18 AM

To: Dale Meredith

Subject: Fw: feedback regarding deferring minimum flow application

Hi Dale

Thank you for the opportunity to give feedback on the requested deferment of the minimum flow application.

As residents of the Takapau Plains with a property which has a boundary on the Porangahau Stream we have considerable interest in the way in which water is managed for all the residents of Central Hawkes Bay. We have owned this property for fifty or so years and have watched changes in land use, river water quality and levels with growing concern. The climate is changing, temperatures are rising making it necessary to promote changes in land use and farming practices. Both the nature of the soils and the climate make the area unsuitable for dairying.

We understand that in the past consents have been granted by the Council for the taking of water from rivers and aquifers based on information and understanding of water in the region which we now know to be inadequate. Some landowners have made large investments in plant on the basis of consents granted and the faulty assumption that the Ruataniwha Dam Scheme would proceed and will find it challenging to adapt to minimum flow requirements that are imposed with a short time frame.

However, we also are aware that some farmers will only make changes when forced to by Government/Council legislation and enforcement and some will not know how to adapt to this new situation. Already one of the summers mentioned in the request for delay in applying the minimum flow restrictions has almost past with no transition plan in place.

We strongly urge the Council to commit to having a transition plan in place so that the minimum flow restrictions can be applied for the 2019/2020 summer season. This would involve identifying current key takers of water and those with large loans, which should not be difficult and working intensively with them to develop transition plans so that the goal of summer 2019/20 application can be met. There is urgency in finding solutions and the impetus for creative and sound solutions being found will come from Council's willingness to demonstrate they are making water management their highest priority.

In conclusion, we are opposed to the extension of time for the application of minimum water flow levels beyond the summer of 2019/2020

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Yours faithfully

Liz and Ian Bayliss

Sent: To:	ADRIENNE VIRGINIA TULLY Friday, 1 February 2019 8:14 AM Dale Meredith
Subject:	RE: Tukituki Minimum Flow Regime
Hi Dale,	
	nat I am a CHB ratepayer. I co-own a property at
Regards, Adrienne Tull	y. tt 11:41 Dale Meredith wrote:
> 011 51 January 2019 8	it 11.41 Date Mereutti wiote.
>	
> Hi Adrienne	
> Thombs for your cour	na auto
> Thanks for your community	nents.
> Regards	
> Dale	
> Email ADDIENDIE X	UD CDUA TURA
> From: ADRIENNE V > Sent: Thursday, 31 Ja	
> To: Dale Meredith	mualy 2017 11:23 AW
> Subject: Tukituki Mir	nimum Flow Regime
>	
> Sood morning,	
> Good morning,	
> I would like to draw y	our attention to two discrepancies between the proposed plan change and th
original request by the	
	rral date is 2021 whilst the Tukituki Water Taskforce's request was for 2020.
	n of the condition that the Tranche 2 applications be publicly notified.
> Thank you, Adrienne	Tully
>	
_	
>	
> -	

- Tahi I Tō Tātau Taiao
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#### **Dale Meredith**

From: Mackay, Bruce

Sent: Thursday, 24 January 2019 11:20 AM

To: Dale Meredith

Subject: Tuki Tuki minimum Flow Regime

Dale.

In response to your letter of 16.01.2019

I am most certainly in support of a proposal to defer the commencement of the July 2018 minimum flow regime by 2 years.

My concerns are around the forced land use changes the new flows will demand, the social and economic impact these changes will have, and the impact on property values.

I am intrigued that it has taken this long for the HBRC to respond to the impact this is having.

Thanks

Bruce Mackay

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\*\*\*\*\*

Dale Meredith

From:
Sent:
Thursday, 24 January 2019 8:51 PM
To:
Dale Meredith
Subject:
Dale Meredith
tuktuki minimum flow regime

Hi Dale ,
We of take WP070659T,
Support the plan change to defer application of the minimum flow.

Regards Guy Beli 24 January 2019

Hawke's Bay Regional Council For Dale Meredith By email

Copied to James Palmer By email



National Office 205 Victoria Street PO Box 631, Wellington 6140 New Zealand

P: +64 4 385 7374 www.forestandbird.org.nz

Těná koe,

We refer to the letter from Hawke's Bay Regional Council (HBRC) re. the 'Tukituki Minimum Flow Regime' that was sent to participants of the original Tukituki Plan Change on the 16<sup>th</sup> January 2019.

Forest & Bird (F&B) have several concerns in regard to the letter and the 'deferral proposal'.

- 1. We are frustrated with the way in which HBRC has misrepresented F&B's position in regard to the request from the Tukituki Taskforce (Attachment 1 to your letter). While F&B branch members who are representatives on the Taskforce signed the letter from the Tukituki Taskforce on the 20<sup>th</sup> November 2018, their agreement was premised on the Taskforce members' assumption that the plan change could be linked to a decision to notify Tranche 2 consents. Unfortunately, HBRC representatives did not explain to the Taskforce that this could not occur, so the Taskforce's proposal has been given in error. Subsequent communications from F&B to HBRC on the 22<sup>nd</sup> November 2018 clearly stated that this position was not endorsed by the organisation. Despite this action being consistent with the Terms of Reference (TOR) of the taskforce, it appears the letter was never retracted or amended. We are disappointed this letter continues to be cited and circulated, as it does not accurately reflect F&B's position.
- 2. We are frustrated that the Taskforce has operated in a way that is inconsistent with its purpose. Minutes from the Taskforce meeting dated 20<sup>th</sup> September 2018 note that the group agreed "its role is not to write policy". Further, in a HBRC presentation to the Taskforce it was explicitly stated that members of the group were <u>not</u> there "to develop or rewrite policy" or "to develop or rewrite rules". The request from the group for HBRC to defer minimum flows and the response from HBRC to action that request are out of scope of the group's purpose.
- We are confused as to why the deferral proposal includes the alteration of the implementation dates in the plan from '2018' to '2021'. It appears that this will cover three summers. Based on the request of the Tukituki taskforce this should only cover "two



summers"—that of "2018/2019" and "2019/2020". The proposed plan change does not reflect the Taskforce's request in this regard.

- 4. In the F&B letter to HBRC dated 22<sup>nd</sup> November 2018, we noted our willingness to consider "a proposal that would allow some leniency in regard to the implementation of Plan Change 6 flows" provided that the proposal included "details illustrating how the proposal would ensure the life-supporting capacity of freshwater is safeguarded, how adverse effects would be avoided, remedied or mitigated, and that the proposal is in accordance with the NPS for Freshwater". This proposal does nothing to address these requirements. Delaying the implementation dates of the Tukituki minimum flows without providing anything of benefit to the ecological condition of the river and without a clear pathway to ensure minimum flows are achieved once the deferral ends is not something we are willing to consider.
- 5. We also remain extremely concerned that the background context to this proposed plan change includes provision for additional groundwater to be taken (Tranche 2). It is clear that more work is required to understand the degree of connection between surface water and groundwater across the Ruataniwha Basin. In order to ascertain how biodiversity will be protected and NPSFM requirements met, how future minimum flows will be complied with, and how water takes can be equitably shared between surface and groundwater users, any plan change should include methods to obtain that information about groundwater connectivity, along with clear directions for Council to make subsequent changes to the plan—including by removing the Tranche 2 allocation—in response.

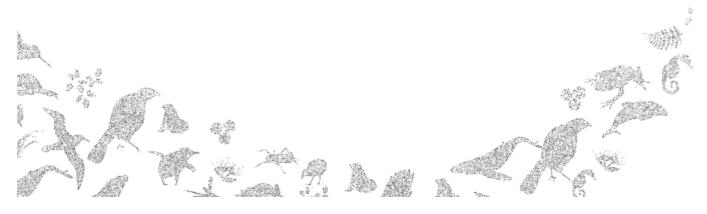
Given the significance of these concerns, and the impact that a deferral of minimum flows will have on the ecological condition of the Tukituki River, Forest & Bird remains opposed to the deferral proposal.

Ngã mihi nui,

Tom Kay

Regional Manager

Royal Forest & Bird Protection Society



From: Monique Thomsen

Sent: Friday, 25 January 2019 2:10 PM

To: Dale Meredith

Subject: FW: LETTER: TUKITUKI MINIMUM FLOW REGIME

From: Ricky Jensen

Sent: Friday, 25 January 2019 1:39 PM

To: Monique Thomsen < Monique. Thomsen@hbrc.govt.nz> Subject: Re: LETTER: TUKITUKI MINIMUM FLOW REGIME

#### Hi Monique,

Our Company Tuki Tuki Awa Ltd welcome and applaud this sensible and important decision to delay the minimum flow increases on the Tukituki River for two years until 1st July 2021.

The social and financial impact of ignoring the opportunity the Dam provided for water security was extremely serious and alarming. We are extremely grateful to the members of the

Tukituki Water Task Force for there communication with our HBRC members in convincing them of the pressures and stress our surface water consent holders were under with the loss of a big part of our investment in water security. We need time to sort through the mess.

Tuki Tuki Awa Ltd currently has Water Consent interests in.

- 1. Tranche 2 water
- 2. High water flow storage consent.

Both opportunities require careful consideration, a lot of money and time before any can achieve full and successful development and HBRC approval and sign off.

There is also the IP brought from HBRIC we require time to see what develops there. Will this be a better option for water security. Could rostering and rationing be an acceptable way

forward for managing water security it certainly would be a lot less expensive and economic.

We are relieved that so far this season minimum flows have not been triggered and that at present our irrigation season looks promising. It could have been a disaster for all involved.

There is an opportunity now to pool all our existing water consents and consent applications as well as our resources to come up with a solution that keeps our businesses viable and profitable.

Thanks Ricky Jensen for Tuki Tuki Awa Ltd.

On Wed, 16 Jan 2019 at 15:54, Monique Thomsen < Monique. Thomsen@hbrc.govt.nz> wrote:

To: Dale Meredith

Subject: FW: Note from Hawkes Bay Fish and Game Council

Kia Ora Dale,

Thank you for your invitation to provide comment on the proposed plan change delaying the implementation of the 2018 minimum flows in the Tukituki catchment.

The Hawkes Bay Fish and Game Council is a participant in the Tukituki Taskforce. Fish and Game is grateful for the opportunity to engage with territorial local authorities, the regional council, irrigators, and the community on what is a highly sensitive topic. Relationships between Fish and Game and the community are important, especially after a long period of protracted litigation and conflict.

It is unusual for Fish and Game to consider a change to environmental flows and limits, however in this case I believe that there are extenuating circumstances. For instance:

- The proposed plan change does not affect the final Tukituki minimum flow which applies in 2023.
- The surface water irrigators who are most affected by the current minimum flow have honestly
  admitted a lack of planning for a "plan B", in the absence of a large storage dam, and have taken the
  first steps towards water conservation and rationing. I believe that they are justified in seeking a two
  year window to advance conservation and rationing measures.
- The surface water and groundwater interactions assumed in plan change 6 may have been overly
  optimistic in terms of the water resource available, and may have underestimated the stream
  depletion and aquifer interaction effects of groundwater abstraction.
- If so, the pain of water restrictions caused by minimum flows and levels may not be fairly shared between surface water and groundwater irrigators.
- Whilst there is not likely to be significant new water, there may be ways that the aquifer can be managed better, particularly at the shoulders of the irrigation season.
- The 2023 minimum flows provide a backstop in the case that no solutions exist.

However, at the moment there are no clear statutory requirements for resourcing a science work programme within the Council on surface and groundwater interaction, which prevent Fish and Game from having confidence that the taskforce alone will be able to achieve its goals. As such, Fish and Game supports the plan change with an additional method as follows:

Method - The Hawkes Bay Regional Council will ensure that the required resources to undertake surface and groundwater science and modelling to inform future resource management in the Tukituki catchment is in place to meet the 2021 timeframe of this plan change.

Fish and Game can support the plan change if this method is placed within it.

Fish and Game is available to meet with Hawkes Bay Regional Council staff as required to discuss this.

Nga mihi,

Peter Wilson

for

Hawkes Bay Fish and Game Council

Attachment 3

#### **Dale Meredith**

From: Murray Olsen

Sent: Friday, 25 January 2019 9:07 PM

To: Dale Meredith

Subject: Tukituki

#### Kia ora

I support Forest and Bird's position on the deferral of the minimum flow regime for the Tukituki. It's about time the HBRC starting working for more than just the farmers and orchardists of the district. We ratepayers will already be losing a large part of our stake in the port. Are we going to be losing our access to water in the near future as well?

The minimum flow regime should not be deferred. Farmers need to learn to farm sustainably, and the HBRC should be helping them with this, not helping them to continue as they have been.

Nga mihi

Murray Olsen

From: Donna Londor

Sent: Saturday, 26 January 2019 1:22 PM

To: Dale Meredith Subject: Plan Change 6

Dear Dale

I support Forest and Birds position on the deferral of the minimum flow regime for the Tukituki and oppose deferral. The rivers and aquifiers are already suffering. We need to protect our precious water supply for the future. You need to claw back on the oversubscription of water allocation to give life and health to our rivers. Plan Change 6 should not be deferred and no new water allocation permits should be issued. Please concentrate your efforts on protecting our environment not on protecting agriculture production to the detriment of our environment.

Kind regards

Donna London

28th January.2019

# TUKITUKI MINIMUM FLOW REGIME

As an interested member of the public, I have followed the question of minimum flow in the Tukituki. As a member of Forest and Bird I endorse all that our Field Officer Tom Kay has written regarding this question. I am extremely disappointed, that the HBRC is now seeking a two year deferral for the implementation of this plan. I am not in agreement with the two year referral you are seeking.

Thank you for your offer to meet, but I will not avail myself of your offer.

Isabel Morgan

# Attachment 3

#### COMMENTS ON THE TUKITUKI MINIMUM FLOW REGIME

The earlier minimum flow regime was inadequate to keep the river in a healthy state Incidents of sudden death of dogs occurred, the impact on other species would have been equally significant

I am concerned that the approach being taken will mean that the minimum flows will be set at the levels available after commercial uses have been satisfied.

The minimum flows need to be set at levels that will maintain the minimum health requirements of the river ecosystem

It is obvious that the future will see less dependable rainfalls in the critical months, and higher temperatures for significant periods over sensitive periods

Anything that compromises the health of the river isto be avoided and is unsustainable.

I do not wish to appear in support of my comments.

I support the positions of the representatives of Fish and Game and Forest and Bird.

Ian Ritchie	

Attachment 3





16 January 2019



Dear sir/madam,

#### TUKITUKI MINIMUM FLOW REGIME

The Hawke's Bay Regional Council is considering a possible plan change to defer the commencement of the new July 2018 minimum flow regime by two years, in response to a request by the Tukituki Water Taskforce late last year. The deferral is intended to provide sufficient time for water takers to develop and implement sustainable long term ways to meet the new minimum flow regime, which takes full effect in 2023. The Taskforce is concerned that individual short term solutions may not achieve longer term community wellbeing. A copy of the Taskforce's request is attached, for your information (refer to Attachment 1).

#### Plan change proposal to defer application of minimum flow

Such a plan change requires a simple change of words to the Hawke's Bay Regional Resource Management Plan. A draft proposal is attached which defers the commencement of the new minimum flow regime for a further two irrigation seasons, from now to 1 July 2021 (refer to Attachment 2). The date from which the final minimum flow regime applies, 1 July 2023, remains unchanged.

#### Why we are contacting you

As a participant in the original Tukituki Plan Change, a water permit holder in the Tukituki Catchment, or iwi with an interest in the Tukituki Catchment, you may have an interest in any deferral proposal.

It is desirable to have support from all stakeholders and affected parties before proceeding, as the purpose of such a plan change is, at minimal cost, to ease the transition to the final 2023 minimum flow regime. This should enable the Tukituki Water Taskforce and those with takes that are directly or highly connected to surface water to focus on priorities for rationing and sharing water, as well as developing other more sustainable ways of taking and using water.

#### Your response please

We are contacting you at this early stage to find out what you think about this proposal, and if you have concerns, what is the nature of your concerns.

If you have any concern, or would like to voice your support to proceed with this deferral proposal, please let me know by **Friday 1 February 2019**.

Hawke's Bay Regional Council

169 Dalton St. Private Bag 6006. Napier 4142. New Zealand Ter 06 836 9200 Fax 05 836 3601. Freenhous 0800 108 838

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Page |2

#### Offer to meet

If you have serious concerns about deferring the application of the revised minimum flow regime (remembering that a minimum flow regime has already been in place for the Tukituki for some years), a meeting may be more appropriate to discuss your concerns and how they might be addressed.

Please contact me if you would like to meet to discuss this matter further.

#### Next steps

A report will be prepared for the Regional Planning Committee, which next meets on Wednesday 20 February 2019, informing them of your responses and advising further action accordingly.

We will also contact those of you who have water permits with minimum flow conditions to better understand how this proposal might affect you.

I look forward to hearing from you.

Yours sincerely

DALE MEREDITH

SENIOR POLICY PLANNER
Phone: (06) 835 9200 extn 9378
Email: dale.meredith@hbrc.govt.nz

WE SUPORT THS

# 30

#### **Dale Meredith**

From: JOSEPH MARIE G A WUTS Sent: Monday, 28 January 2019 8:26 PM
To: Dale Meredith

Cc: Dale Meredit

Subject: Tukituki Minimum Flow Regime

Dear Dale,

I would like to record my opposition to the deferment of the commencement of the new minimum flow regime for a further two irrigation seasons. My reasons are that the Hawke's Bay rivers have been under stress for too long already, not in the least caused by the over allocation of water take without regard to the sustainability or the consequences of doing so. It is better to bite the bullet now and accept this is going to be the new regime than continuing to further deteriorate this magnificent Hawke's Bay asset which is owned by all of our rate paying residents.

Yours sincerely,

John Wuts

PS Please acknowledge receipt of my objection.

51

#### **Dale Meredith**

From: Scott Lawson:

Sent: Tuesday, 29 January 2019 9:40 AM

To: Dale Meredith

Cc: Diane Vesty (office@hbfruitgrowers.co.nz)

Subject: 20190129 HBVGA letter re TukiTuki min deferral.

Attachments: 20190129 HBVGA letter re TukiTuki min deferral.pdf

Hi Dale,

am replying to the letter received by HB Vegetable Growers Assoc re Tukituki Min Flow deferral.

The Assoc is in support of the proposal to defer the minimum flow.

Rgds Scott Lawson. Chairman HBVGA.

# Scott Lawson

Ph. +64 6 879 9220 Ext. 4 Fax. +64 6 879 9929 Mobile. +64 27 444 6267 www.trueearth.co.nz



Lawson's Organic Farms Ltd. 302 Ngatarawa Road, RD5 Hastings 4175 New Zealand Get Directions

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#### **Dale Meredith**

From:

Angus Robson (

Sent:

Tuesday, 29 January 2019 11:17 AM

To:

Dale Meredith

Subject:

Tukituki minimum flow regime

Dear Dale,

I oppose the proposal to defer the minimum flow regime. The flow regime was determined by law and the requirements are clear.

Attempts by farming groups to defer meaningful action on environmental improvements are entirely predictable and almost universal. Their modus operandi is always the same – do nothing until deadline then claim the deadline is impossible to meet, and threaten some vague, unquantifiable and generally false claim that the public interest will be harmed if the environmental rules are insisted upon.

I do not believe that the Tukituki Water Taskforce is negotiating in good faith. Were they to be, they would agree to a legally binding obligation (with penalties to individual members of the water taskforce and to all other irrigators who are beneficiaries of the delay) to:

- 1. Meet the low flow obligations at the new deadline
- Agree not to contest the implementation, on time, of the 2023 deadline.

If you are unable to secure this legal commitment it will be clear that bad-faith negotiations, and an intent to push out the later deadlines, are intended.

I do not believe it is within the HBRC remit to defer the deadlines for low flows. On what legal basis is this request to interested parties by HBRC made?

Regards, Angus Robson



From: Tony Knight Sent:

Tuesday, 29 January 2019 11:32 AM Dale Meredith

To:

Cc:

Subject: RE: LETTER: TUKITUKI MINIMUM FLOW REGIME

Record our response as positive to the deferral please Dale

From: Dale Meredith < Dale. Meredith@hbrc.govt.nz> Sent: Tuesday, 29 January 2019 11:28 AM

To: Tony Knight

Subject: RE: LETTER: TUKITUKI MINIMUM FLOW REGIME

Hi Tony

Thanks for your response.

At this stage, I am recording your response as neutral with respect to deferring when the minimum flow regime commences - is that accurate?

Regards

Dale Meredith

From: Tony Knight

Sent: Tuesday, 29 January 2019 11:20 AM

To: Monique Thomsen < Monique. Thomsen@hbrc.govt.nz>

Cc: Dale Meredith < Dale.Meredith@hbrc.govt.nz>

Subject: FW: LETTER: TUKITUKI MINIMUM FLOW REGIME

Hello Monique and Dale,

We have two comments to make in relation to this -

We are being told through the WCO process that all the water under the Heretaunga Plains is hydraulically connected so it is puzzling to see this is an issue that only applies to a few consent holders that are deemed connected directly to the river.

A possible solution for affected consents would be to have a global consent in place similar to the Twyford one however the difference here is that neighbouring properties that are not directly connected to the river will be reluctant to join for a solution as their water would be cut off when it otherwise wouldn't have been under the current thinking. Is there a solution to this issue.

Regards, Tony Knight

From: Monique Thomsen [mailto:Monique.Thomsen@hbrc.govt.nz]

Sent: Wednesday, January 16, 2019 3:54 PM To: Dale Meredith < Dale. Meredith@hbrc.govt.nz > Subject: LETTER: TUKITUKI MINIMUM FLOW REGIME

Good afternoon,

# Witten responses to runtum our 2010 proposal contact details reducted

### **Dale Meredith**

From: Executive Officer - HBFA <office@hbfruitgrowers.co.nz>

Sent: Tuesday, 29 January 2019 4:05 PM

To: Dale Meredith

Subject: RE: Minimum Flows in the Tukituki

Yes, I believe that was the intention of the reply. HB Fruitgrowers support of the proposal to defer the minimum flow.

Dianne Vesty Executive Officer HB Fruitgrowers' Assn Inc Ph: 06 870 8541

Mobile: 0272 33 99 00

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From: Dale Meredith < Dale. Meredith@hbrc.govt.nz>

Sent: Tuesday, 29 January 2019 1:54 p.m.

To: Executive Officer - HBFA <office@hbfruitgrowers.co.nz>

Subject: RE: Minimum Flows in the Tukituki

Hi Dianne

I am double-checking your response – a 2 year deferral would mean that the more higher minimum flow regime would have effect from 1 July 2020 – not 1 July 2021?

Cheers Dale

From: Executive Officer - HBFA <office@hbfruitgrowers.co.nz>

Sent: Tuesday, 29 January 2019 12:55 PM

To: Dale Meredith < Dale.Meredith@hbrc.govt.nz>

Subject: Minimum Flows in the Tukituki

Hello Dale, the Hawke's Bay Fruitgrowers' Association Inc. supports the proposal for a possible plan change to defer the commencement of the new July 2018 minimum flow regime by two years.

We ask that Regional council keep the Fruitgrowers' Association informed by email of any updates about the proposed plan change.

Regards

Dianne Vesty
Executive Officer
HB Fruitgrowers' Assn Inc
Ph: 06 870 8541
Mobile: 0272 33 99 00

NOTICE — This message is intended only for the addressee named above. The information contained in this e-mail message and any attached files may be confidential and/or the subject of legal privilege. If you are not the intended recipient, you are hereby notified that you must not disseminate, copy or take any action in reliance upon this message. If you have received this e-mail in error, please notify the sender immediately by reply e-mail and delete the original.

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#### Dale Meredith

From: joe devonport

Sent: Tuesday, 29 January 2019 4:26 PM

To: Dale Meredith Subject: Objection

Dear Dale,

I oppose the proposal to defer the minimum flow regime. The flow regime was determined by law and the requirements are clear.

Attempts by farming groups to defer meaningful action on environmental improvements are entirely predictable and almost universal. Their modus operandi is always the same – do nothing until deadline then claim the deadline is impossible to meet, and threaten some vague, unquantifiable and generally false claim that the public interest will be harmed if the environmental rules are insisted upon.

I do not believe that the Tukituki Water Taskforce is negotiating in good faith. Were they to be, they would agree to a legally binding obligation (with penalties to individual members of the water taskforce and to all other irrigators who are beneficiaries of the delay) to:

Meet the low flow obligations at the new deadline

Agree not to contest the implementation, on time, of the 2023 deadline.

If you are unable to secure this legal commitment it will be clear that bad-faith negotiations, and an intent to push out the later deadlines, are intended.

I do not believe it is within the HBRC remit to defer the deadlines for low flows. On what legal basis is this request to interested parties by HBRC made?

Regards,

Joe Devonport.

PS Please do not dismiss my objection on the basis that it is a 'form letter.' Your Council has shown complete disregard for ratepayers submissions in the past and the last move cost the ratepayers \$15m+ and and additional ;payout for the person responsible who tried to 'drive' the proposal through as an 'ego' project.

From: Mary Legg

Sent: Tuesday, 29 January 2019 6:05 PM

To: Dale Meredith

Subject: Fwd: Tukituki Minimum Flow Regime

#### Dear Dale.

I have just returned from a seven month holiday in Northern Europe, where the coffee was very good :-) but where many of the lakes are green and many of the rivers are canals with concrete sides and most traces of native vegetation and fauna are very rare to see. For this reason, because New Zealand has not yet come to a point where most ecosystems are artificial, I oppose the proposal to defer the minimum flow regime.

I am sure you will already be aware of these perspectives, but I would ask you to consider extremely carefully the impact of any decision made on the well-being of the rivers in terms of biodiversity, recreational use etc, rather than treating the river as a resource to be plundered and damaged for the benefit of a few humans.

There are many people (not only me) and also there are countless organisms in New Zealand who want or need a clean, well-functioning i.e. full of native wildlife, set of rivers to flow throughout our beautiful country.

As you know, the Board of Inquiry set minimum flow requirements for the major waterways in the Ruataniwha catchment; the Tukituki, Waipawa and Tukipo rivers, and Papanui and Mangaonuku streams, which were to be implemented in 2018 and 2023 respectively. Please do not delay these implementations.

Farming groups and irrigators are not the only New Zealanders who have an interest in these rivers - if they deteriorate it impacts on the wilderness of New Zealand, the safety net where we have more than one population of our native or endemic species, and it should never be about economic benefit for the short term.

There seems to be a pattern across New Zealand where some vocal farmers try to defer action and claim that there will be huge detrimental effects on our exports or employment levels or some other disaster will occur if they have to modify their practices. Just because they are loud, it doesn't mean you have to listen to them - we all know this applies to bullies and toddlers and it's kind of similar with people who don't want to obey these minimum flow requirements.

Please I would ask you to think about the longer term, consider the wider community as well as the immediate beneficiaries of excessive water use. Surely there need to be legally binding obligations and penalties financially for those who breach?

As the mantra goes in scuba diving, you've planned the dive, now please dive the plan.

Yours sincerely Mary Legg

From:

tabitha bristow

Flow Regime

Sent:

Tuesday, 29 January 2019 11:11 PM

To: Subject: Dale Meredith

Dear Dale,

I oppose the proposal to defer the minimum flow regime. The flow regime was determined by law and the requirements are clear.

Attempts by farming groups to defer meaningful action on environmental improvements are entirely predictable and almost universal. Their modus operandi is always the same – do nothing until deadline then claim the deadline is impossible to meet, and threaten some vague, unquantifiable and generally false claim that the public interest will be harmed if the environmental rules are insisted upon.

I do not believe that the Tukituki Water Taskforce is negotiating in good faith. Were they to be, they would agree to a legally binding obligation (with penalties to individual members of the water taskforce and to all other irrigators who are beneficiaries of the delay) to:

Meet the low flow obligations at the new deadline Agree not to contest the implementation, on time, of the 2023 deadline.

If you are unable to secure this legal commitment it will be clear that bad-faith negotiations, and an intent to push out the later deadlines, are intended.

I do not believe it is within the HBRC remit to defer the deadlines for low flows. On what legal basis is this request to interested parties by HBRC made?

Regards,

Tabitha

Attachment 3



Hawkes Bay Regional Council C/- Dale Meredith By email

30 January 2019

Dear Dale

#### Tukituki minimum flow regime

Thank you for the opportunity to comment on the proposal to defer implementation of the Tukituki minimum flow regime until 1 July 2021.

EDS has no objection to the proposed plan change to enable further planning to address the freshwater issues arising in the Tukituki Basin and to provide water takers with sufficient time to develop and implement long term ways to meet the minimum flow regime.

We do however have concerns about the proposals to extract additional groundwater (Tranche 2 consents) and the implications that this may have for river flows. These issues warrant careful investigation and consideration. Accordingly, we support Fish & Game's request for HBRC to commit to further science and modelling work to inform the implementation process.

Kind regards

Cordelia Woodhouse

Environmental Defence Society Inc

Modlaye.

From: Keith robert Hunti

Sent: Wednesday, 30 January 2019 2:50 PM

To: Dale Meredith

Subject: Tukituki Minimum Flow Regime

Dear Dale

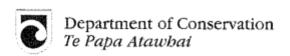
Tukituki Minimum Flow Regime re: a possible plan change to defer the commencement of the new July 2018 minimum flow regime by two years.

I do not support deferring the commencement of the new minimum flow regime for a further 2 irrigation seasons to July 2021. Plan Change 6 has been around for many years now and water takers have had time to develop and implement sustainable long term ways to meet the minimum flow regime. Will we be asked to defer for another year in another year because water takers have still not made changes to their practice? The Taskforce's request was for the regime to commmence in 2020. I would like to see this deadline being met.

I would also expect to see that the condition that the Tranche 2 applications be publicly notified.

Regards

Rose Hay





Date: 31 January 2019

Hawkes Bay Regional Council Attn: Dale Meredith Private Bag 6006 Napier 4142

Email: dale.meredith@hbrc.govt.nz

Dear Dale

# Comments on Councils' proposed delay in implementing new minimum flows for the Tukituki catchment

Thank you for inviting the Department of Conservation to comment on a possible future plan change to delay implementation of minimum flows set in the Hawkes Bay Regional Resource Management Plan for the Tukituki River catchment. The Department does have concerns about this approach.

The Council has the responsibility as the regulatory authority to implement the operative Resource Management Plan that is the result of much input from the community and other stakeholders. It is unclear from your letter whether the July 2018 minimum flow for the various parts of the catchment are being implemented by the council currently as the Plan requires.

While the impetus for the possible plan change has come from the request of the Tukituki Water Task Force, it is unclear what exactly is their justification for the delay, and why or how a two-year delay will be sufficient for the water permit holders to address reliability of supply issues that the increased minimum flows potentially create. The Department is not convinced that this delay in implementing improved minimum flows would only be for 2 years.

With the increased minimum flows introduced by Plan Change 6 providing for improved habitat protection for native fish, any proposal to delay the implementation of these minimum flows will need to clearly articulate and evaluate the effect of a further three irrigation seasons of restrictions at lesser flows on instream ecological values. The ecological system in the Tukituki River catchment has been and continues to be under considerable stress. The Department would like to understand what other mechanisms the Council would be putting in place to manage these impacts before it could support the approach proposed.

I welcome any further conversations you may like to have on this matter.

Yours sincerely

Marie Long

Director Planning, Permissions and Land

Department of Conservation Te Papa Atawhai

www.doc.govt.nz

DOC-5696188

Dale	Mere	dith
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From:

mewarren

Sent:

Thursday, 31 January 2019 1:24 PM

To:

Dale Meredith

Subject: Attachments: FW: Tukituki Minimum Flow Regime

minimum flow deferal..docx

4141

31/1/2019

Dale Meredith

Senior Policy Planner

Hawke's Bay Regional Council

Tukituki Minimum Flow regime

Thank you for your letter of January  $16^{th}$  2019 with respect to the proposal to defer application of minimum flow regime in the Tukituki.

Hawke's Bay Regional Council Long term Plan 2018-28 the first stated community outcome is:

"Aquatic ecosystems are protected and enhanced for all to safely enjoy, and all water users have knowledge on what water is available to meet their needs."

This knowledge is imperative and is derived from water takers priorities/plans for water rationing and sharing to bring about a minimum flow regime. Do not postpone the minimum flow regime uncertainty has a high cost.

Yours truly

ME Warren

PS please acknowledge receipt.

J/

# **Dale Meredith**

From:

Terry Kelly

Sent:

Friday, 1 February 2019 2:27 PM

To:

Dale Meredith

Subject:

Te Taiao response re Tukituki Minimum Flow Regime

Attachments:

Te Taiao response to HBRC re deferral of minimum flows 31 Jan 2019.pdf

Kia ora Dale

Attached is Te Taiao Hawke's Bay Environment Forum's response regarding the proposed changes to the Tukituki minimum flow regime.

Thank you for giving us the opportunity to respond. Please let us know if you have any questions regarding our response; as we indicate therein, we are happy to meet with any others in regards to the proposal.

Kind regards, Terry

Terry Kelly\_\_\_\_

uΊ

Thank you for the opportunity to comment on the request for a deferral of the July 2018 minimum flow regime for the Tukituki.

Te Taiao Hawke's Bay Environment Forum (Te Taiao), formed in 2011, is an umbrella group for a number of conservation/environmental groups in Hawke's Bay active in protecting the region's natural assets. Te Taiao has actively participated in the development of the Tukituki Plan.

Te Taiao **opposes** a plan change to defer the new July 2018 minimum flow regime. Te Taiao is also very concerned about the events that have led to the 16 January letter. We understand the Taskforce has a Terms of Reference. We have not seen those and do not know if they are publicly available. (They do not appear in any HBRC Council or committee minutes as far as we are aware.) We note the purpose of the group as described in the report to the 14 November 2018 Environment and Services Committee meeting (item 11). In particular, we are concerned at the way in which the Taskforce has not acted in accordance with that purpose. As outlined there, the purpose is NOT to conduct advocacy, develop or rewrite rules, inform or have input into quasi-judicial processes. Yet, this request is advocacy directly related to the statutory planning framework for the Tukituki and it seeks to change the rules in the statutory plan.

Despite the 16 January letter indicating that a plan change requires only minimal wording change, a plan change is a very costly and onerous process for the Hawke's Bay regional community and council staff (as indicated in the report (item 9) by the Group Manager Strategic Planning to the 12 December Regional Planning Committee meeting.

Te Taiao recommends no change to the **July 2018 minimum flow regime** for the following reasons:

- 1. The timeframe in PC6 reflects the Board of Inquiry concern about the need to improve the ecological health of the river. We are very sympathetic to all in the Central Hawkes Bay community who are directly affected and understand that there are numerous social and economic implications. The Board of Inquiry, a very authoritative body, was also aware of these challenges but took the view, nevertheless, that the ecological health of the river needed to be improved. This reflects the values of the wider community in the Tukituki catchment, not just those of the community in the Ruataniwha basin or CHB District.
- It is not the purpose of the Taskforce to suggest changes to rules relating to minimum flows, particularly given that regional council staff make up such a significant proportion of the Taskforce membership.

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3. Water takers have had reasonable time to develop and implement measures to meet the new minimum flow regime and the staged approach is seen as essential for ensuring there are some measures adopted earlier rather than delaying these until 2023. The regional council and district council have had since mid 2015 to work together to prepare for the implementation of PC6 but, despite their resources and leadership role, have largely failed to prepare the community to adapt to the new minimum flow regime. We note that the report by the HBRC Group Manager Regulation to the 4 July 2018 Environment and Services committee notes:

These new limits place significant pressure on existing consented water takes for those within the catchment. Following a deputation from members of the CHB community, including CHBDC Mayor Alex Walker, the Regional Planning Committee received advice on 1 November 2017, and 7 February 2018 on these matters and options for how impacts of the new limits might be alleviated in the short term. The Committee failed to reach agreement on its preferred option. Consequently, there is no work underway or staff resourced to prepare a plan change to amend any of the minimum flow limits or anything else currently in the RRMP as a result of Plan Change 6 becoming operative.

- 4. We also note it is the role of the district council in particular to work with its community to ensure community well-being is achieved consistent with the statutory planning framework in PC6 as required by the Board of Inquiry.
- 5. The Board of Inquiry decision was consistent with the RMA 1991 and the NPS Freshwater and their provisions for ensuring that the life-supporting capacity of freshwater is safeguarded. With any request for a change to implementation dates of the Tukituki minimum flows there needs to be comprehensive consideration of the implications for the ecological health of the awa.
- 6. There is very limited engagement by HBRC with the wider community to inform its response to the request from the Tukituki Water Taskforce. Te Taiao is concerned that very few people in the region understand the implications of the request for deferral and, indeed, very few people and organisations have been contacted about the proposal. Moreover, the letter was sent out on 16 January, only by 'snail mail' as the regional council says it used the Board of Inquiry address list and this did not have email addresses. To be frank, this is a poor justification for not sending the letter electronically as the regional council already has email addresses for most if not all the participants in the original Tukituki Plan Change. Using snail mail meant that the letter was often not received until very soon before the 1 Feb the deadline for responding. The timeframe is extremely short and very inadequate for many people in the regional community who are on holiday, or busy with the start of the new

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school year or the demands of horticulture at this time. The letter states that we are being contacted at an early stage but does not indicate what the subsequent stages are.

There are numerous other concerns we have, such as the interventions put in by regional council staff as indicated by the statement in the letter "We will also contact those of you who have water permits with minimum flow conditions to better understand how this proposal might affect you."). However, time does not allow us to fully elaborate on these concerns.

Te Taiao **requests** that HBRC reinforce to the Taskforce the nature of its role and status, and ensure that the Taskforce adheres to its purpose.

Te Taiao **requests** that HBRC be more proactive in addressing the situation that underpins the concerns in the Central Hawkes Bay district, namely, the full allocation of Ruataniwha groundwater. This was recognised by the Board of Inquiry, and is the reason why minimum flows need to be increased within the timeframe specified in PC6.

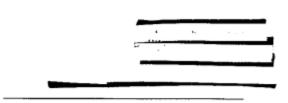
Te Taiao wishes to participate in a meeting with other stakeholders about this matter.

Te Taiao is very concerned about suggestions that the Taskforce, or a variant of it, should be used to assist staff in the science co-design. The TANK process has not yet been demonstrated to be a successful model and has a number of limitations, not least the underrepresentation of key stakeholders and the length of time it has taken. According to 14 November report to HBRC Environment and Services, the Taskforce membership currently has 8 regional council staff, 3 HDC staff, 1 DOC staff member, 4 representatives of water users, 2 taiwhenua representatives, 2 Forest & Bird representatives, 2 Fish & Game representatives, 1 representative from the Ongaonga/Tikokino community and 2 from an organisation called Project Haus which we understand is a consultancy providing project management services. The membership of the Taskforce is not sufficiently inclusive of all in the catchment, nor is it appropriately balanced, that it can be considered a stakeholder group. Much greater transparency, inclusiveness and accountability is needed both by the Taskforce and by any future stakeholder group.

Yours sincerely

Terry Kelly

for Te Taiao Hawke's Bay Environment Forum



1 February 2019

Dale Meredith Senior Policy Planner Hawkes Bay Regional Council Napier 4142

By Email:

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Tēnā koe

# Tukituki Minimum Flow Regime - Request for Deferral

- This correspondence records my concerns about the draft Catchment Minimum Flows proposal ("the draft proposal"), attached to your letter of 16 January 2019, for deferral of the minimum flow regime in the Tukituki catchment, to be presented to the Regional Planning Committee ("the Committee"). I have previously submitted on Plan Change 6 in my submission to the Hawkes Bay Regional Council's ("the Council") Annual Plan (2017-2018).
- I do not consider that the draft proposal in its current form can be submitted to the Committee for their consideration. I also personally object to any deferral of the minimum flow regime for the Tukutuki catchment.

Breach of Mandate

- The mandate to develop the draft proposal is contained in a letter from the Tukituki Water Taskforce ("the Taskforce"), dated 20 November 2018. That correspondence clearly states that its request is subject to Tranche 2 consents being publically notified. However, your own letter seeking stakeholder feedback makes no mention of Tranche 2.
- 4. You clarified this omission in your correspondence to me of 30 January by pointing out that consent processes are separate to plan-making processes. That accepted, then the Taskforce's request cannot be considered until they have been notified and afforded an opportunity to discuss, and possibly revise, their request.

Incorrect and Insufficient Provision of Information

 Firstly, the Taskforce requested a deferral for two summers (2018/2019 and 2019/2020). However, the draft proposal shows deferral until 2021. Your explanation that it is straightforward to pull back to a tighter timeframe does not bear scrutiny. This is a clear misrepresentation of the Taskforce's request, and must be corrected.

HBRC Submission (re. CHB PC6 Deferral) - 1 Feb 2019

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- Secondly, I requested from you the following information:
  - (a) Who exactly are the "water users" and by what process have they had input into the Taskforce, who are making this request on their behalf? and
  - (b) Have the Taskforce been presented with a plan indicating how the water users intend to "develop and implement sustainable long-term ways to meet the minimum flow regime?".
- In response to both the above requests for clarification you referred me back to the Taskforce.
- 8. This information, and especially (b) above, is critical if the Committee are to make an informed decision about whether to proceed with a possible plan change. It is unrealistic to anticipate a decision without any idea about how the water users (not identified) intend to utilise the requested timeframe of two summers to implement steps to meet the minimum flow regime.

Current Crisis of Tukituki River

- 9. I am a long-term Central Hawkes Bay resident who has grown up along the banks of the Tukituki river. I have, over the past decade, witnessed the steady and accelerating deterioration of the Tukituki river during summer, coinciding with the introduction of pivot irrigators in the district.
- 10. This October the river at the Waipukurau over-bridge was at the lowest level I have ever witnessed at that time of summer. Fortunately, relief arrived by way of unseasonal heavy rains. Next summer, with normal seasonal rain levels, the river will likely be reduced to a trickle by December. These reduced flow levels are synonymous with pollution, destruction of the ecosystem and loss of recreational use.
- I, along with a growing number of New Zealanders, have moved beyond angst, to anger, concerning this unsustainable situation. I refer you to the recent Colmar Brunton poll, available online, showing that 82% of New Zealanders surveyed are concerned about freshwater quality, and support stronger regulations regardless of the potential impact on intensive farming.
- 12. Until the omissions in the draft proposal, identified above, are addressed I do not support its submission to the Committee. I also strongly object to the implementation of any deferral. The Tukituki river is in crisis now, and the Plan Change 6 minimum flow regime requires immediate enforcement.

Noho ora mai

Dr Trevor Le Lievre

HBRC Submission (re. CHB PC6 Deferral) - 1 Feb 2019

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V I	

From: Sent: wawallace

Friday,

To:

Friday, 1 February 2019 3:49 PM

Dale Meredith

Subject: Tukituki Minimum Flow Regime

Good afternoon Dale,

I reply to you letter of 16 January 2019 regarding the possible plan change to defer the commencement of the new July 2108 Tukituki minimum flow regime for two years.

There is an inconsistency between your letter, proposing a deferral for a further two years to 1July 2121, and the request by the Tukituki Taskforce on 20 November 2018 unanimously resolving that the increase be for two summers, 2018/2019 and 2019/2020.

I think that some of the members of the Taskforce may take issue this.

Please explain the reason for extending the deferral date by one more year.

Regards,

Anne Wallace

Message sent via Inspire Atmail - http://www.inspire.net.nz

30 January 2019

Dale Meredith Senior Policy Planner Hawke's Bay Regional Council



Tena koe Dale,

RE: Tukituki Minimum Flow Regime

Ngāti Kahungunu Iwi Incorporated submitted on Tukituki Catchment Proposal and Plan Change 6, working alongside Taiwhenua, Marae and Hapu.

The iwi and others exhausted a significant amount of time energy and resources participating in this process. The views and aspirations of the iwi in regards to the obligations of tangata whenua as kaitiaki for the Tukituki are well known and captured in our submission. The iwi sought better environmental outcomes for the Tukituki and opposed the methods of management proposed by Hawke's Bay Regional Council, the findings and decision of Board of Inquiry predominantly agreed, that is improvement and greater protection of the Tukituki is justified.

Councils choice to entertain such proposals is a backwards step and contrary to the position and progress towards improving environmental outcomes and water quality that the Councils purports to represent and champion.

Freshwater objectives are already not being met in the Tukituki and as per the National Policy Statement for Freshwater Management and significant over allocation exists. The deferral of the minimum flow regime will prolong the issue of over allocation. Importantly, entertaining the thought and permitting it would set a dangerous precedent and costs to the public.

It is clear to see that speculation investment was made in the hope of a water storage scheme to support individuals and corporate business investment, those risks and impacts should not be transferred to the public nor the river.

We're interested in meeting to discuss further.

Heoi ano

Ngaio Tiuka

Director Environment and Natural Resources - Pouaratalki Te Taiao me on Rawa

Ngāti Kahungunu Iwi Incorporated

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**Attachment 3** 



# **Dale Meredith**

From: George Harper

Sent: Friday, 1 February 2019 3:09 PM

To: Dale Meredith
Subject: Tukituki plan change

Dear Dale,

Thank you for your correspondence re. Tukituki Water Task Force.

I am strongly opposed to the deferral of the plan until 2023. The water users have had plenty of time to modify their needs to meet the legal requirements .

Our rivers and water are degraded and we cannot afford "to fiddle while Rome burns" Kind regards,

George Harper.

52

30 January 2019

Dale Meredith
Senior Policy Planner
HBRC
dale.meredith@hbrc.govt.nz

Tena koe Dale,

We are in receipt of your letter of 16 January and the 2 attachments. We make the following comments in response to the letter.

- The Tukituki Plan Change (PC6) and the Ruataniwha Water Storage Scheme (RWSS) were
  considered concurrently by a Board of Inquiry (BOI) who had access to a large amount of
  evidence inclusive of scientific research results, tikanga Maori / cultural evidence and
  statements, social impact effects assessments, economic analyses and reports on ecological
  condition and effects on the Tukituki River, its tributaries and the Ruataniwha Aquifer
  System. Flow losses to the Ruataniwha Aquifer System through stream bed conductance was
  also a significant issue.
- 2. Throughout the hearings it was made clear to all participants including submitters for and against the RWSS, to HBRC staff, tangata whenua, the environmental lobby and to existing irrigators and farmers, that PC6 would go ahead in its finalised form whether the RWSS progressed or not. This implied that the RWSS should not be relied upon as the sole provider or conduit for irrigation security, economic returns or environmental enhancement throughout the Tukituki catchment. PC6 was drafted by the commissioners, in part to help improve the ecological health of the Tukituki catchment, and the staged increases to minimum flows were part of this gradual improvement, along with the Tukituki Plan Change 6 Implementation Plan.
- 3. The Regional Planning Committee (RPC) considered PC6 once it had progressed through all statutory phases, and resolved to recommend to HBRC to approve the plan change to the Hawke's Bay Regional Resource Management Plan (including its minimum flow provisions). HBRC affixed their seal to the plan change and made it operative in October 2015. The plan change was endorsed by both the HBRC and the RPC, and has the power of regulation
- 4. Water permit holders due to be affected by the plan change and the new minimum flows scheduled to come into effect in July 2018, had ample time to come up with methods and farm management options to minimize the effects of the new flow minima from the time

the policy and rules relevant to these flows were agreed too between experts representing several parties, including Federated Farmers of New Zealand, Irrigation New Zealand, Horticulture New Zealand, tangata whenua, environmental parties and others. The policy and rules have been common knowledge since 2013 and operative for over 3 years.

- 5. HBRC also approved an implementation plan for the Tukituki Plan Change, which the new flow minima and the 1 July 2018 date are part of. These flows allow for a gradual transition towards the final flows which become applicable in 2023, so the effects on water users and irrigators had already been considered as part of the decision-making process on minimum flows by the BOI. Although not ideal for everybody, this flow regime provided a balanced approach after consideration of environmental, economic, cultural and social matters.
- 6. There is no new or compelling evidence that provides a balanced rationale for delaying or postponing the new minimum flows for the Tukituki River and its tributaries. If the affected irrigators have not been able to come up with a solution to ease the burden of the operative minimum flow regime over the last 5 years, or for mitigating their effects on the Tukituki and its tributaries from an ecological perspective, then it is not likely allowing more time would reveal a solution.
- 7. July 2023 is almost 8 years after PC6 became operative. Plans drafted under the Resource Management Act are typically reviewed after 10 years. It would be more sensible for those promoting higher minimum flows to undertake more research to find management options that are more sustainable rather then undoing decisions that many in the community were part of through the statutory process for PC6.
- 8. In my view, failing to abide by the results of what was a robust BOI process should not be condoned at this time. The relevant minimum flow policies and other plan provisions were drafted to help improve the ecological health of the Tukituki. They are part of a suite of provisions that were planned to coincide with the gradual implementation of the NPSFM and improvement of water quality throughout the region. There is no logical reason for undoing the decisions from the BOI or for delaying ecological improvement in the Tukituki or Waipawa Rivers, increasing habitat for a range of indigenous fish species and for trout, or providing more for tikanga Maori values improvement so that a few people can profit.
- 9. It is not apparent what minimum flow conditions and dates are included in existing water permits/resource consents for abstraction of water from within the Tukituki catchment that are regulated through minimum flows in PC6, and whether such consents contain operative minimum flows or not. It would be useful to clarify if such consents are restricted by flow minima and whether they would be subject to changes to consent conditions were a plan change to occur. This in itself would be an undermining of due process were it to occur. It would need to be resolved what status applied to changes to consent conditions and whether these would be notified to enable public participation, in light of the proposal to amend the operative RRMP.
- 10. Nitrate-nitrogen and Dissolved Inorganic Nitrogen concentrations in PC6 that relate to surface water were predicated partly on some dilution due to increases in minimum flows. A plan change to reduce the minimum flows in the Tukituki, Waipawa, Tukipo and

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Mangaonuku would affect the achievement of the DIN objectives and targets in the operative plan.

We disagree with the suggestion/proposal to change the minimum flow regime for the Tukituki catchment, including deferring or amending the operative provisions in the RRMP that apply to the Tukituki and Waipawa River catchments at this time. Many Tukituki plan change provisions are interlinked and reducing minimum flows without due consideration for other objectives, policies and rules would not promote sustainable management.

Nga maua,

Morry Black

Mauri Protection Agency

MoryBland

P O Box 516

HASTINGS

4156

Attachment 3



#### **Dale Meredith**

From: Paddy

Sent: Friday, 1 February 2019 4:31 PM

To: Dale Meredith

Subject: Tukituki Minimum Flow Regime

Your letter dated 16 February 2019 refers.

I am writing to express my concerns on this issue and process.

The delay in the distribution and mail out meant that I did not receive your letter until 2 days ago.

This meant I have only 2 days to respond to your deadline.

I note however that the Tukituki Taskforce meeting and resolution was on 20 November 2018.

This short window for consideration of this issue since 20 November last year is most unsatisfactory, and does not give sufficient time for a properly considered response.

Secondly, it is not clear from the letter who the applicants who signed the request for deferral are.

If however they are large scale irrigators, then they have had, and still have, several years to make the adjustments necessary to meet the Plan change minimum flows set by the Board of Inquiry.

The Board of Inquiry decision was based on hearing a full range of evidence, which was subject to cross examination, before the current limits were set.

This now proposed Plan Change would over-ride the Board of Inquiry decision without the same level of evidence and scrutiny that was brought to the decision by the Board of Inquiry. It would seem to me that such a decision to over ride the Board of Inquiry decision, without a full range of evidence, would likely lead to an appeal of any decision by the HBRC to reverse such a change to the low flows.

Thirdly, I refer to the reference in the second to last paragraph of the request saying "subject toTranche 2 consents being publicly notified, to meet Plan Change 6 by 2023"

This is a confusing reference. What is the situation if Tranche 2 water is not in fact available, and there is therefore no publicly notified consent process?

The relevance and importance of Tranche 2 water is not at all explained in the application or supporting letter.

Fourthly, with reference to the shortage of water for people in Tikokino and Ongaonga.

I am aware of their shortage of water due to falling water table levels, but I understand this is due to the high levels of extraction by other water users.

If the purpose is to give greater water supply to these residents, and the cause is the high takes by others, then the remedy is not in the overall Tuki Tuki low flow levels, but in restricting the high water users so that there is a better balance between them and the residents of Tikokino and Ongaonga.

Lowering the low flow levels for the whole of the Tukituki is the wrong answer to this aspect of the problem.

In summary, the information to date is too cursory and without sufficient information to be able to support the Task Force request.

A much better explanation of the need and justification for this request is required, including an independent assessment of the impact on the ecology of the river and the impact on the quality of the water.

Yours sincerely,

Paddy Maloney.



From: pjkr.baker

Sent: Friday, 1 February 2019 11:26 AM

To: Dale Meredith

Subject: Tukituki Minimum Flow Regime

Dear Dale,

Thank you for sending me information on the plan change proposal to defer application of minimum flow.

As a member of Te Taiao HB Environment Forum I have worked collaboratively on our response with the group so I endorse the letter of Te Taiao from Terry Kelly and oppose the proposal.

Thank you,

Jenny Baker



From: Taryn Jones

Sent: Friday, 1 February 2019 6:02 PM

To: Dale Meredith

Subject: Proposal of the Tukituki Water Taskforce

#### Dear Dale

As an original participant in the Tukituki Plan Change, a community member of Central Hawke's Bay, a recreational user and appreciator of the Waipawa, Tukituki and their tributaries and a consumer of the groundwater of Ruataniwha via the shallow bores of the Waipawa I would like to register my opposition to the proposal of the Tukituki Water Taskforce.

Water takers have had sufficient time to change their water usage to meet the decision of the Board of Inquiry. The requirements should have been no surprise to them as they had far more warning than the rest of the community.

The flow regime was determined by law and as such the requirements were clear.

The tack of deferring environmental bottom lines and improvements by farming groups is unfortunately nothing new, and more often than not it's the same; do nothing until the deadline then claim it's been impossible to meet. I listened to the Regional Planning Committee meeting where this was discussed and was disappointed that those speaking in the interests of "the CHB community" were somehow representative. What they are representative of is the continued exploitation of our rivers and environment which in the long term is the antithesis of being beneficial to our wider community and is only in the interest of a select few.

I agree with another friend that the Tukituki Water Taskforce, whose members have been selected in anything but a transparent fashion, are not negotiating or acting in good faith. As he has said, if they were to be they would agree to a legally binding obligation (with penalties to individual members of the water taskforce and to all other irrigators who are beneficiaries of the delay) to:

1/ Meet the low flow obligations at the new deadline

2/ Agree not to contest the implementation, or time, of the 2023 deadline.

If you are unable to secure this legal commitment it will be clear that this is a bogus negotiation with an underlying intent to push out any later deadlines.

I do not believe it is within the HBRC remit to defer the deadlines for low flows. As such the request for a plan change, at a cost of over \$300k to Hawke's Bay ratepayers on top of the millions wasted on the scam of the Ruataniwha dam, should be declined and the minimum flow regime, due last year, should be enforced. No drop of water running down a river is wasted; it's part of a living system that doesn't exist to be exploited. The sooner we live within the parameters of our environment the better as we can't exist outside of it.

Kind regards

Sent from Mail for Windows 10

#### **Dale Meredith**

From: Downstream Poplars Ltd i

Sent: Monday, 4 February 2019 7:39 PM

To: Dale Meredith

Subject: Re: LETTER: TUKITUKI MINIMUM FLOW REGIME

Hi Dale,

I realise I have missed your reply date but am passing on the feedback I have received in case it's not too late.

I had 5 responses from 8 lot owners from Downstream Poplars (Kahuranaki Rd). Mostly, people supported the proposal and felt they had limited knowledge to oppose. One lot owner objected and felt "put your money where your mouth is" and that delaying min flow could be too little too late.

Kind regards,

Angela Wylie c/o Downstream Poplars Ltd

Attachment 3



#### TUKITUKI MINIMUM FLOW REGIME

The Hawke's Bay Regional Council is considering a **possible plan change to defer the commencement of the new July 2018 minimum flow regime by two years**, in response to a request by the Tukituki Water Taskforce late last year. The deferral is intended to provide sufficient time for water takers to develop and implement sustainable long term ways to meet the new minimum flow regime, which takes full effect in 2023. The Taskforce is concerned that individual short term solutions may not achieve longer term community wellbeing. A copy of the Taskforce's request is attached, for your information (refer to **Attachment 1**).

#### Plan change proposal to defer application of minimum flow

Such a plan change requires a simple change of words to the Hawke's Bay Regional Resource Management Plan. A draft proposal is attached which defers the commencement of the new minimum flow regime for a further two irrigation seasons, from now to 1 July 2021 (refer to Attachment 2). The date from which the final minimum flow regime applies, 1 July 2023, remains unchanged.

#### Why we are contacting you

As a participant in the original Tukituki Plan Change, a water permit holder in the Tukituki Catchment, or iwi with an interest in the Tukituki Catchment, you may have an interest in any deferral proposal.

It is desirable to have support from all stakeholders and affected parties before proceeding, as the purpose of such a plan change is, at minimal cost, to ease the transition to the final 2023 minimum flow regime. This should enable the Tukituki Water Taskforce and those with takes that are directly or highly connected to surface water to focus on priorities for rationing and sharing water, as well as developing other more sustainable ways of taking and using water.

#### Your response please

We are contacting you at this early stage to find out what you think about this proposal, and if you have concerns, what is the nature of your concerns.

If you have any concern, or would like to voice your support to proceed with this deferral proposal, please let me know by **Friday 1 February 2019**.

Hawke's Bay Regional Council

159 Dalton St., Private Bag 6005. Napler 4142, New Zealand Tel 06 835 9200 Fax 06 835 3601 Freephone 0800 108 838

www.hbrc.govt.nz

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#### Offer to meet

If you have serious concerns about deferring the application of the revised minimum flow regime (remembering that a minimum flow regime has already been in place for the Tukituki for some years), a meeting may be more appropriate to discuss your concerns and how they might be addressed.

Please contact me if you would like to meet to discuss this matter further.

#### Next steps

A report will be prepared for the Regional Planning Committee, which next meets on Wednesday 20 February 2019, informing them of your responses and advising further action accordingly.

We will also contact those of you who have water permits with minimum flow conditions to better understand how this proposal might affect you.

I look forward to hearing from you.

Yours sincerely

DALE MEREDITH

SENIOR POLICY PLANNER
Phone: (06) 835 9200 extn 9378
Email: dale.meredith@hbrc.govt.nz

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The Dale;

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#### Dale Meredith

From: Paula Fern

Sent: Thursday, 31 January 2019 11:04 PM

To: Dale Meredith

Subject: Tukituki Minimum Flow Regime

Dear Dale

As an original participant in the Tukituki Plan Change, a community member of Central Hawke's Bay, a recreational user and appreciator of the Waipawa, Tukituki and their tributaries and a consumer of the groundwater of Ruataniwha via the shallow bores of the Waipawa I would like to register my opposition to the proposal of the Tukituki Water Taskforce.

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I agree with another friend that the Tukituki Water Taskforce, whose members have been selected in anything but a transparent fashion, are not negotiating or acting in good faith. As he has said, if they were to be they would agree to a legally binding obligation (with penalties to individual members of the water taskforce and to all other irrigators who are beneficiaries of the delay) to:

- 1/ Meet the low flow obligations at the new deadline
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Kind regards

Paula Fern

Sent from my iPad

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#### **Dale Meredith**

From: clint.deckard (

Sent: Tuesday, 12 February 2019 8:23 AM

To: Dale Meredith

Subject: Plan change proposal to defer application of minimum flow

#### Morena Dale,

The February 7th meeting of the Central Hawke's Bay branch of the Royal Forest and Bird Protection Society of New Zealand unanimously passed the following resolution; "that the Central Hawke's Bay branch of the Royal Forest and Bird Protection Society wholeheartedly endorses the January 24th submission from our national office on the HBRC plan change proposal to defer application of minimum flow."

Whilst our members were willing to entertain some leniency around the introduction of the low flow regime, they are frustrated that the proposed plan change goes beyond the request agreed to by the Tukituki water taskforce by adding an additional year to the delay. The proposed plan change also ignores the condition contained in the request and fails to identify any methods for how water users will 'transition' to the new flows. Further, the taskforce request was not endorsed by Forest & Bird, yet was circulated to the community as a 'unanimous' position on which to base the proposed plan change. The branch therefore is opposed to the proposed plan change.

Nga mihi nui,

Louise Philips Clint Deckard

Co-chairs Central Hawke's Bay Branch Royal Forest and Bird Protection Society

#### Attachment 4: Preliminary Assessment of Plan Change Options

- Three options with respect to deferral of the 2018 Tukituki Catchment minimum flow regime are assessed:
  - Option 1: the standard plan-making process;
  - · Option 2: the streamlined process:
  - Option 3: Making no change to the RRMP
- 2. Table A provides a preliminary assessment only of the three options. If the RPC and Council were to agree that a plan change is to be prepared, then a further fuller evaluation in terms of s32 RMA will be necessary. To be clear, Table A is not a s32 evaluation report but its content will likely shape one if a plan change is to be prepared and publicly notified.

Table A: Preliminary evaluation of costs, benefits & risks

	Option 1: Amend RRMP to defer new minimum flow regime to 1 July 2021		Option 2: RRMP's minimum flow regime is unchanged	
	1A: Standard path	1B: Streamlined path		
Environmental:  • Benefits	longer term (additional time enables mitigation with more & better benefits to be identified & implemented).		Benefits of the 2018 higher minimum river flows are achieved until resource consents are renewed or reviewed again (consents have already been reviewed to add the 2018 minimum flow regime and HBRC cannot review further until another plan change is made operative).	
Environmental:  Costs & risks	taking mitigation action as flows lower, and may breach resource consent conditions on the assumption that the deferred date applies		Risk of fewer environmental gains from water left in the river arising in the longer term from too hasty decision-making & sub-optimal investments in environmental mitigation.	
Economic: • Benefits	adaptations, enabling beinvestment decisions. Employment levels are over this transition perinerception that over the	es, mitigation and other better longer term likely to stay the same od. e deferral period, there noe action costs arising esource consent's	Resources are focussed on adapting to changing water availability & quality requirements, rather than being diverted into plan change participation.	
Economic:  Costs & risks	Water users must still r complying with their resconditions until any def made operative and the reviewed. Unbudgeted costs incuchange preparation – esupporting studies, prodeferred, legal costs, h Costs to submitters of participating in the plan	source consent ferral plan change is eir consents are rred by Council for plan e.g. staff resources, grammed work being earing costs. preparing for and	Individual responses to reduced water availability (made under pressure from higher minimum flows applying now) may cumulatively cost more in the longer term.  Cost of changing farm systems to changing water availability happens more quickly: now and not in 2 years. These include land value being reduced if no mitigation is in place to address reduced security of water supply. Risk of reduced:  production	

Attachment 4

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			income & spending
			use of support services
			local economic wellbeing
			local community wellbeing
			Risk of business collapse being greater if less time is provided for the transition:  • farm
			off-farm
Social:  Benefits	Affected people are able to participate in either plan making process. Community benefits if employment levels are sustained. Stress levels are likely to reduce if there is more time to plan for the future, and people stay in employment.		
Social:  Costs & risks	Social friction from divided community.	Social friction from divided community. Those not directly affected may feel disenfranchised.	Social friction from divided community. If local income and expenditure is cut more quickly, adverse flow on effects for community wellbeing will be experienced more quickly. Risk to mental wellbeing from reduced incomes, higher short term costs and the possibility of more severe consequences if consent terms are breached that result in compliance action.
Cultural: • Benefits	plan making process.  If there is no immediate change to land use and employment, this would aid in maintaining current economic drivers and systems.		Ecosystem health improved, mana enhances, māuri enhanced, tāonga protected.  Māori able to practice tikanga, kaitiakitanga role empowered and recognised.
Cultural: Costs & risks	respected, tikanga not followed by all within the community. Māori may not feel empowered to undertake their role as kaitiaki.		adverse impacts on employment for
Efficiency & effectiveness	Requires additional resources (of Council & community) to change plan Opposition to proposal may increase costs substantially, especially if there is any appeal.	Requires additional resources (of Council & community) to change plan Assumes that those directly affected can be readily identified Minister's approval to use pathway and to approve change:	Budgeted resources remain focussed on implementation of operative regime, including ground truthing possible new systems and working effectively with stakeholders and water users. HBRC's resource management policy work programme is not changed and enables staff to maintain current work programme commitments. Efficient and effective in terms of plan

Any appeals may not be resolved within the next 2 years, thus negating key driver of the proposed deferral Faster, more efficient option if strong support & no likelihood of appeal (could be made operative in as little as six months if no hearing required and no appeals). Council retains control of process, including the ability to withdraw the proposed plan change Granting one deferral may risk setting a perceived precedent for further deferral requests, thus creating inefficiencies and reducing ongoing plan effectiveness. Any deferral will not affect the 2018/19 irrigation season.

adds time to start & end of process

- limits public participation rights compared to standard plan change process
- Limitation of public participation rights (especially. no Environment Court appeal rights) but removes risk of some elongated legal challenges.

Opposition to proposal may increase costs substantially. Risk of judicial review of Minister's decision. Faster, more efficient option to amend plan if opposition (only one hearing & decision process) Minister controls plan change initiation and final decision. Any deferral will not affect the 2018/19 irrigation season.

making and plan implementation, as the provisions have been through PC6's Board of Inquiry plan making process to ensure that provisions meet plan objectives for the Tukituki Catchment.

#### Risk management

The best possible case for deferring the minimum flow should be presented – either to:

- the Minister for the stream-lined process
- the community using the standard process.

Presenting the best possible case would require a better understanding of the impacts of such a deferral, and a clear path forwards identifying how the 2023 minimum flow regime would be achieved.

It should be made clear that only one time extension will be considered in the proposed plan change.

As alternatives to a plan change process, risks identified by the Taskforce could be managed by: Any additional resources that may be available (in lieu of resourcing a plan change) could be used to say, develop and implement the Tukituki Water Taskforce's implementation programme to meet the new minimum flow regime. A stepped compliance programme could be introduced to foster compliance and investment in mitigation and adaptation within the existing consent conditions.

One or more water users could at any

One or more water users could at any time, initiate a private plan change request process. However, there is no certainty that they would achieve a satisfactory outcome in sufficient time for there to be any timely benefit.

# Planning tracks summary comparison



This chart compares the three processes which local authorities can apply to develop, review or change regional policy statements (RPS) and regional and district plans under the Resource Management Act (RMA) 1991. This table aims to provide a high level starting point for familiarisation with the different planning options available. It excludes designation and heritage order processes. For detailed technical information see individual fact sheets.

	Standard Process – RMA Part 1 of Schedule 1	Collaborative Planning Process (CPP) – RMA Part 4 of Schedule 1	Streamlined Planning Process (SPP) – RMA Part 5 of Schedule 1
Description and purpose	The purpose of the Standard Process is to provide rigorous analysis and transparent process for the development and change of RPS and regional and district plans.  Part 1 of Schedule 1 provides extensive formal public involvement throughout the process and broad possibilities for appeal. The RMA amendments introduce the option of limited notification in certain circumstances.  The Standard Process has been used since the enactment of the RMA in 1991; it is well understood and there is a lot of 'best practice' guidance available. However, it can be a lengthy process due to a number of process steps and potential appeals.	Under the CPP, a local authority establishes a collaborative community group to provide consensus recommendations, which must be 'given effect to' in the proposed RPS/plan. Submissions on the proposal are heard by a review panel, which provides recommendations to the local authority. These form the basis for the local authority's final decision on the new or changed RPS/plan. The scope of appeals hinge on council's acceptance or rejection of the recommendations of the review panel.  Part 4 of Schedule 1 sets out detailed steps that must be followed. This option encourages greater front-end public participation and engagement to produce plans that better reflect community values and contain community-designed outcomes. The process is lengthy and requires considerable resources for all involved, and once initiated, a local authority cannot withdraw from the process except under specific circumstances outlined in the legislation.	The SPP enables a local authority to use a tailored plan making process under particular circumstances by applying to the Minister for the Environment. The local authority identifies the process they want to use as part of their application.  If the Minister agrees, he or she then issues a direction which sets out the process steps, time frames and expectations for the RPS/plan/plan change process. The plan making process then follows the steps in the direction as opposed to existing schedule 1 process. Local authority decisions are subject to approval by the Minister and cannot be appealed (with the exception of requiring authority decisions relating to designations/heritage orders). The SPP increases flexibility and speeds up decision making by providing a shortened public participation process and/or recognition of alternatives processes. The Act sets out the minimum process steps, but other steps can be added to reflect the nature of the issue being addressed. Private plan changes that have been adopted or accepted by the local authority can be subject to a SPP process, but the application to the Minister can only be made by the local authority in consultation with the plan change requestor.
Matters/issues for which process might be appropriate	<ul> <li>Development and review of RPS and whole plans</li> <li>'Rolling' reviews</li> <li>Plan updates</li> <li>Private and council initiated plan changes</li> <li>Small fixes and improvements to plans</li> </ul>	<ul> <li>Development and review of RPS and whole plans</li> <li>For contentious planning matters requiring balancing of different values (eg, management of natural resources such as freshwater, air sheds, coast)</li> </ul>	<ul> <li>Implementation of national direction</li> <li>A significant community need (or urgency) (eg, post-disaster planning)</li> <li>Alignment or combination of plan provisions or development of a combined planning document</li> <li>Address unintended consequences of an existing RPS/plan</li> <li>Where innovative plan making is desirable</li> </ul>
Core elements			
Process (high level)	<ul> <li>Consultation</li> <li>Notification of proposed RPS, plan or plan change</li> <li>Submissions, further submissions and hearing</li> <li>Local authority decision</li> <li>Appeals</li> </ul>	<ul> <li>Notify decision to use CPP</li> <li>Establish collaborative Group and its terms of reference to develop consensus recommendations</li> <li>Notify collaborative group's report</li> <li>Prepare and notify proposed RPS/plan</li> <li>Submissions and further submissions</li> <li>Establish review panel to hold hearings and issue recommendations</li> <li>Local authority decision</li> </ul>	<ul> <li>Application to the Minister to use SPP</li> <li>Ministerial direction to local authority providing a tailored planning process</li> <li>Consultation, full or limited notification and submissions on proposed RPS/plan/plan change</li> <li>Additional steps if required by the Direction</li> <li>Local authority submits recommended RPS/plan/plan change to Minister within specified timeframe</li> <li>Minister approves/declines/requests reconsideration</li> <li>Notified and made operative by the local authority</li> </ul>
Timeframe	<ul> <li>Statutory limit of two years from notification of proposed RPS/plan to final decision of local authority</li> <li>In practice, the whole process often takes longer (up to several years) due to pre-notification consultation and appeals</li> </ul>	<ul> <li>No statutory timeframes for establishment of collaborative groups, development of consensus report and drafting of RPS or plan</li> <li>Statutory limit of two years from notification of proposed RPS/plan to final decision</li> </ul>	<ul> <li>Timeframes to be prescribed in Minister's direction; can provide faster process than other processes</li> <li>No plan appeals will reduce timeframes</li> </ul>
Costs	<ul> <li>Costs for pre-notification consultation</li> <li>Costs to notify and process submissions</li> <li>Costs of hearings and appeals, litigation</li> </ul>	<ul> <li>High level of resourcing from councils, iwi, community members and stakeholders</li> <li>Members of the collaborative group to invest significant time in process</li> <li>Costs in relation to the review panel</li> <li>Costs to notify and process submissions</li> <li>Reduced costs of litigation to councils and submitters through reduced appeals</li> </ul>	Potential to develop a more cost effective process, subject to the process set out in Minister's direction. As a minimum, costs will include:  » Costs for pre-notification consultation  » Costs to notify and process submissions and decision  » Reduced costs of litigation

Places note that this table reflects the content of the December I existation Amendment Act 2017 which obtained Deval Accept on 10 April 2017

Tem 6 Potential Tukituki Plan Change

	Standard Process – RMA Part 1 of Schedule 1	Collaborative Planning Process (CPP) – RMA Part 4 of Schedule 1	Streamlined Planning Process (SPP) – RMA Part 5 of Schedule 1
Māori/iwi interests and values	<ul> <li>Consultation with tangata whenua during preparation through iwi authorities and relevant marine title groups</li> <li>Provision of proposed RPS/plan to iwi authorities prior to notification</li> <li>Consultation with tangata whenua on appropriateness of appointing a commissioner with understanding of tikanga Māori and of the perspectives of local iwi or hapū</li> </ul>	<ul> <li>In determining whether to use the CPP process, a local authority must consider if iwi participation legislation can be accommodated within CPP and it will not be inconsistent with this legislation or iwi participation arrangements</li> <li>At least one tangata whenua representative in collaborative group</li> <li>Iwi consultation on proposed RPS or plan</li> <li>At least one member of review panel must have understanding of tikanga Māori and perspective of tangata whenua perspectives</li> </ul>	<ul> <li>Implications of process on iwi settlement legislation or participation arrangements to be considered by local authority when preparing request</li> <li>Consultation with iwi authorities during SPP including pre-notification of proposed RPS/plan/plan change</li> <li>Minister's direction must not be inconsistent with iwi participation legislation or Mana Whakahono a Rohe: Iwi participation arrangement</li> </ul>
Consultation	During preparation of RPS/plan:  » Minister for the Environment and other affected Crown Ministers  » Affected local authorities  » Tangata whenua through iwi authorities and relevant marine title groups  » Anyone else the council wishes to consult	Local authority must:  " consider views and preferences expressed by persons likely to be affected or who have an interest in the issue when deciding the use of CPP.  Collaborative group must:  " collectively represent "a balanced range of the community's interests, view and investments"  " establish a process to obtain the views of local community and consider them in its work  " report to the local authority showing how the group obtained and considered the views of the community.  During preparation of RPS/plan:  " Minister for the Environment and other affected Crown Ministers  " Affected local authorities  " Tangata whenua through iwi authorities and relevant marine title groups  " Anyone else the council wishes to consult	During preparation of RPS/plan/plan change:  » Minister for the Environment and other affected Crown Ministers  » Affected local authorities  » Iwi authorities  » The person who requested the private plan change if relevant  » Anyone else the council wishes to consult
Notification and submissions	<ul> <li>Public notification of documents proposed to be incorporated by reference</li> <li>Public notification of proposed RPS/plan and accompanying documents</li> <li>Option to limited notify changes in certain circumstances</li> <li>Submissions, further submissions and hearings</li> <li>Public notification of decision and when RPS/plan made operative</li> </ul>	<ul> <li>Public notification of documents proposed to be incorporated by reference</li> <li>Public notification of decision to use CPP</li> <li>Public notification of appointment of collaborative group and their terms of reference</li> <li>Public notification of report of collaborative group</li> <li>Public notification of proposed RPS/plan and accompanying documents</li> <li>Public notification of appointment of review panel on an internet site</li> <li>Submissions, further submissions and hearings by review panel</li> <li>Public notification of decision and when RPS/plan made operative</li> </ul>	<ul> <li>Public notification of documents proposed to be incorporated by reference</li> <li>Public notification of Minister's direction</li> <li>Public notification of proposed RPS/plan/plan change and accompanying documents</li> <li>Option to limited notify changes in certain circumstances</li> <li>Submissions</li> <li>Public notification of decision and when RPS/plan/plan change made operative</li> <li>Further process steps may be proposed by council and included in the Direction</li> </ul>
Final decision made by	Local authority	Local authority, based on recommendations from review panel	Local authority, but must be approved by responsible Minister (who may decline or recommend changes to the local authority)  Requiring authority makes decisions on notices of requirement and designations and heritage protection authority on heritage orders
Appeal possibilities	Available to any person who has made a submission or further submission  » Merit appeals to Environment Court  » Further appeals to Higher Courts on points of law  » Judicial review of councils and Minister's decisions available	Available to any person who made a submission:  On points of law to Environment Court only where council decision is consistent with review panel's recommendations  Rehearing by Environment Court possible where council decision is inconsistent with review panel recommendations  Further appeals to higher Courts	Judicial review of councils and Minister's decisions Limited appeals to the Environment Court and High Court on requiring authority and heritage authority decisions
Examples	Best practice widely available (eg, on Quality Planning website)	The CPP is a new process; however there is a wealth of literature available on consensus decision-making processes, including tools and strategies to manage collaborative group dynamics. There are cases studies available of councils using collaborative processes in NZ for freshwater plans. All this material will be made available as part of the guidance package compiled for collaborative planning under the RMA.	The SPP is a new process; there is no best practice guidance available yet.

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Planning tracks summary comparison

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### Subject: REGIONAL THREE WATERS REVIEW

#### **Reason for Report**

- 1. This item informs the Regional Planning Committee on the Hawke's Bay Regional Council's work with the region's four territorial authorities to develop a regional business case assessing options to improve the management of drinking water, stormwater and wastewater (Three Waters) in the region and, in doing so, address Central Government concerns associated with these activities.
- 2. This review will develop recommendations for performance improvements to our Regional Three Waters systems with a view to guiding Central Government's Three Waters strategy.
- It should be noted that this review is specifically looking at the service delivery functions
  of Three Waters and does not seek to review the resource management or regulatory
  frameworks.

#### **Background Summary**

- 4. The Government is investigating options to improve the management of drinking water, stormwater and wastewater (three waters) to better support New Zealand's prosperity, health, safety and environment. Local Government Minister Nanaia Mahuta has announced a reform programme to transform drinking, storm and wastewater. It is focused on the challenges facing the sector, including funding pressures, rising environmental standards, climate change, seasonal pressure from tourism, and the recommendations of the Havelock North Inquiry. The review is in its second stage.
  - 4.1. **Stage One** This stage explored the issues and opportunities with three waters services by gathering and analysing information. This was completed at the end of 2017.
  - 4.2. **Stage Two** This stage commenced in March 2018. It is looking at options for improving the three waters system, including the management, service delivery, funding, and regulatory arrangements.
- 5. Central government has advised that they will work closely with councils, lwi and all stakeholders with an interest in three waters services in order to develop options and recommendations.
- 6. There is an opportunity to provide the Hawke's Bay's perspective into the Central Government review on developing options to address the key concerns on how we can improve the management of drinking water, storm water and wastewater (Three Waters) to better support our community's prosperity, health, safety and environment.
- 7. The Minister has advised she is supportive of our region's proposal to complete this review and how it may be adopted as part of the wider government review.
- 8. The purpose of the Hawke's Bay review is to have developed recommendations for regional performance improvements to our Three Waters systems to help guide Central Government's thinking to deliver:
  - 8.1. Safe, NZDWS compliant and reliable drinking water
  - 8.2. Better environmental performance for our water services
  - 8.3. Efficient, sustainable, resilient, and accountable water services
  - 8.4. Achieving these aims in ways that are efficient and effective for our communities.

- 9. This review will need to address the following challenges for our water systems and communities:
  - 9.1. Meeting community expectations for each of the Three Waters across quality, treatment and management
  - 9.2. Meeting regulatory requirements for the Three Waters for quality, treatment and management
  - 9.3. The ability to replace infrastructure as it ages, and or fund and manage new infrastructure to meet changing customer and regulatory requirements.
  - 9.4. Declining rating bases in some areas, high growth in others
  - 9.5. High seasonal demand in small tourism centres
  - 9.6. Adapting for climate change and adverse natural events.
- 10. The review will identify and develops options for structure and governance models that:
  - 10.1. Develops and confirms 'Key Principles' of approach that are shared and agreed by the respective council's
  - 10.2. Identifies service and delivery model opportunities through joint provision of all or some elements of the Three Waters services. In identifying a range of models these shall be compared to the status quo including clustering of sub-regional entities. The models must be flexible enough to future proof for the inclusion of private water suppliers.
  - 10.3. Develops strategic capacity and resilience across the water network
  - 10.4. Provides excellence in strategic and management capability to ensure safe, secure efficient drinking water, waste water and storm water service outcomes to our communities.
  - 10.5. Provide economic value and be able to demonstrate how well and why the identified models meet each of the objectives including benefits analysis, cost of service delivery, funding requirements, how fees and charges are levied and where the costs are distributed, and processes.
  - 10.6. Provides capital efficiency current and future Three Waters assets
  - 10.7. Delivers operational and maintenance excellence through the most effective service delivery model
  - 10.8. Improves customer service
  - 10.9. Provides greater environmental, community and cultural focus
  - 10.10. Recommend the next steps to enable the entire objectives to be met including a programme and cost/resource estimates to do this this should also include transition plans/costs and timetables for such a transition.
- 11. Hawke's Bay Regional Council's service delivery functions of drainage and flood protection are not in the scope of this review, however, the involvement of HBRC will keep us informed on possible direction of Three Waters delivery in Hawke's Bay. This is important in managing the interface between territorial authority and Regional Council drainage and stormwater schemes. It is also valuable for the Regional Council to be involved given our interests as regulator of Three Waters and the natural resources this infrastructure interacts with.
- 12. In order to undertake the review it will be necessary to engage the services of an external agency to support its delivery. We will be seeking a fixed cost engagement via our procurement process. It is proposed that costs will be attributed on the following basis:
  - 12.1. NCC 35%
  - 12.2. HDC 35%
  - 12.3. HBRC 15%

- 12.4. WDC 7.5%
- 12.5. CHBC 7.5%.

#### Risk

13. Undertaking the review is considered the lowest strategic risk option. This option would contribute the Hawkes Bay regional perspective into the Central Government review on how we can improve the management of drinking water, stormwater and wastewater (Three Waters).

#### **Approved Option**

14. On the 19 December 2018 Council approved Option 1 which is repeated below. Option 2 (do not participate in the project) has been removed from this paper as it was not selected.

#### Option 1 - Council confirms its support for the project

- 15. Financial and Resourcing Implications
  - 15.1. Additional funding will not be required to complete the review.
  - 15.2. The review will be outsourced to an external consultancy to deliver the report, however the will be a moderate resourcing impact on council staff to provide information to complete the analysis and participate in workshops throughout the review process. The successful bid for the project was from Morrison Lowe supported by WSP Opus.

#### 16. Risk Analysis

- 16.1. This option is considered the lowest strategic risk option. This option would contribute the Hawke's Bay regional perspective into the Central Government review on how we can improve the management of drinking water, storm water and wastewater (Three Waters).
- 17. Promotion or Achievement of Community Outcomes
  - 17.1. This review demonstrates our commitment to making sustainable investment in durable infrastructure that promotes smart growth and ensures we are environmentally responsible.
- 18. Statutory Responsibilities
  - 18.1. The review will contribute towards meeting our statutory responsibilities through better territorial authority asset management and performance, and ultimately compliance.
- 19. Consistency with Policies and Plans
  - 19.1. The project is not part of the latest LTP, and the budget available is from the existing budget provision.
- 20. Community Views and Preferences
  - 20.1. This option has been identified as requiring specific engagement Māori. Any significant changes to activity arising from the review will involve future public engagement and consultation.
- 21. Advantages and Disadvantages
  - 21.1. The advantages of this option are:
    - 21.1.1. provision of the Hawke's Bay's regional perspective into the Central Government review to shape their thinking
    - 21.1.2. working together as a region to develop the best regional model to deliver a strategic and sustainable approach to Three Waters.
  - 21.2. There are no perceived disadvantages of this option relative to option 2.

#### **Iwi Engagement**

- 22. Māori advisory representatives contributed to the creation of criteria to assess experience in cultural competency as part of the procurement process for the engagement of a consultant to undertake the review.
- 23. Iwi Engagement will be guided and led by Troy Brockbank of WSP Opus. Troy is currently a tech advisor for Te Rarawa Iwi, deputy chairman of the Water NZ Stormwater committee and member of Ngā Aho, the Māori design panel.
- 24. Māori Committee Chairs and Council Senior Māori advisors were invited to a workshop of 21 January 2018 to contribute to the Key Objectives and Principles of the study.
- 25. Further engagement with through a workshop with RPC and Maori Committee is being scheduled for March 7<sup>th</sup> to identify key objectives principles and values for the review:
  - 25.1. What is important regionally to lwi & Māori?
  - 25.2. What are the problems or opportunities we are trying to address?
  - 25.3. What are the key issues for Iwi & Māori?
  - 25.4. What benefits are we seeking to gain for the region?
  - 25.5. What are the risks and issues for the region?
  - 25.6. What are the key issues for Iwi & Māori?
  - 25.7. What are the key values/criteria to assess any options against?

#### **Schedule**

26. The project will be delivered in a structured series of phases to allow us to deliver our Hawkes Bay regional contribution to the Central Government led review of Three Waters by June 2019.

Phase 1 – Project initiation	December 2018 – January 2019
Phase 2 – Stocktake of current situation	January – February 2019
Phase 3 – High level review of options	January – March 2019
Phase 4 – Analysis of shortlist	March – April 2019
Phase 5 – Challenge workshop	April 2019
Phase 6 – Final report	May 2019

#### **Decision Making Process**

27. Staff have assessed the requirements of the Local Government Act 2002 in relation to this item and have concluded that, as this report is for information only, the decision making provisions do not apply.

#### Recommendations

That the Regional Planning Committee receives and notes the "Regional Three Waters Review" staff report.

#### **Authored and Approved by:**

Chris Dolley GROUP MANAGER ASSET MANAGEMENT

#### Attachment/s

There are no attachments for this report.

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### Subject: TANGATA WHENUA REMUNERATION REVIEW PROCESS UPDATE

#### **Reason for Report**

1. This item provides an update on the process to review tangata whenua representatives' remuneration.

#### **Background**

- 2. Tangata whenua representatives' remuneration was previously reviewed in 2017-18, with effect 1 July 2018.
- 3. Staff proposed, at the 12 December 2018 RPC meeting, that a further review of remuneration be undertaken, given the level of discontent with the previous review and its results, as well as to meet the requirements of the Terms of Reference for the Committee. That 12 December RPC meeting resolved:
  - instructs the Chief Executive to work collaboratively with the Regional Planning Committee Co-chairs to commission an independent review of the remuneration of RPC tangata whenua members in accordance with the Regional Planning Committee Terms of Reference, as adopted by Hawke's Bay Regional Council 26 February 2014, for agreement by the Committee prior to any appointment(s) being made.
- 4. Clause 13.2 in the 2014 Terms of Reference for the Regional Planning Committee states:
  - 4.1. The Tāngata Whenua Representatives and the Tāngata Whenua Co-Chair shall be remunerated for their services by the Council. The level of remuneration shall be determined promptly following each triennial election of Councillors by two independent persons (Appointees), one of which is appointed by the Council Co-Chair, and the other by the Tāngata Whenua Co-Chair. The Appointees must have regard to:
    - 4.1.1. the need to minimise the potential for certain types of remuneration to distort the behaviour of the Tāngata Whenua Representatives and the Tāngata Whenua Co-Chair in relation to their respective positions on the Committee;
    - 4.1.2. the need to achieve and maintain fair relativity with the levels of remuneration received by elected representatives in RMA policy development roles; and
    - 4.1.3. the need to be fair both:
    - 4.1.4. to the persons whose remuneration is being determined; and
    - 4.1.5. to ratepayers; and
    - 4.1.6. the need to attract and retain competent persons.

#### **Update**

5. Subsequent to the 12 December 2018 meeting, the Chief Executive has approached two independent providers seeking their proposals to undertake a review. Both parties have responded and the next step is to provide these proposals to the co-Chairs for their feedback. Once feedback has been received from the co-Chairs, a paper seeking the Committee's agreement to appoint the preferred provider(s) will be presented to the Regional Planning Committee at the first available opportunity.

#### **Decision Making Process**

6. Staff have assessed the requirements of the Local Government Act 2002 in relation to this item and have concluded that, as this report is for information only, the decision making provisions do not apply.

#### Recommendation

That the Regional Planning Committee receives and notes the "Tangata Whenua Remuneration Review Process Update" staff report.

#### Authored by:

Joanne Lawrence GROUP MANAGER OFFICE OF THE CHIEF EXECUTIVE AND CHAIR

#### Approved by:

James Palmer CHIEF EXECUTIVE

#### Attachment/s

There are no attachments for this report.

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### Subject: RESOURCE MANAGEMENT POLICY PROJECTS UPDATE

#### **Reason for Report**

 This report provides an outline and update of the Council's various resource management projects currently underway (i.e. the regular update reporting presented to every second meeting of the Regional Planning Committee).

#### Resource management policy project update

- 2. The projects covered in this report are those involving reviews and/or changes under the Resource Management Act to one or more of the following planning documents:
  - 2.1. the Hawke's Bay Regional Resource Management Plan (RRMP)
  - 2.2. the Hawke's Bay Regional Policy Statement (RPS) which is incorporated into the RRMP
  - 2.3. the Hawke's Bay Regional Coastal Environment Plan (RCEP).
- 3. From time to time, separate reports additional to this one may be presented to the Committee for fuller updates on specific plan change projects.
- 4. Similar periodical reporting is also presented to the Council as part of the quarterly reporting and end of year Annual Plan reporting requirements.

#### **Decision Making Process**

5. Staff have assessed the requirements of the Local Government Act 2002 in relation to this item and have concluded that, as this report is for information only, the decision making provisions do not apply.

#### Recommendation

That the Regional Planning Committee receives the "Resource Management Policy Projects Update" report.

#### Authored by:

Gavin Ide
MANAGER POLICY AND PLANNING

#### Approved by:

Tom Skerman
GROUP MANAGER STRATEGIC
PLANNING

#### Attachment/s

4 HBRC RMA Plan Change Preparation & Review Projects Update February 2019

## Status Report on HBRC Resource Management Plan Change Preparation & Review Projects (as at 5 February 2019)

Project	Narrative update			Next intended reporting to RPC
'PC5' Integrated land & freshwater management	Part of the last rema in the RRMP and Pla hearing was held 11 issued an interim de and re-word provisio Court's approval of s likely the RPC will be	ining appeal (by Fish ar an Change 5 is almost s -12 September 2017. Ir cision and directed HBF ns for the Court's appro submitted documents was e presented with a final	partly subject to appeal.  and Game) relating to wetlands settled. Environment Court of October 2018, the Court of Ct o prepare revised maps oval. As at 5th February, as still pending. In 2019, it is version of PC5 to consider ive.'	May 2019, otherwise earlier (April?) if Court issues approved documents sooner.
'PC7' Outstanding waterbodies plan change	Under preparation. Nas reported to RPC targeted stakeholder being encountered of as had been determing particular, Forest robustness of the RF In response, the PC being the formation of 2019 for 2 workshop February. The seconare Andrew Curtis, Effective and Care Andrew Curtis,	Council to make it 'operative.'  I. Not yet notified.  C meeting in December, some of the feedback from der discussions indicated a likely risk of legal challenges of on basis of content, methodology and overall process rained by the RPC in 2018.  Ist and Bird's National Office had called into question the RPC's agreed approach.  In of a small panel of experts who would convene in early ops. The first of those workshops was held on 4th cond workshop is scheduled for 21st February. Panellists of the Render of the Render of the results of the remains HBRC's role and nilarly, the panellists are not expected to help council rovisions for the plan change. The expert panel's role is attegorise a list of the region's water bodies; decide on a sy which the panel will use for its work determining which the which categories; place the water bodies into the plan the region for each value set; and the roboties they consider stand out in Hawke's Bay, and DWB classification. Panellists will be expected to provide		April 2019
	are too limited to allow for that.  Meanwhile, arrangements are currently being made for three hui-a-iwi.  Managers of the region's iwi authorities are being contacted to inform and invite them to the hui to be held early evenings. Confirmed details so far are:			
	Central HB	Date TBC	Venue TBC	
	Napier	4 March	Pukemokimoki Marae	
	Wairoa	17 March	Wairoa War Memorial Hall	
	further targeted cons		the expert panel and any intended to be presented to the	

Narrative update	Next intended reporting to RPC
Under preparation. Not yet notified.  Preliminary project re-design is underway with new planning staff recruitments in place. In January, senior policy planning staff met with representatives of Ngati Pahauwera to outline preliminary project re-design ideas.	May 2019
From lessons learnt from the TANK project and other catchment planning projects elsewhere in NZ, design design design is a critical factor to do well before initiating wider community engagement in this plan change. It is the intention of HBRC's senior planning staff that they will engage further with relevant RPC tangata whenua representatives in the design phase in early 2019.	
Under preparation. Not yet notified.  At meeting on 12 <sup>th</sup> December 2018, the RPC agreed that Draft PC9 version 8 be adopted as a draft for targeted consultation with relevant iwi authorities, territorial local authorities and relevant Ministers of the Crown. The RPC also agreed that this pre-notification consultation phase would commence in early 2019 and run for a period of six weeks.  Draft PC9 version 8 is available for public viewing on HBRC's website. Work is underway to contact parties for the targeted consultation phase which will involve project staff meeting with various targeted groups through February and early March.	April 2019
As directed by the RPC at its meeting on 12 December 2018, policy planning staff have been scoping out the merits of a preliminary plan change process to defer dates for some minimum flows in the Tukituki River catchment. This follows the RPC having received and noted a letter from the Tukituki Water Taskforce which was tabled at the RPC's meeting on 12 December.  Refer to separate report elsewhere in agenda pack for RPC's meeting on 20	TBD
	Under preparation. Not yet notified.  Preliminary project re-design is underway with new planning staff recruitments in place. In January, senior policy planning staff met with representatives of Ngati Pahauwera to outline preliminary project re-design ideas.  From lessons learnt from the TANK project and other catchment planning projects elsewhere in NZ, design design design is a critical factor to do well before initiating wider community engagement in this plan change. It is the intention of HBRC's senior planning staff that they will engage further with relevant RPC tangata whenua representatives in the design phase in early 2019.  Under preparation. Not yet notified.  At meeting on 12 <sup>th</sup> December 2018, the RPC agreed that Draft PC9 version 8 be adopted as a draft for targeted consultation with relevant iwi authorities, territorial local authorities and relevant Ministers of the Crown. The RPC also agreed that this pre-notification consultation phase would commence in early 2019 and run for a period of six weeks.  Draft PC9 version 8 is available for public viewing on HBRC's website. Work is underway to contact parties for the targeted consultation phase which will involve project staff meeting with various targeted groups through February and early March.  As directed by the RPC at its meeting on 12 December 2018, policy planning staff have been scoping out the merits of a preliminary plan change process to defer dates for some minimum flows in the Tukituki River catchment. This follows the RPC having received and noted a letter from the Tukituki Water Taskforce which was tabled at the RPC's meeting on 12 December.

Project	Narrative update	Next intended reporting to RPC
Responsiveness to 'National Direction' (i.e. legislation incl NPSs, national Regulations, national standards, etc).	RMA Amendments – Minister has announced an intention to amend the RMA in two phases. Te first phase will focus on rolling-back some of the amendments passed in 2017. A Bill is being drafted, but yet to be referred to a Select Committee and opened for public submissions. The second phase is not so well developed, but it will address some broader issues about the overall resource management system. Details and scope of the Phase 2 reforms are not yet available.	4 April 2019, or earlier if specific national direction proposals emerge that warrant RPC input and/or briefing.
	NPSFM Amendments - Minister has announced a package of proposals ('branded as Essential Freshwater') to make further amendments to the NPSFM, although details or specifics are not yet clear. More on this will be revealed in 2019.	
	Review of NES on Air Quality – New Environment Minister is determining next steps. Likely a proposal for a revised NESAQ will be released for public feedback ~April/May 2019.	
	Review of NES for Human Drinking Water Sources – New Environment Minister is determining next steps, partly informed by 'Three-waters' review workstream. More on this will be revealed in 2019.	
	Preparation of RMA National Planning Standards – Officials at MFE are refining proposals for national planning standards that will prescribe the form, function and style of RPSs, regional plans and district plans. The first set of National Planning Standards are due to come into effect in April 2019. Details from the Government on the revised Planning Standards will emerge in early 2019. The Standards will mean the RRMP and RCEP will need to be amended to 'fit' the new template style prescribed by the National Planning Standards. The timing and scale of those amendments, together with the resourcing required to complete those amendments, will depend largely on what the final gazetted Standards do or don't do.	
	NES for Plantation Forestry – NES has been finalised and came into effect from 1 May 2018. 'Plan alignment' amendments to RRMP and RCEP are being drafted now that capacity of planning team members can accommodate this. Likely that plan alignment amendments will be republished in early 2019 and revised RRMP and RCEP will be uploaded on HBRC's website.	
	NPS on Urban Development Capacity – in effect Dec 2016. This influences HBRC's role in ongoing implementation of the Heretaunga Plains Urban Development Strategy ('HPUDS') and also the RPS. NPSUDC has has implications for all TLAs, irrespective of projected rates of residential and business land growth demands.	
	Staff in the HBRC policy & Planning team continue to maintain active exchanges with officials within the various relevant government ministries who are leading the above workstreams and a variety of related workstreams not featured above.	
Statutory Acknowledgements of Treaty settlements	No further Treaty settlement legislation relating to parts of the Hawke's Bay region has been passed into law since the previous update (21 September 2018).	4 April 2018
	Refer to Pātaka online mapping tool for further information [website link] about current Statutory Acknowledgements in Hawke's Bay region that have been passed in various Treaty settlement statutes.	

#### REGIONAL PLANNING COMMITTEE

#### Wednesday 20 February 2019

#### SUBJECT: STATUTORY ADVOCACY UPDATE

#### **Reason for Report**

- To report on proposals forwarded to the Regional Council and assessed by staff acting under delegated authority as part of the Council's Statutory Advocacy project since the last update in December 2018.
- 2. The Statutory Advocacy project (Project 196) centres on resource management-related proposals upon which the Regional Council has an opportunity to make comments or to lodge a submission. These include, but are not limited to:
  - 2.1. resource consent applications publicly notified by a territorial authority,
  - 2.2. district plan reviews or district plan changes released by a territorial authority,
  - 2.3. private plan change requests publicly notified by a territorial authority,
  - 2.4. notices of requirements for designations in district plans,
  - 2.5. non-statutory strategies, structure plans, registrations, etc prepared by territorial authorities, government ministries or other agencies involved in resource management.
- 3. In all cases, the Regional Council is <u>not</u> the decision-maker, applicant nor proponent. In the Statutory Advocacy project, the Regional Council is purely an agency with an opportunity to make comments or lodge submissions on others' proposals. The Council's position in relation to such proposals is informed by the Council's own Plans, Policies and Strategies, plus its land ownership or asset management interests.
- 4. The summary outlines those proposals that the Council's Statutory Advocacy project is currently actively engaged in. This period's update report excludes the numerous Marine and Coastal Area Act proceedings little has changed since the previous update.

#### **Decision Making Process**

5. Staff have assessed the requirements of the Local Government Act 2002 in relation to this item and have concluded that, as this report is for information only, the decision making provisions do not apply.

#### Recommendation

That the Regional Planning Committee receives and notes the **Statutory Advocacy Update** staff report.

Authored by: Approved by: Gavin Ide Tom Skerman

MANAGER POLICY AND PLANNING GROUP MANAGER STRATEGIC

**PLANNING** 

#### Attachment/s

Statutory Advocacy Update February 2019

#### Statutory Advocacy Update (as at 1 February 2019)

Received	TLA	Activity	Applicant/ Agency	Status	Current Situation
22 November 2018	HDC	Variation 5 to amend proposed Hastings District Plan ('Inner City Living') Variation 5 introduces changes to several sections of the proposed Hastings District Plan to encourage above-ground level inner city living in Hastings	Hastings District Council	Publicly notified. Submissions closed 19 Dec 2018	On 22 November 2018, HDC publicly notified Variation 5. Staff reviewed Variation 5 for any implications it may have for HBRC's roles and interests. Staff concluded that a submission on Variation 5 was not warranted on this occasion. Submissions closed on 19 December 2018.
22 November 2018	HDC	Variation 6 to amend proposed Hastings District Plan ('Amendments to Heritage provisions')  Variation 6 proposed to add Vidal House as a heritage building listed in the district plan's Te Mata Special Character Zone. Variation 6 also proposes clarifying the permitted activity status of internal alterations to heritage buildings in the Te Mata Special Character Zone.	Hastings District Council	Publicly notified. Submissions closed 19 Dec 2018	On 22 November 2018, HDC publicly notified Variation 6. Staff reviewed Variation 6 for any implications it may have for HBRC's roles and interests. Staff concluded that a submission on Variation 6 was not warranted on this occasion. Submissions closed on 19 December 2018.
November 2018	NCC	Napier City District Plan Review  Review of District Plan has been initiated. Preliminary phase of review underway with notification of proposed reviewed plan in 2020/21.	Napier City Council	Draft review discussion document released	Napier City Council have publicly launched a review of their district plan. Public feedback is invited on the key themes about future planning needs and opportunities for Napier City. Public feedback on district plan review discussion document was due by 1 February 2019. HBRC's roles and activities will have interests in at least the following matters of the district plan review process: transport, natural hazards, water quantity, water quality, coastal environment, urban growth management, infrastructure planning, stormwater and wastewater management, biodiversity and open spaces.  There will be further opportunities during NCC's District Plan Review process for HBRC to provide feedback and influence content.

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ITEM 10 STATUTORY ADVOCACY UPDATE PAGE 101

Received	TLA	Activity	Applicant/ Agency	Status	Current Situation
9 December 2017	n/a	HB Fish and Game Council's Draft Sports Fish and Game Management Plan  A draft management plan under the Conservation Act to eventually replace the current 2005 Sports Fish and Game Management Plan for the HBFG region.	HB Fish and Game Council	Notified, Submissions closed. Hearing pending	Previously  Submission lodged. A copy of HBRC's submission can be found at HBRC Submissions.
13 July 2016	HDC	Howard Street Rezoning Variation 3  Variation to rezone 21.2 hectares of land from its current Plains zone to General Residential zone in between Howard Street and Havelock Road.	Hastings District Council	HDC Decisions issued Subject to appeal, mediation ongoing	Previously  Following Environment Court-assisted mediation and discussions between engineering experts, parties have indicated resolution is achievable regarding land for stormwater management. Final documentation is being drafted by HDC for Court's approval.  Parties to the appeal have been discussing recently completed stormwater engineering investigations and geotechnical assessments and how the District Plan rezoning appeal might now be resolved. HDC issued its decisions on 25th March.
24 July 2017	n/a	Application for Water Conservation Order (WCO) Application for a WCO for the Ngaruroro River & Clive River	Applicants  NZ Fish & Game Council, HB Fish & Game Council; Whitewater NZ; Jet Boating NZ; Operation Patiki Ngāti Hori ki Kohupatiki Marae; Royal Forest & Bird Protection Society	Notified, Submission period closed. Special Tribunal commenced Stage 1 (of 2) hearing	<ul> <li>Stage 2 hearing is scheduled to commence for four weeks from 26 February 2019. The Special Tribunal had issued directions that the Stage 2 hearings will focus on the middle and lower sections of the Ngaruroro River, plus the Clive River.</li> <li>The co-applicants and various submitters have prepared expert evidence for the Stage 2 hearing. HBRC's expert evidence covers avifauna (birds), hydrology, water quality, fish habitat, and planning evidence.</li> <li>A further Memorandum of Counsel was submitted to the Special Tribunal on behalf of HBRC on the 30th August 2018 to provide the latest draft versions of both the TANK plan change and draft TANK plan change implementation plan.</li> <li>On 14th September, the WCO co-applicants provided Version 3 of the draft Order to the Tribunal as directed to do so by the Tribunal.</li> </ul>
18 January 2016	WDC	Resource Consent Application Consent is sought to clear 248 hectares of Manuka and Kanuka on Part Umumanfo 2 Block on Kopuawhara Road, Mahia.	Applicant R & L Thompson Agent Insight Gisborne Ltd	Limited Notified WDC hearing pending	Previously     HBRC has opposed the application based on concerns relating to the loss and degradation of soil (erosion) and water quality. A copy of the submission can be found at HBRC Submissions.      HBRC staff and applicants have held discussions about potential alternative clearance proposals.

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Received	TLA	Activity	Applicant/ Agency	Status	Current Situation
8 November 2013	HDC	Proposed Hastings District Plan Review of the Hastings District Plan in its entirety. Includes the harmonisation of district wide provisions between the Napier District Plan with the Hastings District Plan where relevant.		Notified HDC decisions issued, subject to appeals	<ul> <li>Over 40 separate appeals were lodged against HDC's decisions by other groups and individuals. HBRC joined as a section 274 interested party to proceedings on eleven (11) of those appeals. All but one of those appeals has been resolved. That last one will is awaiting the appellant to prepare a draft 'structure plan' for their development area in Havelock North.</li> <li>HDC issued its decisions on 12 September 2015. Council staff reviewed the decisions and were satisfied that HBRC's submission has been appropriately reflected so did not need to lodge an appeal itself.</li> </ul>

NOTE: The following matters appearing on previous Statutory Advocacy activity updates have been removed from this edition. The following matters have reached a conclusion and there is no further 'statutory advocacy' role for HB Regional Council.

a) Napier City Council's Mission Heights district plan rezoning.

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#### **REGIONAL PLANNING COMMITTEE**

#### Wednesday 20 February 2019

### Subject: DISCUSSION OF MINOR ITEMS OF BUSINESS NOT ON THE AGENDA

#### **Reason for Report**

1. This document has been prepared to assist Committee Members to note the Minor Items of Business Not on the Agenda to be discussed as determined earlier in Agenda Item 5.

Item	Торіс	Raised by
1.		
2.		
3.		
4.		
5.		